

## **Comprehensive Annual Financial Report**



For the Fiscal Year Ended June 30, 2018 Bay City, Michigan

"Governmental imagination leading our community in to the future."

### City of Bay City, Michigan

**Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2018** 

### **Table of Contents**

<u>section</u>		<u>Page</u>
	Introductory Section	
1	List of Principal Officials	1 – 1
	Letter of Transmittal	1 – 2
	Table of Organization	1 – 9
	GFOA Certificate of Achievement	1 – 10
	Financial Section	
2	Independent Auditors' Report	2 – 1
3	Management's Discussion and Analysis	3 – 1
4	Basic Financial Statements	
	Government-wide Financial Statements	
	Statement of Net Position	4 – 1
	Statement of Activities	4 – 3
	Fund Financial Statements	
	Governmental Funds	
	Balance Sheet	4 – 4
	Reconciliation of Fund Balances of Governmental Funds to Net Position of	
	Governmental Activities	4 – 6
	Statement of Revenues, Expenditures and Changes in Fund Balances	4 – 7
	Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	4 – 10
	in rund dalances of Governmental runds to the Statement of Activities	4 – 10
	Proprietary Funds	
	Statement of Net Position	4 – 11
	Statement of Revenues, Expenses and Changes in Fund Net Position	4 – 14
	Statement of Cash Flows	4 – 15

Section		<u>Page</u>
4	Fiduciary Funds	4 40
	Statement of Fiduciary Net Position	4 – 18
	Statement of Changes in Fiduciary Net Position	4 – 19
	Component Units	
	Combining Statement of Net Position	4 – 20
	Combining Statement of Activities	4 – 22
	Notes to the Financial Statements	4 – 23
5	Required Supplementary Information	
	Budgetary Comparison Schedules	
	General Fund	5 – 1
	Major Streets Fund	5 – 4
	Rehabilitation Fund	5 – 5
	Municipal Employees Retirement System	
	Schedule of Changes in Net Pension Liability and Related Ratios	5 – 6
	Schedule of Employer Contributions	5 – 7
	City of Bay City Police and Fire Retirement System	
	Schedule of Changes in Net Pension Liability and Related Ratios	5 – 8
	Schedule of Employer Contributions	5 – 9
	Schedule of Investment Returns	5 – 10
	Other Post Employment Benefits	
	Schedule of Changes in Net OPEB Liability and Related Ratios	5 – 11
	Schedule of Employer Contributions	5 – 12
	Schedule of Investment Returns	5 – 13

Section		<u>Page</u>
6	Other Supplementary Information	
	Nonmajor Governmental Funds	
	Combining Balance Sheet	6 – 1
	Combining Statement of Revenue, Expenditures and Changes in Fund Balance	6 – 3
	Budgetary Comparison Schedules	
	Local Streets Fund	6 – 5
	Parking Enforcement Fund	6 – 6
	Solid Waste Management Fund	6 – 7
	Community Development Block Grant Fund	6 – 8
	Building Inspection Fund	6 – 9
	Neighborhood Opportunity Fund	6 – 10
	Drug Law Enforcement Fund	6 – 11
	City Loans and Collection Fund	6 – 12
	Wenonah Park Fund	6 – 13
	Nonmajor Enterprise Funds	
	Combining Statement of Net Position	6 – 14
	Combining Statement of Revenues, Expenses and Changes in Fund Net Position	6 – 15
	Combining Statement of Cash Flows	6 – 16
	Internal Service Funds	
	Combining Statement of Net Position	6 – 17
	Combining Statement of Revenues, Expenses and Changes in Fund Net Position	6 – 19
	Combining Statement of Cash Flows	6 – 20
	Fiduciary Funds	
	Combining Statement of Fiduciary Net Position	
	Pension and Health Care Trust Funds	6 – 22
	Combining Statement of Changes in Fiduciary Net Position	
	Pension and Health Care Trust Funds	6 – 23
	Combining Statement of Assets and Liabilities	
	Agency Funds	6 – 24
	Combining Statement of Changes in Fiduciary Assets and Liabilities	
	Agency Funds	6 – 25
	- ·	

Section		<u>Page</u>
6	Component Units	
	Statement of Net Position and Governmental Fund Balance Sheet	6 – 27
	Statement of Activities and Governmental Fund Statement of Revenues, Expenditures and Changes in Fund	6 20
	Balance Brownfield Redevelopment Authority	6 – 30
	Combining Balance Sheet	6 – 35
	Combining Statement of Revenues, Expenditures and Changes in Fund Balance	6 – 36
7	Statistical Section	
	Net Position by Component	7 – 1
	Changes in Net Position	7 – 2
	Fund Balances of Governmental Funds	7 – 4
	Changes in Fund Balances of Governmental Funds	7 – 5
	Revenue by Source	7 – 6
	Assessed Value and Estimated Actual Value of Taxable Property	7 – 7
	Property Tax Rates – Direct and Overlapping Governments	7 – 8
	Principal Property Taxpayers and Electric Customers	7 – 9
	Property Tax Levies and Collections	7 – 10
	Ratios of Outstanding Debt by Type	7 – 11
	Ratios of General Bonded Debt Outstanding	7 – 12
	Direct and Overlapping Governmental Activities Debt	7 – 13
	Legal Debt Margin Information	7 – 14
	Pledged-Revenue Coverage	7 – 15
	Demographic and Economic Statistics	7 – 16
	Principal Employers	7 – 17
	Full-time Equivalent City of Bay City Employees by Function	7 – 18
	Operating Indicators by Function	7 – 19
	Capital Assets Statistics by Function	7 – 20

### City of Bay City List of Principal Officials June 30, 2018

#### <u>Mayor</u>

Kathleen L. Newsham

#### **City Commission**

1<sup>st</sup> Ward – Jesse Dockett 2<sup>nd</sup> Ward – David Terrasi 3<sup>rd</sup> Ward – Andrew Niedzinski 4<sup>th</sup> Ward – Brentt Brunner 5<sup>th</sup> Ward – Rachelle Hilliker 6<sup>th</sup> Ward – John Davidson 7<sup>th</sup> Ward – Kerice Basmadjian 8<sup>th</sup> Ward – Ed Clements 9<sup>th</sup> Ward – Cordal D. Morris

#### **Administration**

City Manager – Dana Muscott
Fiscal Services Director – George Martini
Human Resources Director – Mikki Manion
Wastewater Treatment Superintendent – Shoron Cooper
Public Safety Director – Michael Cecchini
Public Works Director – Robert Dion
Electric Director – Mark Kaplenski
Deputy City Manager / Director of Information Technologies – Tony Reyes
Fire Chief – Karey Prieur



December 18, 2018

#### To the Honorable Mayor, City Commission, and Citizens of Bay City, Michigan:

The comprehensive annual financial report of the City of Bay City, Michigan for the fiscal year ended June 30, 2018, is hereby submitted. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation including disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

State law requires that every general-purpose local government publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended June 30, 2018.

State statutes require an annual audit by independent certified public accountants. The City Commission selected the accounting firm of Yeo & Yeo for this purpose. In addition to meeting the requirements set forth in state statutes, the audit also was designed to meet the requirements of the federal Single Audit Act Amendments of 1996 and related OMB Circular A-133. Yeo & Yeo has issued an unmodified ("clean") opinion on the City of Bay City's financial statements for the year ended June 30, 2018. The auditors' report on the financial statements and combining and individual fund statements and schedules is included in the financial section of this report.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

#### **Reporting Entity**

The financial reporting entity includes all the funds of the primary government of the City of Bay City, Michigan as well as all of its component units. Component units are legally separate entities for which the primary government is financially accountable.

Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government. The Downtown Management Board, Midland Street Management Board, Columbus Avenue Management Board, Brownfield Redevelopment Authority, and all Tax Increment Finance Authorities (TIFA's) and Downtown Development Authorities (DDA's) are reported as discretely presented component units.

#### **Profile**

Bay City is located at the mouth of the Saginaw Bay in the east central portion of Michigan's Lower Peninsula. The City's rich historical and ethnic heritage began with the lumber boom in the mid-1800s. Two of the City's sawmills were among the three largest sawmills in the world at the time. With the decline of the lumber industry, shipbuilding became the major economic force in the early 1900's. Shipbuilding gave way to the automobile industry as the 20th century progressed. General Motors continues to be a principal property taxpayer; however, Bay Regional Medical Center, a healthcare provider, is now the largest employer in the City.

The City's waterfront location provides citizens with a variety of leisure activities. Boating, fishing and great events throughout the year headline the selections. The "St. Patrick's Day Parade", "River Roar," "Fourth of July Fireworks Festival," "Tall Ship Celebration", River of Time," in addition to the numerous concerts and shows in Wenonah Park are just some of the activities that draw several hundred thousand people to the community every year.

The City of Bay City operates under a Commission/Manager form of government in which policy making and legislative authority are vested in a governing council (Commission) consisting of a Mayor and nine City Commissioners. All are elected on a non-partisan basis. The City is split into nine wards with one Commissioner elected from each ward. Commission members serve four year terms, with four or five members elected every two years (based upon odd or even numbered wards). The Mayor is elected at large for a four year term. The Commission appoints the Manager, who in turn appoints the heads of the various departments. The City Commission is also responsible for appointing the City Clerk, the City Assessor and the City Treasurer. Once appointed, these City officials are supervised by the City Manager. The City Commission also appoints the City Attorney.

The Commission is required to adopt a final budget prior to the beginning of the fiscal year (July 1). The annual budget serves as the foundation for the City of Bay City's financial planning and control. A separate capital improvement budget is prepared for the upcoming fiscal year and the succeeding five years. This budget is updated monthly to reflect the current needs and financial position of the City.

#### **Financial Information**

General Government Functions: The City provides a full range of services to its citizens. These services include public safety (law enforcement and fire protection) and protective inspection; sanitation; maintenance of highways, streets and infrastructure; parks and recreational facilities; planning and zoning; other general administrative services; and other services mandated by state law or authorized by the City Commission. In addition, water, sewer and electric utilities are provided on a user fee basis.

Budgetary Controls: In addition to internal accounting controls, the City maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Commission. Activities of all governmental and proprietary funds are included in the annual appropriated budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is exercised on a basis consistent with generally accepted accounting principles for all governmental fund types, except capital project funds which are adopted on a project level. As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

Internal Control: Management of the City is responsible for establishing and maintaining internal control designed to ensure that the assets of the City are protected from loss, theft or misuse and to provide that adequate accounting data can be compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management. We believe the City's internal control adequately safeguards, and provides reasonable assurance of proper recording of financial transactions. Because of inherent limitations in any internal accounting control, errors or irregularities nevertheless may occur and not be detected.

Single Audit: As a recipient of federal financial assistance, the City also is responsible for ensuring that adequate internal control is in place to allow for compliance with applicable laws and regulations related to those programs. Internal control is subject to periodic evaluation by management of the City.

As a part of the City's single audit, tests are conducted to determine the adequacy of internal control, including that portion related to federal financial assistance programs, as well as to determine that the City has complied with applicable laws and regulations.

#### **Local Economy**

The Bay City economy continues to improve since the Great Recession of 2008. Unemployment peaked at 12.6% in June, 2009 and currently stands at 4.7% (October, 2018).

In recent years, the city has benefitted from private investments consistent with demand shifts favoring downtown and urban-style residential options. These investments have resulted in both new construction and rehabilitation of existing structures, developments that continue shifting the face of Bay City and adding to the vibrant riverfront living experience in the community.

The Mill End Lofts project entailed demolition of an existing commercial building and replacement with a new mixed-use building overlooking the Saginaw River, featuring commercial spaces on the first floor and residential space located on the upper floors. A total of twenty-four (24) residential units were created with this development. Approximately \$7.5 million was spent to complete this development.

The Uptown development, located just south of the City's downtown area, creates a new southern anchor for the City's enhanced downtown riverfront district. The project's developer, has completed the first phase of this prominent district which included over \$50 million in total investment. The City's Brownfield Authority has approved the second phase of this development which will result in dozens more high-end loft and residential units buttressing enviable storefront and office spaces. This second phase will also include significant infrastructure development and traffic improvements.

Uptown Bay City now hosts corporate offices for Dow Chemical, Michigan Sugar, Chemical Bank and others, and as of 2016 features a Courtyard by Marriott hotel. McLaren Bay Region also constructed a 70,000 square foot 3-story medical office building that opened in 2016.

The development features a marina, outstanding riverfront restaurant space, and has become an attractive destination for visitors to Bay City. The development's dozens of residential spaces have received regional acclaim.

Additional significant spaces have recently been developed downtown by a local investor and developer, Jenifer Acosta, resulting in the restoration and remodeling of the former Bay City Times printing facility into 31 high-end residential spaces, all of which have been leased out. The developer is also completing a \$12 million restoration of the former Crapo building located at the epicenter of downtown Bay City. This building, originally constructed in 1890, will boast luxury residences, restaurant and storefront space, and offices when it is completed. While the finishing touches or this project are still continuing, the residential spaces in this building have begun to fill-up with new downtown tenants. Ms. Acosta has also begun construction on a new facility that will have an additional 12 residential units in the downtown area.

In August 2016, the City received a presentation from hired housing consultants at CZB, LLC, in which chronic and systemic challenges to the community's housing stock were chronicled. Subsequent to the data and recommendations provided via that study, the 2016 Report on Housing & Neighborhoods, the City has developed a housing improvement strategy that will be carried out through 2032 to gradually enhance housing conditions and, as a result, housing values within Bay City. The strategy entails a combination of targeted public investments, enhanced code enforcement efforts, redirection of incentives to products that "push the market up" (consistent with above-noted riverfront and urban-style market-based residential developments), and economic development marketing.

Bay City continues to see significant, successful private investments in commercial and residential products, yielding more than \$15 million in private investment between 2017 and 2018.

<u>Business</u>	Investment	<u>Project</u>
3 Missions	\$6,400,000	Renovation of 1108 N Water, the former "Atrium" and "Stein Haus" now called North and Stein. Project includes facilitating the rehabilitation/development of three interconnected, mixed-use buildings. Once completed, the former "Atrium" building will be a first-floor restaurant, "North". The former "Steinhouse" will be redeveloped into a first floor restaurant called "Stein". They are anticipated to occupy approximately 9,364 square feet. The upper floor of the "Steinhouse" building will be converted into three apartments. The vacant lot to the North will construct a new 3-story, mixed-use building with eight apartments in the upper stories and approximately 3,000 square feet available for lease. The total project is anticipated to be 22,543 square feet of new/rehabilitated space. It will add an additional 12,417 square feet of commercial and 11 apartments totaling 7,963 square feet.
MA Real Estate	\$630,000	The purpose of this recommendation is to approve a request for a 6 year Obsolete Property Rehabilitation Exemption Certificate for MA Real Estate & Investments, LLC located at 816 and 818 Washington. This recommendation will aid in the reuse of historic downtown buildings. This will also facilitate market rate downtown housing, which is consistent with the City's objective to bring market rate housing into the Downtown area.
Bay Riverfront, LLC	\$8,500,000	98% completion of Phase 1 to Uptown Bay City, a major mixed use development near downtown Bay City.

#### **Long-Term Financial Planning**

The City Commission adopted a policy that states that the City shall maintain a sum total of Unassigned Fund Balance plus Committed Fund Balance for Future Operations in its General Fund ranging from a minimum of fifteen (15) percent to a maximum of twenty (20) percent of the City's previous year's amended total budgeted expenditures. Based on this policy, the City should have unassigned fund balance of between \$2,994,355 and \$3,992,473. The total Unassigned General Fund fund balance at June 30, 2018 was \$4,731,871 or 23.7% of the previous years amended expenditure budget.

The 2018/2019 fiscal year budget, for the fifth consecutive year, was balanced with no required use of General Fund fund balance. It is expected that the City will be able to maintain the City Commission required level of Unassigned Fund Balance in the General Fund.

#### **Major Initiatives**

In early 2018, the City purchased an existing facility in the City to be utilized as a replacement for the existing Electric Utility and Department of Public Works facilities. The City is currently working with an architect to facilitate the renovations to this building to accommodate the various needs of the departments that will ultimately occupy this facility.

After the new facility is renovated and City Departments moved into the new facility, the existing facility will be vacated. This existing facility is located on the east shore of the Saginaw River and is next to upscale residential housing and just south of the Uptown Development. This property will be attractive property for re-development and will likely expand the re-development of the City's riverfront property.

At the end of 2012, the City made the decision to combine Police and Fire functions into a Public Safety Department. This department began combined operation at the beginning of the 2013/2014 fiscal year. This new model utilizes staff in the Public Safety Department that are trained in both Fire Services and Police functions to perform both duties and are available to respond to either Fire or Law Enforcement emergencies. This new model results in a greater number of trained staff able to respond to Fire emergencies more quickly than the previous model of separate departments. During the first five years of the implementation of this new model, the program has saved the City over \$11.8 million and will continue to provide savings and efficiencies to the City.

For the last several years the City has been involved in the replacement of the City's previous financial system. This system, originally implemented in 1984, and although updated numerous times throughout the years, does not have many of the features and functionality of current financial systems. In addition, the system runs on an outdated computer platform which is expensive to maintain and service.

This system, which will encompass General Ledger, Accounts Payable, Purchasing, Cash Receipting and Accounts Receivable, Payroll and Human Resources, Business Licensing, Utility Billing/Customer Information System and other reporting tools to enhance the ability to utilize the financial information.

To date, all modules except the cash receipting, utility billing and miscellaneous billing modules have been implement. It is expected that the remaining modules will "go-live" during early 2019. This new system will provide greater usability to all users of the financial system – both internal and external users, and has been a major leap forward in the methodologies that the City follows in conducting their business.

During 2015, the City began implementation of a strategic plan for improving customer service. This plan recognizes that service is the primary reason why the City organization exists and that our customers are the focus of our attention and commitment. The goal is that all employees will strive to deliver quality customer service through continuous improvement.

In the past years, all employees have attended one or more training sessions regarding methods to provide quality service to our customers; both internal and external. All Department Directors are responsible for development of plans within their own department to achieve high quality customer service.

Recently, this program has begun to focus on the services provided by the Utilities Customer Service/Treasurer's Department as this department is the primary department interacting with the public through the collection of utility bills and tax bills. This Department has received significant training and coaching services to help with providing excellent customer service to the City's customers.

During the 2015/2016 fiscal year, the City completed an update to the City's Master Plan. This update addresses land use and infrastructure issues and may project strategies twenty (20) years or more into the future. The information provided in the master plan is descriptive with maps, charts, and actionable strategies to serve as policy guide-lines for local decisions about the physical, social, economic and environmental development of the City.

As part of the Master Plan process, the City, together with the Bay City Housing Commission, completed a study of Bay City's housing stock. The housing study, presented to the City Commission and other boards and commissions of the City in August of 2016, provided a comprehensive assessment of the physical condition of the community's housing options, as well as a candid outline of the challenges and threats faced by the community if current housing trends continue.

The study recommended significant, proactive strategies to be undertaken to stop and reverse decades-long negative trends affecting housing conditions within Bay City. Following these recommendations, the City is exploring several regulatory tactics that may be employed beginning in 2017 as well as targeted infrastructure projects to achieve the overall goal of improving the community's short- and long-term housing conditions.

Consistent with the housing study comments and recommendations, the City has begun implementation of a sidewalk improvement/replacement project. Utilizing a \$300,000/year dedicated General Fund revenue source combined with additional allocations from the Community Development Block Grant, the City is intending on replacing or repairing most sidewalks in the City in the next ten years.

Stabilizing and improving the city's housing stock will take years, but expanded efforts to address these situations have already begun and will expand into 2019.

#### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Bay City for its comprehensive annual financial report for the fiscal year ended June 30, 2017. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **Acknowledgments**

The completion of this report on a timely basis could not have been accomplished without the efficient and dedicated services of the entire Fiscal Services Division. We would like to express our appreciation to all members of the departments who assisted and contributed to its preparation, especially Angela Willsie, Chief Accountant and the Accounting staff, for their assistance throughout the audit and with the preparation of this report.

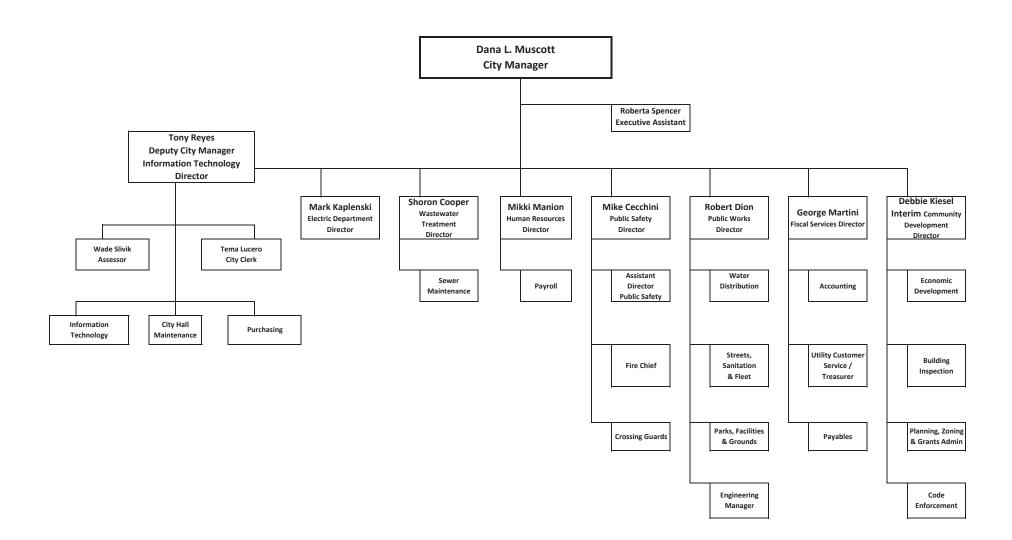
Finally, we would like to thank the Mayor, members of the City Commission, and the various City departments for their leadership and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Jana L. Husian

Dana L. Muscott City Manager

George Martini Fiscal Services Director





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Bay City Michigan

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2017

Christopher P. Morrill

Executive Director/CEO



### **Independent Auditors' Report**

To the Honorable Mayor and the City Commission City of Bay City Bay City, Michigan

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Bay City, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Police and Fire Retirement Pension Trust Fund, which represents 67 percent of assets, 48 percent of fund balance/net position, and 8 percent of revenues/additions of the aggregate remaining funds or the Bay City Housing Commission component unit, which represents 40 percent of assets, 76 percent of net position and 55 of revenues of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it related to the amounts included for the Police and Fire Retirement Pension Trust fund and the Bay City Housing Commission component unit, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Bay City as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Adoption of New Accounting Standards**

As described in Note 1 to the financial statements, during the year ended June 30, 2018, the City adopted GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison information, the schedules for the Municipal Employees Retirement System and City of Bay City Police and Fire Retirement System and Other Postemployment Benefit plans, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



#### Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Bay City's basic financial statements. The introductory section, statistical section and other supplementary information, as identified in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information, as identified in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The other supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information, as identified in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section, list of principal officials, and statistical section, which are the responsibility of management, have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2018, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Bay City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

yes & 910, 1.C

Saginaw, MI

December 18, 2018



This discussion and analysis of the City of Bay City, Michigan's (the "City") financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2018. Please read it in conjunction with the City's financial statements.

#### **Financial Highlights**

As discussed in further detail in this discussion and analysis, the following represents the most significant financial highlights for the year ended June 30, 2018:

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$80,064,870 (net position). This balance is comprised of \$156,365,497 in capital assets (net of related debt), \$7,254,949 restricted for specific purposes and a deficit unrestricted net position of \$83,555,576.
- Total net position related to the City's governmental activities decreased by \$44,337,497 from the previous year. The business-type activities net position decreased by \$30,767,654. Please see the "Governmental Activities" and "Business Type Activities" sections of this Management and Discussion Analysis for further details.
- At the close of the fiscal year, the City's governmental funds reported combined ending fund balances of \$7,466,915, an increase of \$2,019,773 from prior year.
- At the end of the fiscal year, unassigned fund balance for the General Fund was \$4,731,871, or approximately 26% of total General Fund expenditures.
- The City's total liabilities balance increased by \$65,211,461, or 48%. The largest portion of the City's total liability increase was in the governmental activities which increased \$41,747,387 or

71%. This increase was mainly due to the implementation of GASB 75 and the increase in the OPEB (other postemployment benefits) liability which accounts for approximately \$44 million, along with the increase in net pension liability for the Police & Fire Retirement System which accounts for approximately \$1.3 million. This was offset by the reduction of net pension liability, a reduction of approximately \$1 million and the bonds payable a reduction of approximately \$1.8 million. The liabilities in the business-type increased \$23,464,074 or 30%. The largest portion of the total liability increase in the business-type activities was due to the implementation of GASB 75 and the increase in the net OPEB liability which accounts for approximately \$36 million and this was offset by the net pension liability which decreased a just under \$4.9 million and a reduction of bonds payable of approximately \$6.4 million.

- State shared revenue increased 2.3% or \$102,385 from 2016/2017 fiscal year. Even though the State revenue sharing increased over the prior year, the City received \$607,647 less than it received in 2009, a reduction of 14%. This significant reduction compromises the City's ability to address infrastructure issues and unfunded liabilities and also restricts the services that can be provided to City constituents.
- The City continued its commitment to improving its infrastructure during the fiscal year. The Midland Street road resurfacing and the Vermont/Midland Street road resurfacing project were completed during the 2017/2018 fiscal year at a cost of \$639,645 and \$293,042, respectively. The City also completed the Independence Bridge deck rehab project at a cost of \$1,156,064. The City also spent \$83,868 on the CDBG sidewalk replacement program. These projects were primarily funded by local contributions, state resources, federal grants and bond dollars.

#### **Using This Annual Report**

This annual report consists of a series of financial statements. The statement of net position and the statement of activities provide information about activities of the City as a whole and present a longer-term view of the City's finances. This longer-term view uses the accrual basis of accounting to measure the cost of providing services during the current year, and whether the taxpayers have funded the full cost of providing government services.

The statement of net position and the statement of activities distinguish functions of the City that are primarily supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, parks and recreation, and economic development. The business-type activities of the City include electric, water, sewer, cemetery, airport and marina.

The government-wide financial statements include not only the City itself (known as primary government), but also the component units which are legally separate authorities for which the City is financially accountable. Financial information for the component units are reported separately from the financial information presented from the primary government itself.

Complete financial statements for the Downtown Management Board may be obtained at their administrative offices located at Commerce One, 901 Saginaw Street, Bay City, MI 48708. Separate financial statements for the remaining component units are not prepared.

The fund financial statements present a short-term view. They tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the City's operations in more detail than the government-

wide financial statements by providing information about the City's most significant funds. The fund financial statements can be divided into three categories including governmental funds, proprietary funds, and fiduciary funds. The fiduciary fund statements also provide information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

#### The City as a Whole

For the fiscal year ended June 30, 2018, assets and deferred outflows of resources exceeded liabilities and deferred inflow of resources by \$80,064,870. By far, the largest portion of the City's net position reflects its investment in capital assets (i.e. land, buildings, vehicles, equipment and infrastructure); less any related debt used to acquire those assets that is still outstanding. The City uses these assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The following table shows, in a condensed format, the net position as of June 30, 2018 and 2017:

	Governmen	tal Activities	Business-ty	pe Activities	Total				
	2018	2017	2018	2017	2018	2017			
Current assets Capital assets	\$ 17,191,607 79,564,016	\$ 18,168,050 73,883,363	\$ 65,410,623 120,496,040	\$ 63,517,527 124,573,643	\$ 82,602,230 200,060,056	\$ 81,685,577 198,457,006			
Total assets	96,755,623	92,051,413	185,906,663	188,091,170	282,662,286	280,142,583			
Deferred outflows	3,809,695	7,314,830	2,333,148	4,074,155	6,142,843	11,388,985			
Total assets and deferred outflows	100,565,318	99,366,243	188,239,811	192,165,325	288,805,129	291,531,568			
Current liabilities Long-term liabilities	2,991,506 97,308,956	7,829,769 50,723,306	3,915,711 97,128,059	9,537,444 68,042,252	6,907,217 194,437,015	17,367,213 118,765,558			
Total liabilities	100,300,462	58,553,075	101,043,770	77,579,696	201,344,232	136,132,771			
Deferred inflows	4,017,961	228,766	3,378,066		7,396,027	228,766			
Total liabilities and deferred outflows	104,318,423	58,781,841	104,421,836	77,579,696	208,740,259	136,361,537			
Net position: Net investment in									
capital assets	73,233,603	68,308,363	83,131,894	79,855,097	156,365,497	148,163,460			
Restricted	6,299,674	7,372,266	955,275	1,999,775	7,254,949	9,372,041			
Unrestricted (deficit) Total net position	(83,286,382) \$ (3,753,105)	(35,096,237) \$40,584,392	(269,194) \$83,817,975	32,730,757 \$114,585,629	(83,555,576) \$ 80,064,870	(2,365,480) \$155,170,021			

The City's total combined net position decreased by \$75,105,151 over the course of the fiscal year's operations to a total of \$80,064,870. Explanations for those changes are described below under the "Governmental Activities" sections of this Management and Discussion Analysis.

Within the governmental activities net position, \$73,233,603 is invested in capital assets, net of related debt, and is not available to meet the government's ongoing obligations to citizens and creditors. Within the business-type activities, an additional \$83,131,894 is invested in capital assets, net of related debt. These amounts represent an increase in the City's overall investment in capital assets of \$8,202,037. This largest increase is a result of the County assuming liability of the bonds

in the Water Fund that were related to the water plant and the transmission system. The remainder of the difference was between the addition of capital assets and the current year's depreciation expense.

The following table shows the changes of the net position during fiscal years 2018 and 2017:

	Governmen	tal Activities	Business-ty	pe Activities	Te	otal
	2018	2017	2018	2017	2018	2017
Program revenues:						
Charges for services	\$ 4,664,264	\$ 3,865,423	\$ 57,394,685	\$ 60,912,245	\$ 62,058,949	\$ 64,777,668
Operating grants & contributions	8,401,190	6,110,332	4,006	29,991	8,405,196	6,140,323
Capital grants & contributions	2,923,531	6,530	5,565,222	23,331	8,488,753	6,530
General Revenues:	2,323,331	0,550	3,303,222		0,400,733	0,550
Property taxes	13,591,855	12,539,095	-	-	13,591,855	12,539,095
Grants not restricted	4,458,326	4,410,107	-	-	4,458,326	4,410,107
Unrestricted investment earnings	186.884	72,365	354.151	143,953	541,035	216,318
Gain on sale of capital assets	136,536	27,674		· -	136,536	27,674
Miscellaneous	47,900	128,784	243,027	842,262	290,927	971,046
Total revenues	34,410,486	27,160,310	63,561,091	61,928,451	97,971,577	89,088,761
Expenses:						
General government	587,363	1,581,134	-	-	587,363	1,581,134
Public safety	15,128,659	16,213,573	-	-	15,128,659	16,213,573
Public works	9,625,120	10,375,450	695,920	668,416	10,321,040	11,043,866
Parks and recreation	1,340,022	1,177,335	-	-	1,340,022	1,177,335
Economic development	1,058,595	1,187,689	-	-	1,058,595	1,187,689
Inerest on long term debt:	757,605	853,229	-	-	757,605	853,229
Electric	-	-	32,431,775	33,631,716	32,431,775	33,631,716
Water	-	-	8,791,853	8,266,891	8,791,853	8,266,891
Sewer	-	-	11,535,080	12,565,609	11,535,080	12,565,609
Total expenses	28,497,364	31,388,410	53,454,628	55,132,632	81,951,992	86,521,042
Excess or (deficiency)						
before tranfers	5,913,122	(4,228,100)	10,106,463	6,795,819	16,019,585	2,567,719
Tranfers	90,571	41,793	(90,571)	(41,793)	-	_
Changes in net position	6,003,693	(4,186,307)	10,015,892	6,754,026	16,019,585	2,567,719
Net position - beginning	40,584,392	44,770,699	114,585,629	107,831,603	155,170,021	152,602,302
Prior period adjustment	(50,341,190)	· · · · ·	(40,783,546)	· · · · ·	(91,124,736)	-
Net position-beginning of year restated	(9,756,798)	44,770,699	73,802,083	107,831,603	64,045,285	152,602,302
Total net position	\$ (3,753,105)	\$40,584,392	\$83,817,975	\$114,585,629	\$ 80,064,870	\$155,170,021

#### **Governmental Activities**

As noted above, the governmental-type activities beginning fund balance was adjusted in 2018 to eliminate accrued retiree healthcare and record the Net OPEB liability per GASB 75. The net effect for the governmental-type activities was a reduction of the beginning balance of net assets in the amount of \$50,341,190. In fiscal year 2018, the City's governmental activities net position increased by \$6,003,693

from the restated net position of the previous fiscal year. The governmental-type activities saw an overall decrease in net position of \$44,337,497. The revenue and expense trends of the governmental activities are discussed below.

The governmental activity revenue increased from the prior year by \$8,882,816. This increase is detailed by major revenue categories as follows:

- Property taxes comprised the largest portion of governmental activity revenue at 39.5% of total revenues or \$13,591,855. This is a \$1,052,760 or 8.4% increase from the prior year. A majority of the increase was due to the increase in the P.I.L.O.T. payment from the Electric Fund, which was an approved budgeted increase of \$893,286, the remainder of the increase was in the Sinking Fund increasing the millage to cover the bond costs.
- Operating grants and contributions comprised \$8,401,190 or 26.7% of governmental activity revenue. This is an increase of \$2.3 million or 37.49% from the prior year. Almost all of the increase is in the street funds. The City received state funding for the deck project on the Independence Bridge, as well as state funding for the operational costs for the City's two movable bridges. The funding for operating grants and contributions are expected to change yearly, related to the projects the City is undertaking during the fiscal year.
- Grants and contributions not restricted to specific programs account comprised \$2,923,531 or 8.5% of governmental activity revenue, an increase of \$2,917,001 from the prior fiscal year. The City received an increase in State Revenue sharing which increased by \$102,385, this was offset by the reduction of the State of Michigan returnable liquor license, a decrease of \$54,166 from the prior year.

- Charges for services comprise \$4,664,264 or 13.55% of governmental activity revenue. Charges for services increased \$798,841, which is a 20.67% increase from the prior year. The increase was primarily in the Sanitation and Building Inspection departments. The City increased the fee schedules for services in these departments for the 2017/2018 fiscal year.
- Total expenses for governmental activities decreased by \$2,891,046 or 9.21% from the prior year. By far the largest decrease in expenses was due to the implementation of GASB 75 and recording the Net OPEB liability in the Statement of Net Position which in turn reduced the expenses in the Statement of Activities.

#### **Business-Type Activities**

The City's business-type activities consist of services provided by the electric, water, sewer, cemetery, airport and marina. These services are available to all City residents. In addition to City residents, electric services also extend to numerous customers outside of the City limits. The business-type activities beginning fund balance was adjusted in 2018 to eliminate accrued retiree healthcare and record the Net OPEB liability per GASB 75. The net effect for the business-type activities was a reduction of the beginning balance of net assets in the amount of \$40,783,546. The business-type activities saw an overall decrease in net position of \$30,767,654 or 26.85%, primarily due to the following:

- The electric operations experienced a decrease in revenues for sales to customers with the implementation of the AMI meters in 2015 and 2016, the City was able to reduce the time between the meter read and billing. This resulted in approximately thirteen months of revenues in 2017. The normal number of days returned in fiscal year 2018.
- The electric operations also saw a decrease in operating expenses. The majority of the decrease was related to a

reduction in fringe benefits (retiree healthcare and retirement DB plans). These reductions were the result of positive actuarial outcomes. This along with the decrease of purchased power costs, which is directly related to the decrease in revenues with fewer electric sales. The electric expense decrease was offset by the increases in the PILOT payment, which a two percent increase in the calculation was approved by the City Commission during the budget process. As a result, the change in net position from electric operations was an increase of \$3,007,754.

- The water operations experienced a decrease in revenues for sales to customers with the implementation of the AMI meters in 2015 and 2016, the City was able to reduce the time between the meter read and billing. This resulted in approximately thirteen months of revenues in 2017. The normal number of days returned in fiscal year 2018. The decrease in water sales was offset with the increase of other revenue. The increase was related to the Bay County water agreement. During the 2018 fiscal year, the water tower and portions of the transmission system were transferred to Bay County, as a result of the transfer Bay County has agreed to reimburse the City for principal and interest payments for the related outstanding debt. The City has recorded a receivable for the debt service payment reimbursements.
- The Water Fund also had an increase in expenses the largest was the loss on disposal of capital assets. This loss was for of the water tower and portions of transmission assets that were transferred to Bay County. The other increase was the purchase of water from Bay County. This was due to the increase in Bay County water rates. These increases were offset by a decrease in fringe benefits (retiree healthcare and retirement DB plans). These reductions were the result of positive actuarial outcomes. As a result of all of the changes,

the net change in position from water operations was an increase of \$5.062.687.

• The sewer operations experienced a decrease in sewer sales which is directly related to the decrease in water sales for residential customers, as the charges are based off of water sales. These increases were offset by a decrease in fringe benefits (retiree healthcare and retirement DB plans). These reductions were the result of positive actuarial outcomes. As a result, the net change in position from sewer operations was an increase of \$825,420.

#### The City's Funds

The fund financial statements provide detailed information about the most significant funds, not the City as a whole. The City Commission creates funds to help manage monies for specific purposes as well as to show accountability for certain activities, such as a property tax millage. The City's major governmental funds for fiscal year 2018 include the General Fund, Major Streets Fund and the Rehabilitation Fund.

The General Fund is the chief operating fund of the City. The most significant source of revenue is property taxes, which generated \$10,996,316 in the current fiscal year. This is an increase of \$2,197,546 from the prior fiscal year. This increase was primarily due to the City Commission approving an increase in the payment in lieu of taxes payment from the Electric Department. General Fund expenditures increased by \$292,781 and transfers out increased by \$80,155 for a total increase of \$372,936. There were many factors that led to the increase of expenditures in the General Fund. The largest increase was for the cost of retiree healthcare as the individual cost per eligible person increased from 2017 to 2018; defined benefit retirement costs increased as there are fewer active employees to cover these costs thus the cost increase; information technology charges increased as was determined by the Cost Allocation Plan, and utility costs

increased. These costs were offset by reduction in the Police and Fire Retirement System employer contributions due to positive actuarial outcomes, overall wages decrease as a result of vacant positions; and the purchase of assets under capital threshold decrease as the fire department received a grant in FY17 to purchase equipment. These were the primary reasons for the increase of expenditures in the general fund.

The most significant service accounted within this fund is public safety, which incurred expenditures of \$11,742,551 in the current year. This expenditure increased by \$109,123 from the prior year. The largest portion of the increase is attributable to the increase in retiree healthcare costs up from the 2017 fiscal year. This was then offset by the decreased costs for the police and fire retiree pension costs, which were reduced due to positive actuarial outcomes, and the decrease in grant funding for non-capital assets purchases for the fire department in fiscal year 2017. Public safety expenditures equate to approximately 64% of the total expenditures of the General Fund. Public Safety expenditures are approximately 33% more than the total amount of all property taxes generated.

At the end of the fiscal year, the unassigned fund balance of the General Fund was \$4,731,871. As a measurement of the General Fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenditures. Unassigned fund balance represents approximately 25% of General Fund expenditures.

The Major Streets Fund accounts for major streets maintenance funds received from the State of Michigan, as well as property tax and other revenues used to maintain and reconstruct major streets within the City. During the fiscal year ended June 30, 2018, the City received \$5,239,684 in grants and state maintenance funds and \$476,644 in property taxes and expended \$2,349,308 on capital outlay, primarily for the rehabilitation of Midland Street, Patterson Street, Saginaw Street and Independence Bridge decking rehab projects. The funds were also

used for the preservation and maintenance of existing streets, sidewalks and City owned bridges within this fund.

**The Rehabilitation Fund** is used to account for revenues and expenditures related to providing financing to low and moderate income individuals to assist in home improvements. During the most recent fiscal year, \$489,743 was spent to assist residents of the City with home improvements.

#### Some notable items in the non-major other government funds are:

The Local Street Fund ended the fiscal year with restricted fund balance of \$852,196, an increase of \$203,905 from fiscal year 2016/2017.

The Solid Waste Fund ended the fiscal year with deficit fund balance of \$204,275. During the 2017 fiscal year, the City completed an analysis of the fee schedule and cost of sales and adjusted the fee schedule to cover the projected operational costs for the 2017/2018 fiscal year. During the 2017/2018 fiscal year, the City entered into an agreement with Waste Management to lease and begin operating a transfer station. The costs to get the transfer station up and going was more than anticipated, therefore, the increase in the rates did not cover the costs for the transfer station. In addition, revenues did not meet original projections.

The Building Inspection Fund ended the fiscal year with restricted fund balance of \$223,688, an increase of \$153,335 from fiscal year 2016/20217.

The Drug Law Enforcement Fund ended the fiscal year with restricted fund balance of \$75,040. During the 2017/2018 fiscal year, the fund transferred funds to General Fund to help purchased new radio equipment a transfer of \$56,719.

The Community Development Block Grant Fund expended \$274,590 on economic development activities, \$117,793 on other eligible activities, and \$263,095 on debt principal and interest payments.

#### **General Fund Budgetary Highlights**

The City of Bay City adopted a balanced budget for fiscal year 2017/2018. During the fiscal year, the budget was amended to align the budgeted amounts within the funds in various departments to cover unanticipated costs and to recognize projected increases or decreases to revenues. The most significant amendments occurred due to the following:

- The City Clerks revenue within the General Fund was amended to include an amount for the Medical Marihuana License in the amount of \$70,000. The City Commission approved a Medical Marihuana Ordinance during the 2018 fiscal year. As this was a first year implementation, the revenues exceeded the expectations of the City.
- The City Clerks revenue within the General Fund was amended to reflect an increase in the budgeted amount for State Revenue Sharing in the amount of \$121,830, the increase was the amount on the State of Michigan website at the time of the amendment.
- The Treasurers revenue within the General Fund was amended to reflect an increase in the budgeted amount for Payments in Lieu of Tax in the amount of \$167,620.
- The Treasurers revenue within the General Fund was amended to reflect an increase in the budgeted amount for the Local Community Stabilization Share in the amount of \$208,405.

- The Treasurers revenue within the General Fund was amended to reflect a decrease in the budgeted amount for the IFT/CFT revenue in the amount of \$42,616.
- The Public Safety department within the General Fund was amended to reflect an increase in Reimbursement revenues in the amount of \$81,222.
- The Public Safety Law Enforcement revenue, public safety patrol and public safety fire departments were amended in the General Fund to cover the costs of purchasing new radios in the amount of \$153,219.
- The Economic Development revenue within the General Fund was amended to reflect the decrease in revenue for reimbursements in the amount of \$52,707. This reduction was related to a vacancy of the Economic Development director for a portion of the year and the loss of revenue to pay for the position.
- The Parks Department revenue within the General Fund was amended to reflect the decrease in revenue from the Bay Area Community Foundation during the fiscal year in the amount of \$37,790. This decrease was a direct result of projects being postponed.
- The Assessor Department within the General Fund was amended to reflect the decrease in wages and related benefits in the amount of \$40,000. This decrease was due to a vacancy throughout the fiscal year.
- The Human Resources Department within the General Fund was amended to reflect the decrease in wages during the fiscal year as a result of a vacancy for a portion of the year. The amendment was in the amount of \$25,000

- The City Hall and Grounds Department within the General Fund was amended to reflect the increased costs of utilities in the amount of \$25,000. City Hall grounds maintenance was also amended for repairs in the amount of \$16,700.
- The Engineering Department within General Fund was amended to reflect the increased wages in the amount of \$18,000, this amount covered the overtime and union negotiated wage increases.
- The Neighborhood Maintenance Department within the General Fund was amended to reflect the increased revenue and associated expenses in the amount of \$250,000. This increase was for a Michigan Blight Elimination Grant that Economic Development received to demolish blighted structures within the City of Bay City.
- The Public Safety Law Enforcement and Parks Departments within the General Fund was amended to move budgeted funds for the purchase of security camera equipment to the transfer to the Security Camera Fund where the cameras would be purchased. The amendments were in the amounts of \$84,000 and \$42,000 respectively.
- The Public Safety Support Department within the General Fund was amended to reflect the savings in gasoline costs as the price of fuel did not increase as anticipated. The amendment was in the amount of \$32,921.
- The Public Safety Support and the Public Safety Law Enforcement Departments were amended to move the cost of the building rental from one department to the other and account for the building rental, maintenance and other repair costs which Bay County charges the City. The net amendment amount was \$12,000.

- Public Safety Law Enforcement Patrol within the General Fund was amended to reflect the changes in wages and related benefits, the net effect was an increase in \$30,300.
- The Parks Department within the General Fund was amended to align the wages, a decrease of \$40,000, and professional services, an increase of \$30,000, with what actually occurred during the fiscal year.
- The City's Contingency was increased, this reflects the amount in which the City received revenues over anticipated and expenses under anticipated during the fiscal year, essentially a reflection of savings in the City seen during the fiscal year. The increase was in the amount of \$367,286.

Other differences between the original and final amended budget for revenues and expenditures were relatively minor.

During the year, actual revenues were similar to the amounts budgeted. Actual expenditures and transfers out were less than budgetary estimates by \$1,343,879. The Administration Departments in General Fund was the largest contributor of savings, as the department was underspent by \$487,577, a majority of the administration savings was due to the contingency amount not being used and vacancies during the fiscal year. The final for public works in the general fund was less than budgeted, street lighting utilities was less than anticipated and the budgeted amount for the blight grant was not used as the projects started after June 30, 2018. There were savings in other areas of General Fund as well, as there were vacancies which will account for the most of the remainder of the under budgeted expenditures.

#### **Capital Assets and Debt Administration**

Capital Assets. The City's investment in capital assets for its governmental and business-type activities as of June 30, 2018

amounted to \$200,060,056 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, park facilities, roads, sidewalks, and bridges.

Additional information on the City's capital assets can be found in note 6; capital assets, beginning on page 4-35 in the notes to the financial statements.

**Long-term Debt.** At year end, the City has total outstanding debt of \$52,825,326, which included a current portion of \$8,481,304. Of this amount \$34,625,990 is backed by the full faith and credit of the City. The remainder of the City's debt represents bonds secured by specific sources, such as revenue bonds. The long-term debt can be summarized as follows:

	Governmen	tal Activities	Business-ty	pe Activities	Total			
	2018	2017	2018	2017	2018	2017		
Loans/Bonds	9,777,535	11,967,934	37,700,841	44,984,662	47,478,376	56,952,596		
Compensated absenses	2,494,427	2,509,846	970,115	1,039,819	3,464,542	3,549,665		
Capital leases	985,739	-	-	-	985,739	-		
Landfill	896,671	1,401,772			896,671	1,401,772		
Toal	\$14,154,372	\$ 15,879,552	\$ 38,670,956	\$46,024,481	\$ 52,825,328	\$61,904,033		

The City's total debt decreased by \$9,078,707 during the fiscal year. State statutes limit the amount of general obligation debt a government entity may issue to 10 percent of its total assessed valuation. The current debt limitation for the City is \$57,358,080 which is significantly in excess of the City's outstanding general obligation debt applicable to this limit.

Additional information on the City's long-term debt can be found in note 8; the long-term debt, beginning on page 4-41 in the footnote in the financial statements.

#### **ECONOMIC FACTORS**

Despite continuing budget challenges, the City of Bay City has been able to once again adopt a balanced City budget for the 2018/2019 fiscal year that did not require the use of any General Fund reserves. This is the fifth fiscal year in a row that the City has been able to balance the budget without the use of reserve funds. Also, since July 1, 2014, the City has been able to increase General Fund Unassigned Fund Balance from \$3,137,941 to \$4,740,964, an increase of \$1,603,023. This increase provides the City with a Fund Balance which is equal to 23.7% of the previous years amended expenditure budget; slightly in excess if the City Commission policy of between 15% and 20% of the previous years amended expenditure budget.

The City's largest revenue source, property taxes, continues to see little, if any growth. However, property values seemed to stabilize in the last year with a small increase expected in 2018.

In 2016, the City, together with the Bay City Housing Commission, contracted for a study of the housing in Bay City. This study provided a very frank assessment of the condition of the housing stock in the City but also provided numerous options for attempting to reverse the decreases in housing values that Bay City as well as many older cities in Michigan and other states have been facing.

The 2018/2019 budget continued two programs that are directly related to the housing study. First, the City appropriated an additional \$300,000 from the General Fund to fund sidewalk improvements/replacements in the City. These funds from a new, designated General Fund funding source, combined with CDBG allocations, will see much of the City's sidewalks repaired/replaced in the next ten years. Second, the City allocated approximately \$200,000 in the 2017/2018 budget for the continued implementation of a citywide video system that will be deployed in various locations throughout the

City to enhance security and to discourage vandalism. This is the second year of a multi-year program to build this system in the City.

Despite on-going budget challenges, the City is committed to implementing programs addressing the issues highlighted in the housing study.

The City's second largest revenue source, State Shared Revenue Sharing, has seen small increases in the last several years. Despite these small increase, the major reductions in 2010 and 2012 results in approximately \$780,000 less revenue in the 2017/2018 fiscal year to the City than it did in 2008/2009 fiscal year, a reduction of over 15%. If State Shared Revenue Sharing had stayed constant since 2009, the City would have had approximately \$8 million in additional resources for needed programs as well as resources to address the unfunded pension and OPEB liabilities.

After significant increases in medical insurance rates and employee contributions for calendar year 2017, the City saw decreases in both rates and actual utilization medical insurance. This decrease is due mainly to more individuals utilizing the high deductible plans put in place several years ago.

The changes in medical insurance plans to offer higher deductible plans with either smaller (or no) employee contributions has resulted in generally stable or decreased costs to the City for health care costs including health care for retirees. These savings have resulted in a reduction in the Actuarial Accrued Liability for OPEB (retiree health care) from approximately \$132 million to \$124 million. With a further change to a Medicare Advantage plan effective January 1, 2019, the City should see a further reduction in the total liability for OPEB in future years.

Despite the budget challenges that the City faces annually, the City continues to contribute amounts to the Retiree Health Care trust that

are in excess of the "pay-as-you-go" liability to continue reducing the unfunded accrued liability (UAL) for the City and to also increase the amount of the investment revenue for this fund.

As a result of new state legislation placing greater emphasis on road funding for the State and local communities, the City received an increase of approximately \$652,000 in Act 51 funding, along with the additional ACT51 special disbursement in the amount of \$288,452 during 2017/2018. These increases, together with a small commitment to provide an additional funds for the operation of the City's bascule (draw) bridges, will provide additional funds for road maintenance/repairs/construction.

The City adopted rate increases for 2017/2018 for the Electric, Water, and Sewer utilities. The City will continue to review the rates for the all of the utilities annually to determine if additional rate increases will be required to maintain adequate funding for the operation and capital needs of these utilities.

The City participates in a MERS (Municipal Employees Retirement System) Defined Benefit Plan for general employees not covered by the City of Bay City Police and Fire Retirement System. This plan was closed to new employees in 1998 and 1999. There were still 35 active employees in this plan as of the latest plan actuarial study (12/31/17). The City has contributed approximately \$1,000,000/year for numerous years over and above the actuarially required contribution to improve the funding level of this plan. As of 12/31/2017, the latest actuarial date, the plan was 75% funded with an unfunded actuarial liability of \$18,879,781 on that date.

During 2015, MERS changed numerous actuarial assumptions to speed up the increases in actuarial funding levels. The plan funding level and unfunded actuarial liability reflected the changes in assumptions made in 2015.

The City's strategic plan adopted in 2014 placed a high priority on addressing the City's infrastructure needs and the unfunded liabilities for pension and OPEB liabilities. Combined with the implementation of recommendations in the housing study, these issues will drive City budgets for many years to come.

#### **Contacting the City's Management**

The financial report is intended to provide our citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional information, we welcome you to contact the Finance Department, 301 Washington Avenue, Bay City, MI 48708.

### City of Bay City Statement of Net Position June 30, 2018

		F						
	G	overnmental Activities	В	usiness-type Activities		Total		Component Units
Assets								
Cash and cash equivalents	\$	15,605,954	\$	35,357,034	\$	50,962,988	\$	11,928,648
Investments		-		-		-		24,374
Receivables								
Taxes		56,419		-		56,419		95,519
Accounts, net		1,071,399		8,043,028		9,114,427		241,036
Special assessments		330,254		377,853		708,107		-
Accrued interest and other		16,191		36,178		52,369		11,368
Notes, net		7,052,163		-		7,052,163		-
Due from other units of government		1,640,913		5,384,136		7,025,049		285,317
Internal balances		(9,551,584)		9,551,584		-		-
Inventories		184,847		3,824,569		4,009,416		43,201
Prepaid items and other assets		785,051		1,880,966		2,666,017		76,633
Restricted assets								
Cash and cash equivalents		-		955,275		955,275		2,995,000
Net other post employment benefits asset		-		-		-		1,797,841
Capital assets not being depreciated		18,273,930		1,855,194		20,129,124		4,704,158
Capital assets, net of accumulated depreciation		61,290,086		118,640,846		179,930,932		15,798,808
Total assets		96,755,623		185,906,663		282,662,286		38,001,903
Deferred Outflows of Resources								
Deferred charges on refunding		-		336,695		336,695		43,241
Deferred amount relating to net pension liability - MERS		449,581		1,996,453		2,446,034		792,757
Deferred amount relating to net pension liability - Police and Fire		3,360,114	_	<u> </u>		3,360,114		<u>-</u>
Total deferred outflows of resources		3,809,695		2,333,148		6,142,843	_	835,998
Total assets and deferred outflows of resources		100,565,318		188,239,811		288,805,129		38,837,901

### City of Bay City Statement of Net Position June 30, 2018

		F					
		overnmental Activities	Вι	usiness-type Activities	Total		Component Units
Liabilities		_			 _		_
Accounts payable	\$	1,062,804	\$	2,524,501	\$ 3,587,305	\$	433,821
Accrued and other liabilities		1,496,433		602,467	2,098,900		524,959
Deposits		48,908		725,375	774,283		<b>-</b>
Due to other units of government		96,295		63,368	159,663		4,690
Unearned revenue		287,066		-	287,066		-
Noncurrent liabilities		4 050 007		4 000 007	0.404.004		400.007
Due within one year		4,250,997		4,230,307	8,481,304		196,827
Due in more than one year		9,903,375		34,440,649	44,344,024		18,127,624
Net pension liability - MERS		3,298,430		14,647,326	17,945,756		866,807
Net pension liability - Police and Fire		19,530,495 60,325,659		- 43,809,777	19,530,495 104,135,436		-
Net OPEB liability		00,323,039		45,009,777	 104,133,430	_	
Total liabilities	-	100,300,462		101,043,770	 201,344,232		20,154,728
Deferred Inflows of Resources							
Deferred amount relating to net pension liability - MERS		186,600		828,632	1,015,232		62,183
Deferred amount relating to net pension liability - Police and Fire		320,815		-	320,815		, -
Deferred amount relating to net OPEB liability		3,510,546		2,549,434	6,059,980		
Total deferred inflows of resources		4,017,961		3,378,066	7,396,027		62,183
Total liabilities and deferred inflows of resources		104,318,423		104,421,836	 208,740,259		20,216,911
Net Position							
Net investment in capital assets		73,233,603		83,131,894	156,365,497		7,413,129
Restricted for		,,,,		,,			,,,,,,,
Debt service		173,150		955,275	1,128,425		2,995,000
Community and economic development		6,002,278		-	6,002,278		26,255
Capital projects		115,650		-	115,650		-
Wayfinding grant		8,596		_	8,596		-
Unrestricted (deficit)		(83,286,382)		(269,194)	 (83,555,576)		8,186,606
Total net position	\$	(3,753,105)	\$	83,817,975	\$ 80,064,870	\$	18,620,990

#### City of Bay City Statement of Activities For the Year Ended June 30, 2018

				Program Revenues							Net (Expense) Revenue and Changes in Net Position								
								Operating		Capital		F		ary Governmer	ıt				
		Expenses		Indirect		Charges for Services		Grants and Contributions		Grants and ontributions	(	Sovernmental Activities	В	Business-type Activities		Total	Comp Total U		
Functions/Programs																			
Primary government																			
Governmental activities	_		_		_		_				_		_				_		
General government	\$	2,991,938	\$	(2,404,575)	\$	619,784	\$	117,671	\$	-	\$	150,092	\$	-	\$	150,092	\$	-	
Public safety Public works		14,998,889 9,193,664		129,770 431,456		1,446,200 2,526,804		55,160 7,024,636		598,159		(13,627,299) 524,479		-		(13,627,299) 524,479		-	
Economic development		1,290,863		49,159		3,800		1,200,945		296,200		160,923		_		160,923		-	
Parks and recreation		1,058,595		-		67,676		2,778		2,029,172		1,041,031		-		1,041,031		-	
Interest and fiscal charges on		757.005										(757.005)				(757.005)			
long-term debt		757,605	_	<del>-</del>		<u> </u>		<u> </u>	_	<u> </u>		(757,605)				(757,605)		-	
Total governmental activities		30,291,554		(1,794,190)	_	4,664,264	_	8,401,190	_	2,923,531	_	(12,508,379)	_		_	(12,508,379)			
Business-type activities		24 742 240		710 565		3F 000 400								2 477 622		2 477 622			
Electric Water		31,713,210 8,260,106		718,565 531,747		35,909,408 8,309,773				5,565,222		-		3,477,633 5,083,142		3,477,633 5,083,142		-	
Sewer		11,049,043		486,037		12,814,118		-		5,505,222		-		1,279,038		1,279,038		-	
Cemetery		138,723		3,024		75,204		-		-		-		(66,543)		(66,543)		-	
Airport		328,594		9,042		156,778		4,006		-		-		(176,852)		(176,852)		-	
Marina		198,752		17,785		129,404					_			(87,133)		(87,133)			
Total business-type activities	_	51,688,428	_	1,766,200	_	57,394,685	_	4,006	_	5,565,222	_			9,509,285		9,509,285		-	
Total primary government	\$	81,979,982	\$	(27,990)	\$	62,058,949	\$	8,405,196	\$	8,488,753		(12,508,379)		9,509,285		(2,999,094)		-	
Component unit	\$	047.000	Φ.	7.507	Φ	400 447	æ		\$									(400,000)	
Downtown Development Authority Midland Street TIFA	Ф	217,806 418,392	Ф	7,537 724	\$	123,117	Ф	- 12,629	Ф	-								(102,226) (406,487)	
Kresge's DDA		1,586		158		-		141		-								(1,603)	
Marquette District TIFA		177,473		5,595		-		204,708		-								21,640	
Water Street DDA		2,333,506		6,666		_		957,112		_								(1,383,060)	
Allen Healthcare DDA		18,745		0,000		-		937,112		_								(18,745)	
Marina Development TIFA		4,207		_		_		_		_								(4,207)	
Knepp's DDA		4,640		_		_		_		_								(4,640)	
Brownfield Redevelopment Authority		1,411,703		5,531		_		_		_								(1,417,234)	
Columbus Avenue Management Board		10,344		1,499		13,520		1,189		_								2,866	
Midland Street Management Board		9,019		280		21,120		-		_								11,821	
Downtown Management Board		263,208		-		84,065		88,000		_								(91,143)	
Housing Commission		4,328,456		-		2,363,651		2,593,330		-								628,525	
Total Component units	\$	9,199,085	\$	27,990	\$	2,605,473	\$	3,857,109	\$	-								(2,764,493)	
		neral revenues	6																
		Property taxes										13,591,855		-		13,591,855		2,616,086	
				utions not restri	ctec	to specific pro	gran	ns				4,458,326		-		4,458,326		-	
		Unrestricted in										186,884		354,151		541,035		125,028	
		Gain on sale of Miscellaneous	Cap	oliai asseis								136,536 47,900		243,027		136,536 290,927		450 179,212	
		insfers										90,571		(90,571)		230,327		-	
			ven	ues and transfe	ers							18,512,072		506,607		19,018,679		2,920,776	
	Cha	ange in net pos	sitio	n								6,003,693		10,015,892		16,019,585		156,283	
	Net	t position - beg	innii	ng of year								40,584,392		114,585,629		155,170,021		18,453,518	
	Prid	or period adjus	tme	nt							_	(50,341,190)	_	(40,783,546)		(91,124,736)		11,189	
				ng of year, as re	esta	ted						(9,756,798)		73,802,083		64,045,285		18,464,707	
	Net	t position - end	l of y	/ear							\$	(3,753,105)	\$	83,817,975	\$	80,064,870	\$	18,620,990	

### City of Bay City Governmental Funds Balance Sheet June 30, 2018

				Spe	cial					
				Revenue	e Fu	nds		Nonmajor		Total
	General		Ma	ajor Streets Fund	Re	ehabilitation Fund	Go	overnmental Funds	Go	overnmental Funds
Assets		_	<u> </u>	_		_		_		<u>.</u>
Cash and investments	\$	3,724,300	\$	829,051	\$	-	\$	1,669,533	\$	6,222,884
Receivables										
Delinquent taxes		46,290		-		-		10,129		56,419
Accounts		183,921		15,274		2,601		867,040		1,068,836
Special assessments		37,298		-		-		46,521		83,819
Accrued interest and other		5,220		649		-		2,628		8,497
Notes		-		-		7,052,163		-		7,052,163
Due from other units of government		791,101		597,137		-		252,675		1,640,913
Due from other funds		642,241		-		-		-		642,241
Inventories		-		99,408		-		-		99,408
Prepaid items		497						-		497
Total assets	<u>\$</u>	5,430,868	\$	1,541,519	\$	7,054,764	\$	2,848,526	\$	16,875,677

### City of Bay City Governmental Funds Balance Sheet June 30, 2018

		Special Revenue Funds					Nammaian			Tatal	
	Gen		Major Streets eneral Fund		Rehabilitation Fund		Nonmajor Governmental Funds		Total Governmental Funds		
Liabilities											
Accounts payable	\$	235,397	\$	260,025	\$	-	\$	352,328	\$	847,750	
Accrued and other liabilities		243,883		16,370		-		36,317		296,570	
Due to other funds		52,961		4,351		-		604,766		662,078	
Deposits payable		2,345		-		-		46,563		48,908	
Due to other units of government		77,027		-		-		-		77,027	
Unearned revenue		-						287,066		287,066	
Total liabilities		611,613		280,746				1,327,040		2,219,399	
Deferred Inflows of Resources											
Unavailable revenue		78,291		-		7,054,764		56,308		7,189,363	
Fund Balances											
Non-spendable		497		99,408		-		-		99,905	
Restricted for											
Wayfinding grant		8,596		-		-		-		8,596	
Road maintenance and repairs		-		1,161,365		-		852,196		2,013,561	
Community and economic development		-		-		-		144,499		144,499	
Culture and recreation		-		-		-		1,019		1,019	
Public safety		-		-		-		298,728		298,728	
Debt service		-		-		-		257,361		257,361	
Capital projects		-		-		-		115,650		115,650	
Unassigned (deficit)	4	,731,871		-				(204,275)		4,527,596	
Total fund balances	4	,740,964		1,260,773				1,465,178		7,466,915	
Total liabilities, deferred inflows of											
resources, and fund balances	<u>\$ 5</u>	,430,868	\$	1,541,519	\$	7,054,764	\$	2,848,526	\$	16,875,677	

### **City of Bay City**

### **Governmental Funds**

### Reconciliation of Fund Balances of Governmental Funds to Net Position of Governmental Activities June 30, 2018

Total fund balances for governmental funds	\$	7,466,915
Total net position for governmental activities in the statement of net position is different because:		
Capital assets net of accumulated depreciation used in governmental activities are not financial resources and therefore are not reported in the funds.		49,911,527
Capital assets not being depreciated used in governmental activities are not financial resources and therefore are not reported in the funds.		18,153,757
Certain receivables are not available to pay for current period expenditures and therefore are deferred in the funds.		7,189,363
Certain liabilities are not due and payable in the current period and are not reported in the funds. Accrued interest Compensated absences Landfill closure and post closure costs		(94,338) (2,328,828) (896,671)
Deferred inflows of resources resulting from net pension liability - MERS Deferred outflows of resources resulting from net pension liability - MERS Deferred inflows of resources resulting from net pension liability - Police and Fire Deferred outflows of resources resulting from net pension liability - Police and Fire Deferred inflows of resources resulting from net OPEB liability		(81,219) 195,683 (320,815) 3,360,114 (3,213,607)
Long-term liabilities applicable to governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities.  Bonds payable Net pension liability - MERS Net pension liability - Police and Fire Net OPEB liability		(9,777,535) (1,435,661) (19,530,495) (55,223,023)
Internal service funds are included as part of governmental activities.		2,871,728
Net position of governmental activities	<u>\$</u>	(3,753,105)

### **Governmental Funds**

# Statement of Revenues, Expenditures and Changes in Fund Balances For the Year Ended June 30, 2018

			Rev	ecial enue nds					
	 General		Major Streets Fund	Ref	nabilitation Fund	_	Nonmajor overnmental Funds	G	Total overnmental Funds
Revenues									
Taxes	\$ 10,996,316	\$	476,647	\$	-	\$	2,578,508	\$	14,051,471
Licenses and permits	162,188		-		-		875,663		1,037,851
Federal grants	2,679		-		90,007		1,200,945		1,293,631
Other state grants	4,467,280		5,239,684		-		1,411,418		11,118,382
Local contributions	-		300,000		-		253,495		553,495
Charges for services	3,221,221		-		-		2,493,511		5,714,732
Fines and forfeitures	74,834		466		-		99,523		174,823
Interest income	52,882		22,270		7,886		26,597		109,635
Program income	-		-		120,681		-		120,681
Other revenue	 247,036		75		· <u>-</u>		61,979		309,090
Total revenues	19,224,436		6,039,142		218,574		9,001,639		34,483,791

### **Governmental Funds**

## Statement of Revenues, Expenditures and Changes in Fund Balances For the Year Ended June 30, 2018

				Rev	ecial enue nds				
		General		Major Streets Fund	Reh	abilitation Fund	lonmajor vernmental Funds	G	Total overnmental Funds
Expenditures		<u> </u>							
Current									
General government	\$	3,704,491	\$	-	\$	-	\$ -	\$	3,704,491
Public safety		11,742,551		-		-	847,289		12,589,840
Public works		1,282,072		2,988,458		-	3,755,553		8,026,083
Economic development		225,343		-		607,111	350,492		1,182,946
Recreation and culture		1,002,374		-		-	-		1,002,374
Capital outlay		15,126		2,381,992		-	283,021		2,680,139
Debt service									
Principal retirement		-		-		-	2,794,226		2,794,226
Interest and fiscal charges		-					 111,212		111,212
Total expenditures	_	17,971,957		5,370,450		607,111	 8,141,793		32,091,311
Excess (deficiency) of revenues									
over expenditures		1,252,479		668,692	2 (388,537		 859,846		2,392,480

### **Governmental Funds**

# Statement of Revenues, Expenditures and Changes in Fund Balances For the Year Ended June 30, 2018

	Special Revenue Funds													
		General		Major Streets Fund		habilitation Fund	Nonmajor Governmental Funds	G	Total overnmental Funds					
Other financing sources (uses) Transfers in Transfers out	\$	221,298 (646,531)	\$	99,285	\$	489,743 (101,206)	\$ 408,945 (844,241)	\$	1,219,271 (1,591,978)					
Total other financing sources and uses		(425,233)		99,285		388,537	(435,296)		(372,707)					
Net change in fund balance		827,246		767,977		-	424,550		2,019,773					
Fund balance - beginning of year		3,913,718		492,796		<u>-</u>	1,040,628		5,447,142					
Fund balance - end of year	\$	4,740,964	\$	1,260,773	\$		\$ 1,465,178	\$	7,466,915					

### **Governmental Funds**

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2018

Net change in fund balances - total governmental funds	\$ 2,019,773
Total change in net position reported for governmental activities in the statement of activities is different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Depreciation expense Capital outlay Donations of capital assets Sale of capital assets (net book value)	(3,657,101) 2,660,049 2,923,531 (54,702)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.  Deferred inflow of resources	(281,295)
Expenses are recorded when incurred in the statement of activities.  Accrued interest Interest expense on zero coupon bond Compensated absences Landfill closure and post closure costs	(42,566) (603,827) 1,981 505,101
The statement of net position reports the net pension and net OPEB liabilities and deferred outflows of resources and deferred inflows of resources related to the net pension and net OPEB liabilities and pension and OPEB expense. However, the amount recorded on the governmental funds equals actual pension contributions.  Net change in net pension liability - MERS  Net change in the deferred inflows and outflows of resources related to the net pension liability - MERS  Net change in net pension liability - Police and Fire  Net change in the deferred inflows and outflows of resources related to the net pension liability - Police and Fire Net change in net OPEB liability  Net change in the deferred inflows and outflows of resources related to the net OPEB liability	869,322 (345,896) (1,335,531) (3,196,365) 5,915,613 (3,213,607)
Bond proceeds are reported as financing sources in the governmental funds and thus contribute to the change in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net position.  Repayments of long-term debt	2,794,226
Internal service funds are also included as governmental activities	 1,044,987
Change in net position of governmental activities  See Accompanying Notes to the Financial Statements	\$ 6,003,693

See Accompanying Notes to the Financial Statements

### City of Bay City Proprietary Funds Statement of Net Position June 30, 2018

								nmajor				Internal
				VA/ - t		0		terprise		T. (-1		Service
	Elec	ctric		Water		Sewer		unds		Total		Funds
Assets												
Current assets	<b>A</b> 40		•		•		•		•		•	
Cash and cash equivalents	\$ 16,4	487,514	\$	5,695,216	\$	12,990,464	\$	183,840	\$	35,357,034	\$	9,383,070
Receivables	_											
Accounts, net	5,0	015,822		1,047,495		1,914,199		65,512		8,043,028		2,563
Special assessments		59,431		38,325		280,097		-		377,853		246,435
Accrued interest and other		17,611		5,503		12,891		173		36,178		7,694
Due from other units of government	•	128,969		5,255,167		-		-		5,384,136		-
Due from other funds		-		-		696		-		696		131,198
Inventories	2,	781,780		783,821		234,337		24,631		3,824,569		85,439
Prepaid items		7,378		7,378		7,378		2,269		24,403		249,370
Deposits	1,8	356,563			_	<u>-</u>				1,856,563	_	535,184
Total current assets	26,	355,068		12,832,905	_	15,440,062		276,425		54,904,460		10,640,953
Noncurrent assets												
Restricted assets												
Cash and cash equivalents	9	955,275		_		-		_		955,275		-
Advances to other funds		960,588		_		_		_		1,960,588		_
Capital assets not being depreciated		131,844		33,558		206,001		483,791		1,855,194		120,173
Capital assets, net of accumulated depreciation		618,124		14,849,372	_	65,952,818	3	,220,532		118,640,846		11,378,559
Total noncurrent assets	38,0	665,831		14,882,930		66,158,819	3	,704,323		123,411,903		11,498,732
Total assets	65,0	020,899	2	27,715,835		81,598,881	3	,980,748		178,316,363		22,139,685
Deferred Outflows of Resources				400.05								
Deferred amount on refunding		-		109,600		227,095		-		336,695		-
Deferred amount relating to net pension liability - MERS		902,587		421,696	_	672,170				1,996,453		253,898
Total deferred outflows of resources		902,587		531,296		899,265				2,333,148		253,898
Total assets and deferred outflows of resources	65,9	923,486		28,247,131		82,498,146	3	,980,748		180,649,511		22,393,583

### City of Bay City Proprietary Funds Statement of Net Position June 30, 2018

							No	onmajor				Internal
		<b>=</b>		147				iterprise		<b>.</b>	Service	
		Electric		Water	_	Sewer		Funds		Total		Funds
Liabilities												
Current liabilities	_						_				_	
Accounts payable	\$	1,041,924	\$	916,202	\$	541,674	\$	24,701	\$	2,524,501	\$	215,054
Accrued and other liabilities		97,280		34,065		54,470		239		186,054		60,700
Due to other funds		26,620		11,863		17,254		49,990		105,727		6,330
Deposits		696,347		29,028		-		-		725,375		-
Due to other units of government		63,368		-		-		-		63,368		19,268
Current portion of long-term debt		190,000		364,461		3,100,252		-		3,654,713		78,535
Claims payable, current		-		-		-		-		-		1,044,825
Compensated absences, current		283,903		116,384	_	174,237		1,070		575,594		85,749
Total current liabilities		2,399,442		1,472,003		3,887,887		76,000		7,835,332		1,510,461
Noncurrent liabilities												
Advances from other funds		_		_		_		_		_		1,960,588
Compensated absences, net of current portion		223,830		70,371		100,020		300		394,521		79,850
Long-term debt, net of current portion		12,970,000		4,965,316		16,110,812		-		34,046,128		907,204
Accrued interest payable		256,620		35,082		124,711		_		416,413		507,204
Net pension liability - MERS		6,621,984		3,093,848		4,931,494		_		14,647,326		1,862,769
Net OPEB liability		17,473,926		9,101,437		17,130,279		104,135		43,809,777		5,102,636
Net OPEB liability	_	17,475,320	-	3,101,431	_	17,130,273		104,133	_	43,003,777	_	3,102,030
Total noncurrent liabilities		37,546,360		17,266,054		38,397,316		104,435		93,314,165		9,913,047
Total liabilities		39,945,802		18,738,057		42,285,203		180,435		101,149,497		11,423,508
Deferred Inflows of Resources												
Deferred amount relating to net pension liability - MERS		374,620		175,026		278,986		_		828,632		105,381
Deferred amount relating to net OPEB liability		1,016,865		529,642		996,867		6,060		2,549,434		296,939
Total deferred inflows of resources		1,391,485		704,668		1,275,853		6,060		3,378,066		402,320
Total dolottod inflowed of foodulood		.,,		,		,,	-	2,230		2,222,200		,
Total liabilities and deferred inflows of resources		41,337,287		19,442,725	_	43,561,056		186,495		104,527,563		11,825,828

### City of Bay City Proprietary Funds Statement of Net Position June 30, 2018

		Electric	Water		Sewer		Nonmajor Enterprise Funds		Total		Internal Service Funds
Net Position											
Net investment in capital assets Restricted for	\$	22,589,968	\$	9,662,753	\$	47,174,850	\$	3,704,323	\$	83,131,894	\$ 9,535,606
Debt service		955,275		-		-		-		955,275	-
Unrestricted (deficit)		1,040,956		(858,347)	_	(8,237,760)	_	89,930		(7,965,221)	 1,032,149
Total net position	\$	24,586,199	\$	8,804,406	\$	38,937,090	\$	3,794,253		76,121,948	\$ 10,567,755
Some amounts reported for business-type activities in different because certain internal service funds assets											
business-type activities	ana	nabilities are i	СРО	tod with						7,696,027	
Net position of business-type activities									\$	83,817,975	

### City of Bay City Proprietary Funds

### Statement of Revenues, Expenses and Changes in Fund Net Position

For the Year Ended June 30, 2018

	Enterprise Funds											
		Electric		Water	Sewer			lonmajor nterprise Funds	To	tal	Sei	Internal rvice Funds
Operating revenue Charges for services Other revenue	\$	35,909,408 134,166	\$	8,309,773 231,815	\$	12,814,118 58,553	\$	361,386 1,698	\$ 5	7,394,685 426,232	\$	17,297,554 521,214
Total operating revenue		36,043,574		8,541,588		12,872,671		363,084	5	7,820,917		17,818,768
Operating expenses Administration Cost of sales and services Claims and benefits Repairs and maintenance Depreciation		3,521,790 26,365,765 - - 2,652,926		631,246 6,298,569 - - - 677,443		518,934 6,942,906 - - 3,906,311		- 513,368 - 5,885 180,471	40	4,671,970 0,120,608 - 5,885 7,417,151		295,576 3,977,460 10,796,477 - 1,021,799
Total operating expenses		32,540,481		7,607,258		11,368,151		699,724	5	2,215,614		16,091,312
Operating income (loss)		3,503,093		934,330		1,504,520		(336,640)		5,605,303		1,727,456
Nonoperating revenue (expenses) Local contribution Federal grant State grant Interest income Gain on sale of assets Loss on disposal of assets Bond issuance costs Amortization of bond premium / discount Interest expense		- - - 167,240 - - - - (522,143)		5,565,222 - - 55,298 - (1,258,428) - 755 (206,569)		- 129,823 - (16,567) (23,285) (183,960) (557,190)		3,795 211 1,790 - - - - -	(*	5,565,222 3,795 211 354,151 - 1,274,995) (23,285) (183,205) 1,285,902)		- 77,254 18,501 (154,352 - - (37,291
Total nonoperating revenues (expenses)		(354,903)		4,156,278		(651,179)	-	5,796		3,155,992		(95,888
Income before capital contributions and transfers  Capital contributions  Transfers in  Transfers out		3,148,190 - - (140,436)		5,090,608 - - (27,921)		853,341 - - (27,921)		(330,844) - 105,707 -		3,761,295 - 105,707 (196,278)		1,631,568 295,309 470,778 (7,500
Change in net position		3,007,754		5,062,687		825,420		(225,137)	:	3,670,724		2,390,155
Net position - beginning of year		38,031,262		11,218,405		54,850,422		4,134,681				13,148,757
Prior period adjustment		(16,452,817)		(7,476,686)		(16,738,752)		(115,291)				(4,971,157
Net position - beginning of year (restated)		21,578,445		3,741,719		38,111,670		4,019,390				8,177,600
Net position - end of year	\$	24,586,199	\$	8,804,406	\$	38,937,090	\$	3,794,253			\$	10,567,755

Some amounts reported for business-type activities in the statement of activities are different because the net revenue (expense) of certain internal service funds is reported with business-type activities

1,345,168 10,015,892

Change in net position of business-type activities

### City of Bay City Proprietary Funds Statement of Cash Flows

## For the Year Ended June 30, 2018

	Enterprise Funds										
	Electric	Water	Sewer	Nonmajor Enterprise Funds	Total	Internal Service Funds					
Cash flows from operating activities Receipts from customers Receipts from interfund users	\$ 38,403,100 -	\$ 8,729,415	\$ 13,142,357	-	\$ 60,636,132	\$ 519,023 17,565,722					
Receipts from other funds Payments to other funds Payments to suppliers	- (1,104) (22,977,161)	3,057 - (2,717,495)	7,966 - (7,121,563)	49,930 - (525,005)	60,953 (1,104) (33,341,224)	- (221) (5,421,135)					
Payments to suppliers Payments to employees Payments for interfund services used	(5,347,924) (4,875,136)	(2,171,493) (2,171,274) (3,324,872)	(1,683,828)	(344)	(9,203,370) (8,200,008)	(9,956,469)					
Net cash provided (used) by operating activities	5,201,775	518,831	4,344,932	(114,159)	9,951,379	2,706,920					
Cash flows from noncapital financing activities Local contributions Transfer from other funds Transfers to other funds Federal grant State grant	(140,436) - -	615,055 - (27,921) - -	- (27,921) - -	105,707 - 3,795 211	615,055 105,707 (196,278) 3,795 211	470,778 (7,500) - -					
Net cash provided (used) by noncapital financing activities	(140,436)	587,134	(27,921)	109,713	528,490	463,278					
Cash flows from capital and related financing activities Proceeds from sale of bonds and notes Capital contributions Advances from other funds Purchases/construction of capital assets Principal and interest paid on long-term debt Proceeds from sale of capital assets	- - (2,695,202) (1,152,143) -	- - (805,244) (1,460,739) -	1,747,029 - - (1,107,748) (5,275,936)	- - - (6,352) - -	1,747,029 - - (4,614,546) (7,888,818)	48,874 1,960,588 (3,999,289) (37,290) 18,501					
Net cash used by capital and related financing activities	(3,847,345)	(2,265,983)	(4,636,655)	(6,352)	(10,756,335)	(2,008,616)					

### City of Bay City Proprietary Funds Statement of Cash Flows

### For the Year Ended June 30, 2018

	Enterprise Funds												
	Electric		Water		Sewer		Nonmajor Enterprise Funds		Total		Se	Internal Service Funds	
Cash flows from investing activities Advances to other funds Interest received	\$	(1,960,588) 162,953	\$	54,237	\$	- 126,911	\$	- 1,790	\$	(1,960,588) 345,891	\$	- 77,254	
Net cash provided (used) by investing activities		(1,797,635)		54,237		126,911		1,790		(1,614,697)		77,254	
Net change in cash and cash equivalents		(583,641)		(1,105,781)		(192,733)		(9,008)		(1,891,163)		1,238,836	
Cash and cash equivalents - beginning of year	_	18,026,430		6,800,997		13,183,197		192,848		38,203,472	-	8,144,234	
Cash and cash equivalents - end of year	\$	17,442,789	\$	5,695,216	\$	12,990,464	\$	183,840	\$	36,312,309	\$	9,383,070	
Reconciliation to the statement of net position Cash and cash equivalents Restricted cash	\$	16,487,514 955,275	\$	5,695,216 -	\$	12,990,464	\$	183,840	\$	35,357,034 955,275	\$	9,383,070	
Cash and cash equivalents	\$	17,442,789	\$	5,695,216	\$	12,990,464	\$	183,840	\$	36,312,309	\$	9,383,070	

### City of Bay City Proprietary Funds Statement of Cash Flows

### For the Year Ended June 30, 2018

	Enterprise Funds												
	Electric		Water		Sewer		Nonmajor Enterprise Funds			Total		Internal ervice Funds	
Reconciliation of operating income (loss) to net cash													
provided (used) by operating activities	•	0.500.000	Φ.	204.000	Φ.	4 504 500	•	(000 040)	Φ.	5 005 000	Φ.	4 707 450	
Operating income (loss)	\$	3,503,093	\$	934,330	\$	1,504,520	\$	(336,640)	\$	5,605,303	\$	1,727,456	
Adjustments to reconcile operating income to net cash													
from operating activities		0.050.000		077 440		0.000.044		400 474		7 447 454		4 004 700	
Depreciation and amortization expense		2,652,926		677,443		3,906,311		180,471		7,417,151		1,021,799	
Changes in assets and liabilities		0.450.504		407.007		000 000		(4.004)		0.044.040		(0.000)	
Receivables (net)		2,458,521		187,827		269,686		(1,824)		2,914,210		(3,068)	
Due from other units of government		(98,995)		-		-		-		(98,995)		(40,000)	
Due from other funds		(400,400)		400.000		6,112		(0.000)		6,112		(19,000)	
Inventories		(199,130)		120,290		(27,347)		(2,323)		(108,510)		43,889	
Prepaid items		(7,378)		(7,378)		(7,378)		(1,289)		(23,423)		428,091	
Deposits		(968,207)		-		- (4.40.000)		-		(968,207)		288,608	
Accounts payable		(637,488)		134,333		(143,932)		3,206		(643,881)		(488,480)	
Accrued and other liabilities		(9,810)		(20,902)		(41,508)		(51)		(72,271)		31,947	
Due to other funds		(1,104)		3,057		1,854		49,930		53,737		(906)	
Due to other units of government		61,682		-		-		-		61,682		(7,735)	
Estimated claims payable		-		-		-		- (050)		-		(141,674)	
Customer deposits payable		263,989		8,957		<del>-</del>		(250)		272,696		-	
Net pension liability and related deferrals		(935,989)		(1,093,755)		(221,209)		- (= 000)		(2,250,953)		89,098	
Net OPEB liability and related deferrals		(854,981)		(445,324)		(838,167)		(5,096)		(2,143,568)		(249,667)	
Compensated absences		(25,354)		19,953		(64,010)		(293)		(69,704)		(13,438)	
Net cash provided (used) by operating activities	\$	5,201,775	\$	518,831	\$	4,344,932	\$	(114,159)	\$	9,951,379	\$	2,706,920	

# City of Bay City Fiduciary Funds Statement of Fiduciary Net Position June 30, 2018

	Pension and Other Post- Employment Benefits Trust Funds	Agency Funds	,
Appeta	Fullus	Fullus	
Assets Cash and each equivalents	\$ 4,039,243	\$ 298,	<b>51</b> 1
Cash and cash equivalents Investments, at fair value	φ 4,039,243	φ 290,	,514
Fixed income	8,775,575		_
Equities	47,357,670		_
Other investments	14,375,927		_
Accounts receivable	165,237		-
Interest receivable	78,901		-
Due from other funds		507,	659
Total assets	74,792,553	<u>\$ 806,</u>	173
Liabilities			
Accounts payable	82,507	\$	-
Due to others	-	734,	055
Due to other units of government	-		194
Deposits payable		2,	924
Total liabilities	82,507	\$ 806,	173
Net Position			
Restricted for employees' pension benefits	54,779,434		
Restricted for postemployment health care benefits	19,930,612		
Total net position	\$ 74,710,046		

# City of Bay City Fiduciary Funds Statement of Changes in Fiduciary Net Position For the Year Ended June 30, 2018

Additions Contributions Employer Plan member	C E	ension and other Post- mployment enefits Trust Funds 7,734,607 673,617
Total contributions		8,408,224
Investment income Interest and dividends Net appreciation in fair value of investments Investment expense		2,433,749 3,400,909 (256,936)
Net investment income		5,577,722
Other additions		155,572
Total additions		14,141,518
Deductions Retiree healthcare premiums payments Benefits and refunds paid to participants Administrative expenses		5,218,581 5,719,282 185,000
Total deductions		11,122,863
Change in net position		3,018,655
Net position - beginning of year		71,691,391
Net position - end of year	\$	74,710,046

# City of Bay City Discretely Presented Component Units Combining Statement of Net Position June 30, 2018

Investments   Receivables:   Recei		Dev	Downtown Development Authority		Midland Street TIFA		Kresge's Downtown Development Authority		Marquette District TIFA		Water Street Downtown Development Authority	Marina Development TIFA	Allen Healthcare Downtown Development Authority	
Investments   Cacca   Cacca		•	0.040	•	447.700	•	10.010	•	0.440.747	•	47.055	•	•	4 000
Receivables:	·	\$	8,216	\$	117,796	\$	46,943	\$	2,113,717	\$	17,355	\$ -	\$	4,230
Takes, net			-		-		-		-		-	-		-
Customers   44,655   -   -   -   -   -   -   -   -   -			490											
Account planterest and other   69   278   45   1,908   756	·				_		-		-		_	-		-
Due from other units of government			,		278		45		1 908		756	_		_
Inventiories			-		-		-		-		-	_		_
Prepaid Items	<u> </u>		-		_		_		_		_	-		_
Net OPEB asset   Capital assets not being depreciated   108,389   1,030,292   14,419   870,541   1,373,712   336,760   Restricted assets being depreciated, net   108,389   1,030,292   14,419   870,541   1,373,712   336,760   Restricted assets being depreciated, net   108,389   1,172,366   61,407   3,016,302   1,393,123   336,760   4   Restricted assets   161,809   1,172,366   61,407   3,016,302   1,393,123   336,760   4   Restricted oss on refunding			-		_		_		_		_	_		-
Capital assets being depreciated, net         108,389         1,030,292         14,419         870,541         1,373,712         336,760           Restricted assets         161,809         1,172,366         61,407         3,016,302         1,393,123         336,760         4           Deferred Outflows of Resources           Deferred Outflows of Resources         3         43,241         2         1         2         1         2         3         3,6760         4         3         3,016,302         1,393,123         336,760         4         3         3         3,6760 <t< td=""><td>•</td><td></td><td>-</td><td></td><td>_</td><td></td><td>-</td><td></td><td>-</td><td></td><td>_</td><td>_</td><td></td><td>-</td></t<>	•		-		_		-		-		_	_		-
Capital assets being depreciated, net         108,389         1,030,292         14,419         870,541         1,373,712         336,760           Restricted assets         161,809         1,172,366         61,407         3,016,302         1,393,123         336,760         4           Deferred Outflows of Resources           Deterred Design on refunding         0         43,241         0         0         0         0           Deterred amount relating to net pension liability         0         43,241         0 <t< td=""><td>Capital assets not being depreciated</td><td></td><td>-</td><td></td><td>24,000</td><td></td><td>-</td><td></td><td>30,136</td><td></td><td>1,300</td><td>-</td><td></td><td>-</td></t<>	Capital assets not being depreciated		-		24,000		-		30,136		1,300	-		-
Total assets   161,809   1,172,366   61,407   3,016,302   1,393,123   336,760   4			108,389		1,030,292		14,419		870,541		1,373,712	336,760		-
Total assets   161,809   1,172,366   61,407   3,016,302   1,393,123   336,760   4   4   4   4   4   4   4   4   4	Restricted assets													
Deferred Outflows of Resources   Deferred loss on refunding   C	Cash and cash equivalents		-		-		-				-			
Deferred loss on refunding	Total assets		161,809		1,172,366		61,407		3,016,302		1,393,123	336,760		4,230
Deferred loss on refunding	Deferred Outflows of Resources													
Deferred amount relating to net pension liability			-		43.241		_		_		_	_		_
Total assets and deferred outflows of resources   161,809   1,215,607   61,407   3,016,302   1,393,123   336,760   4	5		-				-		-		-	-		-
Claim   Clai	Total deferred outflows of resources		-		43,241		-		-		-	-		-
Accounts payable         2,670         855         -         2,406         253,107         -         4           Accrued and other liabilities         -         4,599         -         1,582         13,128         -         -         4           Due to other units of government         -	Total assets and deferred outflows of resources		161,809		1,215,607		61,407		3,016,302		1,393,123	336,760		4,230
Accounts payable 2,670 855 - 2,406 253,107 - 4 Account and other liabilities - 4,599 - 1,582 13,128 - 1 Due to other units of government	Liabilities													
Accrued and other liabilities			2.670		855		_		2.406		253.107	-		4,207
Due to other units of government   -   -   -   -   -   -   -   -   -			_,0.0				-				,	_		-,
Compensated absences, current   -   -   -   5,421   -   -   -	Due to other units of government		-		-		-		-		-	-		-
Compensated absences, net of current portion	•		_		_		_		5 /21		_	_		
Due within one year       -       61,860       -       -       105,041       -         Due in more than one year       -       811,912       -       -       1,550,246       -         Net pension liability       -       -       -       -       -       -         Total liabilities       2,670       879,226       -       12,351       1,921,522       -       4         Deferred Inflows of Resources         Deferred amount relating to net pension liability       -			_		_		_		,		_	_		_
Due in more than one year         -         811,912         -         -         1,550,246         -           Net pension liability         -			_		61 860		_		2,042		105 041	_		_
Net pension liability         -			-				_		_			_		_
Total liabilities         2,670         879,226         -         12,351         1,921,522         -         4           Deferred Inflows of Resources           Deferred amount relating to net pension liability         -	•		-				-		-			-		-
Deferred amount relating to net pension liability         - <th< td=""><td></td><td></td><td>2,670</td><td></td><td>879,226</td><td></td><td>-</td><td></td><td>12,351</td><td></td><td>1,921,522</td><td></td><td></td><td>4,207</td></th<>			2,670		879,226		-		12,351		1,921,522			4,207
Deferred amount relating to net pension liability         - <th< td=""><td>Deferred Inflows of Resources</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td><u> </u></td><td></td><td>-</td><td></td></th<>	Deferred Inflows of Resources										<u> </u>		-	
Net Position           Net investment in capital assets         108,389         223,761         14,419         900,677         1,375,012         336,760           Restricted         -         -         -         -         -         26,255         -			-		-		-							-
Net investment in capital assets 108,389 223,761 14,419 900,677 1,375,012 336,760 Restricted 26,255 -	Total liabilities, deferred inflows and fund balances		2,670		879,226				12,351		1,921,522			4,207
Net investment in capital assets 108,389 223,761 14,419 900,677 1,375,012 336,760 Restricted 26,255 -	Net Position													
Restricted 26,255 -			108.389		223,761		14,419		900.677		1.375.012	336,760		_
			-		-		,		-			-		-
			50,750		112,620		46,988		2,103,274					23
Total net position \$ 159,139 \$ 336,381 \$ 61,407 \$ 3,003,951 \$ (528,399) \$ 336,760 \$	Total net position	\$	159,139	\$	336,381	\$	61,407	\$	3,003,951	\$	(528,399)	\$ 336,760	\$	23

# City of Bay City Discretely Presented Component Units Combining Statement of Net Position June 30, 2018

	Knepp's Downtown Brownfield Development Redevelopment Authority Authority		Columbus Midland Avenue Street  Management Management Board Board		Downtown Management Board	Housing Commission	Total
Assets							
Cash and cash equivalents	\$ 3,441	\$ 6,593,835	\$ 13,374	\$ 63,240	\$ 10,556	\$ 2,935,945	
Investments	-	-	-	-	-	24,374	24,374
Receivables:					05.000		05 540
Taxes, net Customers	-	-	-	-	95,039	- 196,381	95,519 241,036
Accrued interest and other	-	6,038	- 5	49	2.220	190,301	11,368
Due from other units of government	_	-	-	-	40,945	244,372	285,317
Inventories	_	_	_	_		43,201	43,201
Prepaid items	2,400	-	-	-	2,906	71,327	76,633
Net OPEB asset	-	-	-	-	-	1,797,841	1,797,841
Capital assets not being depreciated	-	3,016,178	-	-	-	1,632,544	4,704,158
Capital assets being depreciated, net	121,834	7,061,361	-	-	-	4,881,500	15,798,808
Restricted assets Cash and cash equivalents	_	_	_	_	_	2,995,000	2,995,000
Total assets	127,675	16,677,412	13,379	63,289	151,666	14,822,485	38,001,903
Deferred Outflows of Resources Deferred loss on refunding							43.241
Deferred amount relating to net pension liability	-	-	-	-	-	792,757	792,757
Total deferred outflows of resources		-	-	_		792,757	835,998
Total assets and deferred outflows of resources	127,675	16,677,412	13,379	63,289	151,666	15,615,242	38,837,901
Liabilities	<u> </u>		<u> </u>				
Accounts payable	3,440	23,265	2,621	189	16,226	124,835	433,821
Accrued and other liabilities	-	193,622	-	-	5,211	306,817	524,959
Due to other units of government	-	4,690	-	-	-,	-	4,690
Long-term debt:		•					•
Compensated absences, current	-	83	-	-	-	-	5,504
Compensated absences, net of current portion	-	-	-	-	-	100,776	103,718
Due within one year	-	24,422	-	-	-	-	191,323
Due in more than one year	-	15,661,748	-	-	-	-	18,023,906
Net pension liability						866,807	866,807
Total liabilities	3,440	15,907,830	2,621	189	21,437	1,399,235	20,154,728
Deferred Inflows of Resources							
Unavailable revenue - delinquent property taxes						62,183	62,183
Total liabilities, deferred inflows and fund balances	3,440	15,907,830	2,621	189	21,437	1,461,418	20,216,911
Net Position							
Net investment in capital assets	121,834	(2,181,767)	_	_	_	6,514,044	7,413,129
Restricted	-	(=,::::,::::)	-	-	_	2,995,000	3,021,255
Unrestricted (deficit)	2,401	2,951,349	10,758	63,100	130,229	4,644,780	8,186,606
Total net position	\$ 124,235	\$ 769,582	\$ 10,758	\$ 63,100	\$ 130,229	\$ 14,153,824	\$ 18,620,990

# City of Bay City Discretely Presented Component Units Combining Statement of Activities For the Year Ended June 30, 2018

			Program	Revenues										
			Charges	Operating Grants and	Net (Expense)									
	Expenses	Indirect	for Services	Contributions	Revenue									
Functions/Programs Component units														
Downtown Development Authority Midland Street TIFA	\$ 217,806 418,392	\$ 7,537 724	\$ 123,117	\$ - 12,629	\$ (102,226)									
Kresge's Downtown Development Authority	1,586	158	-	12,629	(406,487) (1,603)									
Marquette District TIFA	177,473	5,595	-	204,708	21,640									
Water Street Downtown Development Authority	2,333,506	6,666	-	957,112	(1,383,060)									
Marina Development TIFA	18,745	-	-	-	(18,745)									
Allen Healthcare Downtown Development Authority	4,207	-	-	-	(4,207)									
Knepp's Downtown Development Authority Brownfield Redevelopment Authority	4,640 1,411,703	- 5,531	-	-	(4,640) (1,417,234)									
Columbus Avenue Management Board	10,344	1,499	13,520	1,189	2,866									
Midland Street Management Board	9,019	280	21,120	-	11,821									
Downtown Management Board	263,208	-	84,065	88,000	(91,143)									
Housing Commission	4,328,456		2,363,651	2,593,330	628,525									
Total component units	9,199,085	27,990	2,605,473	3,857,109	(2,764,493)									
							Allen							
	Downtown Development Authority	Midland Street TIFA	Kresge's Downtown Development Authority	Marquette District TIFA	Water Street Downtown Development Authority	Marina Development TIFA	Healthcare Downtown Development Authority	Knepp's Downtown Development Authority	Brownfield Redevelopment Authority	Columbus Avenue Management Board	Midland Street Management Board	Downtown Management Board	Housing Commission	Total
Changes in net position Net (expense) revenue	Development	Street TIFA	Downtown Development Authority	District	Downtown Development	Development	Downtown Development	Downtown Development	Redevelopment	Avenue Management	Street Management	Management		Total \$ (2,764,493)
Net (expense) revenue General revenues	Development Authority	Street TIFA \$ (406,487)	Downtown Development Authority \$ (1,603)	District TIFA \$ 21,640	Downtown Development Authority \$ (1,383,060)	Development TIFA	Downtown Development Authority	Downtown Development Authority	Redevelopment Authority \$ (1,417,234)	Avenue Management Board	Street Management Board	Management Board \$ (91,143)	Commission	\$ (2,764,493)
Net (expense) revenue General revenues Property taxes	Development Authority  \$ (102,226)	\$ Street TIFA \$ (406,487) 73,376	Downtown Development Authority \$ (1,603)	District TIFA \$ 21,640 122,529	Downtown Development Authority  \$ (1,383,060) 301,346	Development TIFA	Downtown Development Authority	Downtown Development Authority	Redevelopment Authority \$ (1,417,234) 2,023,793	Avenue Management Board  \$ 2,866	Street Management Board  \$ 11,821	Management Board  \$ (91,143)  95,039	\$ 628,525	\$ (2,764,493) 2,616,086
Net (expense) revenue General revenues Property taxes Unrestricted investment earnings	Development Authority \$ (102,226)	Street TIFA \$ (406,487)	Downtown Development Authority \$ (1,603)	District TIFA \$ 21,640	Downtown Development Authority  \$ (1,383,060)  301,346 7,453	Development TIFA	Downtown Development Authority	Downtown Development Authority	Redevelopment Authority \$ (1,417,234)	Avenue Management Board  \$ 2,866	Street Management Board	Management Board \$ (91,143)	\$ 628,525	\$ (2,764,493) 2,616,086 125,028
Net (expense) revenue General revenues Property taxes	Development Authority  \$ (102,226)	\$ Street TIFA \$ (406,487) 73,376	Downtown Development Authority \$ (1,603)	District TIFA \$ 21,640 122,529	Downtown Development Authority  \$ (1,383,060) 301,346	Development TIFA	Downtown Development Authority	Downtown Development Authority	Redevelopment Authority \$ (1,417,234) 2,023,793	Avenue Management Board  \$ 2,866	Street Management Board  \$ 11,821	Management Board  \$ (91,143)  95,039	\$ 628,525	\$ (2,764,493) 2,616,086
Net (expense) revenue General revenues Property taxes Unrestricted investment earnings Gain on sale of capital assets	Development Authority \$ (102,226)	\$ Street TIFA \$ (406,487) 73,376 2,768	Downtown Development Authority \$ (1,603)	District TIFA \$ 21,640 122,529	Downtown Development Authority  \$ (1,383,060) 301,346 7,453	Development TIFA \$ (18,745)	Downtown Development Authority	Downtown Development Authority	\$ (1,417,234) 2,023,793 61,084	Avenue Management Board  \$ 2,866	Street Management Board  \$ 11,821	Management Board  \$ (91,143)  95,039  11 -	\$ 628,525 - 32,691	\$ (2,764,493) 2,616,086 125,028 450
Net (expense) revenue General revenues Property taxes Unrestricted investment earnings Gain on sale of capital assets Miscellaneous	\$ (102,226)  \$ (82 450	Street TIFA  \$ (406,487)  73,376 2,768	Downtown Development Authority  \$ (1,603)  3 455	District TIFA \$ 21,640 122,529 19,327 -	Downtown Development Authority  \$ (1,383,060)  301,346 7,453 - 7,420	Development TIFA \$ (18,745)	Downtown Development Authority	Downtown Development Authority	\$ (1,417,234)  \$ (2,023,793) 61,084 1,042	Avenue Management Board  \$ 2,866  - 56	Street Management Board  \$ 11,821  - 501	Management Board  \$ (91,143)  95,039 11	\$ 628,525 - 32,691 - 170,750	\$ (2,764,493) 2,616,086 125,028 450 179,212
Net (expense) revenue General revenues Property taxes Unrestricted investment earnings Gain on sale of capital assets Miscellaneous  Total general revenues	\$ (102,226)  \$ (82 450	\$ (406,487)  \$ (406,487)  73,376  2,768  76,144	Downtown Development Authority \$ (1,603)  3 455	District TIFA  \$ 21,640  122,529 19,327 141,856	Downtown Development Authority  \$ (1,383,060)  301,346 7,453 -7,420  316,219	Development TIFA \$ (18,745)	Downtown Development Authority  \$ (4,207)	Downtown Development Authority  \$ (4,640)	Redevelopment Authority  \$ (1,417,234)  2,023,793 61,084 - 1,042  2,085,919	Avenue Management Board  \$ 2,866  - 56 56	Street Management Board  \$ 11,821	Management Board  \$ (91,143)  95,039  11  95,050	\$ 628,525 - 32,691 - 170,750 203,441	\$ (2,764,493) 2,616,086 125,028 450 179,212 2,920,776
Net (expense) revenue General revenues Property taxes Unrestricted investment earnings Gain on sale of capital assets Miscellaneous  Total general revenues Change in net position	\$ (102,226)  \$ (102,226)	\$ (406,487)  \$ (406,487)  73,376 2,768 76,144 (330,343)	Downtown Development Authority  \$ (1,603)  3 455 458  (1,145)	District TIFA  \$ 21,640  122,529 19,327	Downtown Development Authority  \$ (1,383,060)  301,346 7,453 - 7,420  316,219  (1,066,841)	Development	Downtown Development Authority  \$ (4,207)	Downtown Development Authority  \$ (4,640)	\$ (1,417,234)  2,023,793 61,084 - 1,042 2,085,919 668,685	Avenue Management Board  \$ 2,866  - 56 56 - 2,922	Street Management Board  \$ 11,821	Management Board  \$ (91,143)  95,039 11 95,050  3,907	\$ 628,525 - 32,691 - 170,750 - 203,441 - 831,966	\$ (2,764,493)  2,616,086 125,028 450 179,212 2,920,776 156,283
Net (expense) revenue General revenues Property taxes Unrestricted investment earnings Gain on sale of capital assets Miscellaneous  Total general revenues Change in net position  Net position - beginning of year	\$ (102,226)  \$ (102,226)	\$ (406,487)  \$ (406,487)  73,376 2,768 76,144 (330,343)	Downtown Development Authority  \$ (1,603)  3 455 458  (1,145)	District TIFA  \$ 21,640  122,529 19,327	Downtown Development Authority  \$ (1,383,060)  301,346 7,453 - 7,420  316,219  (1,066,841)	Development	Downtown Development Authority  \$ (4,207)	Downtown Development Authority  \$ (4,640)	\$ (1,417,234)  2,023,793 61,084 - 1,042 2,085,919 668,685	Avenue Management Board  \$ 2,866  - 56 56 - 2,922	Street Management Board  \$ 11,821	Management Board  \$ (91,143)  95,039 11 95,050  3,907  115,133	\$ 628,525 - 32,691 - 170,750 - 203,441 - 831,966	\$ (2,764,493)  2,616,086 125,028 450 179,212 2,920,776 156,283

### Note 1 - Summary of Significant Accounting Policies

### **Reporting entity**

The City is a municipal corporation governed by an elected mayor and nine-member commission and administered by an appointed City Manager. As required by generally accepted accounting principles, these financial statements present the City and its component units, entities for which the City is considered to be financially accountable. The financial data of the component units are included in the City's reporting entity because of the significance of their operational or financial relationships with the City.

The component units column in the government-wide financial statements represent a total of the City's discretely presented component units. They are reported in a separate column to emphasize that they are legally separate from the City.

The governing bodies of the Downtown Management Board (DMB), Midland Street Management Board, Columbus Avenue Management Board, Brownfield Redevelopment Authority, the tax increment financing authorities (TIFAs), and downtown development authorities (DDAs), are all appointed by the City Commission or City Manager. These component units provide economic development and financing services to specific geographic areas within the City. These entities are fiscally dependent on the City because the City Commission is responsible for approving any debt issuances and the annual operating budgets of all component units except for the DMB. All of these discretely presented component units use governmental fund type accounting. However, full accrual accounting is used for the statement of net position as well as the statement of activities presentation.

The governing body of the Bay City Housing Commission is appointed by the City Manager and members can be removed by the City with cause. The Housing Commission determines its own budget, sets rental rates and may issue debt in its own name. The City is not

responsible for deficits or liabilities of the Housing Commission. The Housing Commission makes annual payments "in lieu of taxes" to the City. The Housing Commission uses the economic resources measurement focus and the accrual basis of accounting for all of its financial statements. The Housing Commission is reported in the City's financial statements on its fiscal year end of September 30.

Complete financial statements for the DMB may be obtained at their administrative offices located at Commerce One, 901 Saginaw Street, Bay City, Michigan 48708. Separate financial statements for the Housing Commission may be obtained from their administrative offices located at 315 14th Street, Bay City, Michigan 48708. Separate financial statements for the remaining component units are not prepared.

#### Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its discretely presented component units. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a

particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements, except for agency funds which do not have a measurement focus. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenues of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Major Street Fund is used to account for major streets maintenance funds received from the State of Michigan, as well as, property tax and other revenues used to maintain and reconstruct major streets within the City.

The Rehabilitation Fund is used to account for federal revenues, other revenues and expenditures related to providing financing to low and moderate income individuals to assist with home improvements within specific neighborhoods of the City.

The City reports the following major proprietary funds:

The Electric Fund is used to account for all activities relative to providing electric utility services to customers within Bay City and the surrounding townships.

The Water Fund is used to account for all activities relative to the maintenance and operation of the water distribution system. Major assets and cost of the liability for the transmission system was assumed by Bay County in October 2017.

The Sewer Fund is used to account for all activities relative to the maintenance and operation of the City's sanitary and combination sewers, the wastewater treatment plant, and stormwater system.

Additionally, the City reports the following fund types:

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

Capital project funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Internal service funds are fleet, equipment purchases and maintenance, employee benefits, information systems, Electric/DPW building as well as self-insurance and risk management services provided to other departments of the City on a cost reimbursement basis.

The pension and other postemployment benefits (OPEB) trust funds account for the activities of the police and fire employees' retirement system as well as the OPEB plan of the City. The police and fire employees' retirement system accumulates resources for pension benefit payments to qualified police and fire members. The City has a separate postemployment benefits trust fund to accumulate and invest funds to provide for the funding of health care benefits to qualified retired employees of the City and their beneficiaries.

The agency funds account for assets held for other governments in an agency capacity, including tax collections and other project funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's enterprise functions and various other functions of the City. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

The City allocates indirect expenses primarily comprised of central governmental services to operating functions and programs benefiting from those services. Central services include City management, centralized budgetary formulation and oversight, accounting, financial reporting, payroll, procurement contracting and oversight, investing and cash management, personnel services, and other central administrative services. Allocations are charged to programs based on use of central services determined by various allocating methodologies. These charges are separately reported in the statement of activities. As a matter of policy, certain functions that use significant central services are not charged for the use of these services. These functions or programs include police, fire, and certain divisions within public services and parks.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in

connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the City's proprietary funds relates to charges to customers for sales and services. The water and sewer funds also recognize the portion of tap fees intended to recover current costs (e.g., labor and materials to connect new customers) as operating revenue. The portion intended to recover the cost of the infrastructure is recognized as nonoperating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

# Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position or equity

Deposits and investments – The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are reported at fair value. Investment fair values are predominantly determined using quoted market prices.

Receivables and payables – Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advance to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds are offset by nonspendable fund balance in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All trade, property tax, and special assessment receivables are shown net of allowance for uncollectibles, as applicable.

Amounts due from other governments include amounts due from grantors for specific programs and capital projects. Program grants and capital grants for capital assets are recorded as receivables and revenues at the time reimbursable project costs are incurred. Revenues received in advance of project costs being incurred are reported as "unearned".

Notes receivable consists of Home Program funds advanced to area residents for home improvements, which must be repaid by the homeowner upon sale or foreclosure. The City has an enforceable lien on such property.

Property taxes – Property taxes are levied each July 1 and December 1 on the assessed valuation of property, as equalized by the State, as of the preceding December 31, the lien date. The levies are considered past due on September 15 and February 15, respectively, at which time applicable penalties and interest are assessed. The City bills and collects its own property taxes as well as taxes for the various local governmental units. Collections and remittances for other units are accounted for in the Current Tax Collection Agency Fund. City property tax revenues are recognized when levied to the extent that they result in current receivables.

Inventories and prepaid items – Inventories are valued at cost, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both the government-wide and fund financial statements.

Capital assets – Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks,

and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Infrastructure is reported retrospectively from 1980, except for right-of-ways, bridges and traffic signals, which are required to be reported despite the date of purchase.

Donated capital assets are recorded at estimated acquisition cost at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property, plant and equipment are depreciated using the straight-line method over the following useful lives:

Buildings and improvements	50 years
Land improvements	50 years
Machinery, equipment, furnishings	•
and other tools	5 to 20 years
Vehicles	3 to 10 years
Infrastructure assets:	
Site improvements, streets, sidewalks, and curbs	20 years
Bridges	50 years

Deferred outflows of resources – In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to one or more future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports deferred

outflow of resources for unamortized loss on bond refunding, contributions subsequent to the measurement date for the MERS pension plan, and change assumptions and experience differences in its pension plans.

Compensated absences — City employees earn vacation leave at rates ranging between six and 30 days per year, depending on their union membership and length of service. All outstanding vacation is payable upon resignation, retirement, or death. Sick pay is accumulated by employees at rates ranging between 6.67 hours and one day per month of employment. Depending on the union contract, some employees earn one additional day, if the employee does not use any sick leave days within a three month period. Outstanding sick pay is payable only upon qualified retirement. The maximum amount payable upon retirement varies from zero hours to a maximum of 2,400 hours, depending on union membership and original hire date.

Long-term obligations – In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses.

Pension – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the

fiduciary net position of the Plan and additions to/deductions from the Plan fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The City receives actuarial-based calculations to compute the actuarially determined contributions (ADC) necessary to fund the obligations over the remaining amortization periods. In the governmental funds, pension costs are recognized as contributions are made. For government-wide statements and proprietary funds, the City reports the full accrual cost equal to the current year required contributions.

Other Postemployment Benefits – For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's Plan and additions to/deductions from the City's Plan fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Deferred inflows of resources – In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to one or more future periods and so will not be recognized as an inflow of resources (revenue) until that time. The governmental funds also report unavailable revenues, which arise only under a modified accrual basis of accounting that are reported as deferred inflows of resources. These amounts are deferred and

recognized as an inflow of resources in the period that the amounts become available. The City reports deferred inflows of resources as a result of pension and OPEB earnings. This amount is the result of a difference between the plan expected to earn from the plan investments and what the plan actually earned. This amount will be amortized over the next four years and included in pension and OPEB expense. In addition, the City reports deferred inflows of resources due to changes in assumptions and experience differences in its OPEB plan.

Fund equity – In the fund financial statements, governmental funds report nonspendable fund balance for amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually require to be maintained intact. Restricted fund balance is reported when externally imposed constraints are placed on the use of the resources by grantors, contributors, or laws or regulations of other governments. Committed fund balance is reported for amounts that can be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision making authority, City Commission. A formal resolution of the City Commission is required to establish, modify or rescind a fund balance commitment. The City reports assigned fund balance for amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Unassigned fund balance is the residual classification only for the General Fund and deficit fund balances of other governmental funds.

The City approved the General Fund fund balance policy on June 17, 2013, giving authority to assign amounts for specific purposes to (a) City Commission or (b) City Manager or other City official to which the City Commission has delegated the authority.

When the City incurs an expenditure for purposes for which various fund balance classifications can be used, it is the City's policy to use

restricted fund balance first, then committed, assigned, and finally unassigned fund balance.

The City Commission has adopted a minimum fund balance policy in which the combined unassigned and committed fund balance of the General Fund will be equal to 15% to 20% of the previous year's amended total budgeted expenditures and transfers out, less all grant related expenditures. If the combined unassigned and committed fund balance of the general fund falls below the minimum range, the City will replenish shortfall by reducing expenditures, increasing revenues or a combination of expenditure reductions and revenue enhancements as detailed in the policy. If the fund balance of the general fund exceeds 20%, the City shall consider using such surpluses for one-time non-recurring expenditures that will not require additional future expenses for maintenance, additional staffing or any other recurring expenditures, in accordance with the policy.

Use of estimates – The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities, deferred inflows and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

### **Adoption of New Accounting Standards**

Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined OPEB plans, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to

periods of employee services. It also requires additional note disclosures and required supplementary information.

Statement No. 85, *Omnibus 2017* addresses practice issues that were identified during implementation and application of certain GASB Statements. This statement covers issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits).

Statement No. 86, *Certain Debt Extinguishment Issues* is to improve consistency in accounting and financial reporting for in-substance defeasance of debt. The statement provides uniform guidance for derecognizing debt that is defeased in substance, regardless of how cash and other monetary assets placed in an irremovable trust for the purpose of extinguishing that debt were acquired.

### **Upcoming Accounting and Reporting Changes**

In addition, the Governmental Accounting Standards Board has released the following Statements.

Statement No. 83, Certain Asset Retirement Obligations establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. The requirements of this Statement are effective for the fiscal year ending June 30, 2019.

Statement No. 84, *Fiduciary Activities* improves the guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The criteria generally is on (1) is the government controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. The four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust

funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. Custodial funds generally will report fiduciary activities that are not held in a trust or similar arrangement that meets specific criteria. The requirements of this Statement are effective for the fiscal year ending June 30, 2020.

Statement No. 87, *Leases* increases the usefulness of the financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. A lessee will be required to recognize a lease liability and an intangible right-to-use a lease asset, and a lessor will be required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about leasing activities. The requirements of this Statement are effective for the fiscal year ending June 30, 2021.

Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements improves the information that is disclosed in notes to the financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities should be included when disclosing information related to debt. It requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. It will also require that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. The requirements of this Statement are effective for the fiscal year ending June 30, 2019.

Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for interest cost incurred before the end of a construction period. It requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reporting in a business-type activity or enterprise fund. Interest cost incurred before the end of a construction period should be recognized as an expenditure for financial statements prepared using the current financial resources measurement. The requirements of this Statement are effective for the fiscal year ending June 30, 2021.

Statement No. 90, *Majority Equity Interests* improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain components. This statement is effective for the year ending June 30, 2020.

The City is evaluating the impact that the above GASB statements will have on its financial reporting.

### Note 2 - Stewardship, Compliance, and Accountability

### **Budgetary information**

Annual budgets are adopted for the general and special revenue funds.

Individual amendments for the year were not material in relation to the original appropriations. Supplemental appropriations were made during the year. Unexpended appropriations lapse at year-end.

Budget appropriations are prepared by the City Manager and authorized by the City Commission on an activity (i.e. City Clerk, City Manager, Treasurer, Human Resources) basis in accordance with sections of the City Charter. The legal level of budgetary control is exercised at the activity level for all funds.

#### **Fund deficits**

The Water Street Downtown Development Authority component unit reported a deficit in unrestricted net position in the amount of \$1,929,666 at year end.

The Solid Waste Management Fund reported deficit fund balance in the amount of \$204,275 at year end.

### Note 3 - Deposits and Investments

Michigan Compiled Laws, Section 129.91, authorizes local governmental units to make deposits and invest in the accounts of federally insured banks and credit unions that have offices in Michigan. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The Pension Trust Fund is authorized by the State's Pension Investment Act, as amended, to invest in common stocks, real estate, and various other investment instruments, subject to certain limitations.

The breakdown between deposits and investments for the City it as follows:

		Restricted								
			Cash and							
	Cash and Cash		Cash							
	Equivalents	Investments	Equivalents	Total						
Governmental activities Business-type activities	\$ 15,605,954 35,357,034	\$ - -	\$ - 955,275	\$ 15,605,954 36,312,309						
Total	50,962,988	-	955,275	51,918,263						
Fiduciary funds	4,337,757	70,509,172	-	74,846,929						
Component units	11,929,386	24,374	2,995,000	14,948,760						
Total	\$ 67,230,131	\$ 70,533,546	\$ 3,950,275	\$ 141,713,952						

The breakdown between deposits and investments is as follows:

	Primary Government	Fiduciary Funds	Component Units	Total
Bank deposits (checking and savings accounts, money markets and certificates of deposit)	\$ 50,948,518	\$ 4,337,757	\$ 14,924,386	\$ 70,210,661
Investments in securities, mutual				
funds and similar vehicles	963,930	70,509,172	24,374	71,497,476
Petty cash and cash on hand	5,815			5,815
	\$ 51,918,263	\$ 74,846,929	\$ 14,948,760	\$ 141,713,952

Interest rate risk – The City's interest rate risk in debt securities and maturities were as follows:

Years to Maturity	% of Debt Securities	 Corporate		S. Treasury nd Agency	 Other	Total		
Less than 1	3.15%	\$ 270,977	\$	-	\$ 5	\$	270,982	
1 - 5	58.08%	3,224,923		1,690,500	86,545		5,001,968	
6 - 10	33.19%	1,630,605		1,095,799	132,428		2,858,832	
11 - 15	4.73%	30,163		377,217	-		407,380	
16 or more	0.85%	 		73,205	 		73,205	
		\$ 5,156,668	\$	3,236,721	\$ 218,978	\$	8,612,367	

Rating	% of Debt Securities	 air Value
Moody's Aaa	45.03%	\$ 3,878,300
Moody's Aa2	1.93%	166,400
Moody's Aa3	1.10%	94,273
Moody'a A1	4.16%	358,294
Other	47.78%	 4,115,100
		\$ 8,612,367

To the extent possible, the City attempts to match its investments with anticipated cash flow requirements. Short-term funds matched to a specific cash flow requirement shall be invested in securities maturing not more than two years from the date of purchase. Long-term funds (capital, debt services, etc.) matched to a specific cash flow requirement may be invested in securities maturing not more than five years from the date of purchase.

Credit risk – State law limits investments as identified in the list of authorized investments in the summary of significant accounting policies. The City's investment policy does not have specific limits in excess of state law on investment credit risk. Credit risk ratings, where applicable, have been identified above for the City's investments.

The Police and Fire Retirement System's investment policy on credit risk for allowable debt securities follows. The credit rating for each investment type is identified in the above table for debt securities held at June 30, 2018. Regarding fixed income securities, the System's investment policy allows its investment managers to invest up to 12.5% of the portfolio in non-investment grade securities with at least 80% of the non-investment grade portfolio consisting of BB or B rated securities. The policy also allows investment managers to invest up to 10% of the portfolio in non-U.S. dollar denominated fixed income securities. The minimum credit rating for international fixed income securities is single B at the time of purchase.

Concentration of credit risk — The City diversifies its investment portfolio by security type and institution to eliminate potential losses. Individual securities having potential risks shall be limited in size so that default will not exceed the annual income generated from the remainder of the portfolio.

The Police and Fire Retirement System's investment policy limits maturity value that may be invested in American Depository Receipts to 15% of each equity portfolio. In addition, the System's investment policy limits maturity value that may be invested in corporate stock to 5% of the outstanding securities of one issuer.

Custodial credit risk - deposits – For deposits, custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to the government. The City does not require collateralization of deposits. At June 30, 2018, \$8,731,861 of the City's \$53,418,386 bank balance was covered by federal depository insurance, including balances invested in the certificate of deposit account registry service (CDARS), therefore, \$44,686,525 is uninsured.

Custodial credit risk – investments – Following is a summary of the City's investments as of year-end:

	Trust Funds					
	F	rimary	P	olice & Fire		
	Gov	/ernment		Pension	Health Care	Total
Fixed income	\$	-	\$	8,775,575	\$ -	\$ 8,775,575
Equities		-		26,537,509	16,709,453	43,246,962
Government securities Other investments:		963,930		-	-	963,930
Other equity		-		10,701,789	-	10,701,789
Real estate investment funds		-	_	7,784,846		 7,784,846
Total	\$	963,930	\$	53,799,719	\$ 16,709,453	\$ 71,473,102

For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy requires that investment securities be held in third-party safekeeping by a designated institution and that the safekeeping agent follow the procedure of delivery vs. payment. As of June 30, 2018, none of the City's investments, excluding the money market accounts which are not subject to custodial credit risk, were exposed to risk since the securities are held in the City's name by the counterparty.

#### Note 4 - Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City had the following recurring fair value measurements as of year end:

Investment Type	Level 1		Level 2		Level 3	F	Total
Fixed income		_					
Debt securities							
Corporate bonds	\$ -	\$	4,128,416	\$	-	\$	4,128,416
Treasury bonds	3,709,139		-		-		3,709,139
Asset backed bonds	-		1,028,252		-		1,028,252
Agency and municipal bonds	-		491,513		-		491,513
Mortgages	- 		132,429		-		132,429
Mutual funds	163,208		-		-		163,208
Other	<del></del>	_	86,545	_		_	86,545
	3,872,347	_	5,867,155	_			9,739,502
Equities							
Corporate stock	20,158,682		_		_		20,158,682
Exchange traded funds	131,799		_		_		131,799
Mutual funds	19,249,643		_		_		19,249,643
Other	-		75,272		-		75,272
	39,540,124	_	75,272				39,615,396
Total investments by							
fair value level	<u>\$ 43.412.471</u>	\$	5.942.427	\$	-	_	49,354,898
	(N	<b>.</b>					
Investments measure at the net Municipal bonds	asset value (N.	AV)					5
Hedge funds - Millennium							3,631,564
Other equity							3,031,304
Franklin Templeton Global							1,643,735
Northern Trust Russell							7,959,286
Brandywine Global Opportunistic	;						1,098,768
Other alternative investments							
Real Estate Global Partnership							580,180
WCM Focused International Gro	wth Fund						2,851,016
Private Equity							
Alidade Capital Fund							679,511
Real estate investment funds							4 000 05-
Guggenheim							1,293,295
American Realty Advisors							2,380,844
Total investments at the net asset	value					_	22,118,204
Total investments measured at fair	r value					\$	71.473.102

The following is a description of the valuation methodology used for assets recorded at fair value Level 1.

Equity securities and treasury bonds classified in Level 1 of the fair value hierarchy are valued based on quoted market prices in active markets.

Descriptions of the valuation methodology used for assets at fair value Level 2 and the net asset value are available in the separately issued Police and Fire Retirement System's financial statements.

### Note 5 - Receivables

	Governmental Activities	Business-type Activities	Component Units
Accounts Delinquent taxes Special assessments Due from other governmental units Accrued interest and other Notes	\$ 1,211,294 116,045 330,254 1,640,913 16,191 11,585,204	\$ 10,339,514 - 377,853 5,384,136 36,178 -	\$ 241,036 90,603 - 277,520 10,869
Gross receivables	14,899,901	16,137,681	620,028
Allowance for taxes Allowance for notes Allowance for accounts	(59,626) (4,533,041) (139,895)	- - (2,296,486)	(619) - -
Total receivables, net	\$ 10,167,339	\$ 13,841,195	\$ 619,409

Receivables not expected to be collected within one year are approximately \$7.1 million of the notes receivable reported in the Rehabilitation Fund, \$4 million of notes receivable in the City Loans and Collections Special Revenue Fund.

Note 6 - Capital Assets

Capital asset activity of the City's governmental activities for the year ended June 30, 2018, is as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 17,275,869	\$ 470,185	\$ 54,702	\$ 17,691,352
Construction-in-progress	428,182	172,102	393,706	206,578
Other intangible assets	376,000			376,000
Total capital assets not being depreciated	18,080,051	642,287	448,408	18,273,930
Capital assets being depreciated				
Land improvements	-	98,029	-	98,029
Infrastructure	146,619,979	2,688,642	-	149,308,621
Buildings, additions and improvements	13,059,997	4,143,245	-	17,203,242
Office furnishings	39,293	-	-	39,293
Machinery and equipment	3,545,616	484,066	68,968	3,960,714
Vehicles	17,071,796	2,906,045	1,306,027	18,671,814
Total capital assets being depreciated	180,336,681	10,320,027	1,374,995	189,281,713
Less accumulated depreciation for				
Land improvements	-	17,449	-	17,449
Infrastructure	106,234,122	3,202,628	-	109,436,750
Buildings, additions and improvements	5,716,661	309,004	-	6,025,665
Office furnishings	32,703	1,465	-	34,168
Machinery and equipment	2,662,404	255,913	68,968	2,849,349
Vehicles	9,887,479	892,441	1,151,674	9,628,246
Total accumulated depreciation	124,533,369	4,678,900	1,220,642	127,991,627
Net capital assets being depreciated	55,803,312	5,641,127	154,353	61,290,086
Governmental activities capital assets, net	\$ 73,883,363	\$ 6,283,414	\$ 602,761	\$ 79,564,016

Capital asset activity of the City's business-type activities for the year ended June 30, 2018, is as follows:

	 Beginning Balance Increases				Decreases	 Ending Balance
Business-type activities Capital assets not being depreciated						
Land	\$ 795,224	\$	-	\$	-	\$ 795,224
Construction-in-progress	193,830		955,594	•	184,875	964,549
Other intangible assets	 95,421	_		_		 95,421
Total capital assets not being depreciated	 1,084,475		955,594		184,875	 1,855,194
Capital assets being depreciated						
Land improvements	35,386,944		1,562,177		65,370	36,883,751
Utility plant and systems	260,372,140		1,899,014		2,745,972	259,525,182
Buildings, additions and improvements	3,267,994		-		-	3,267,994
Machinery and equipment	 7,507,156		382,636	_	67,611	 7,822,181
Total capital assets being depreciated	 306,534,234		3,843,827		2,878,953	 307,499,108
Less accumulated depreciation for						
Land improvements	8,238,396		757,240		65,370	8,930,266
Infrastructure	168,069,029		6,283,281		1,475,878	172,876,432
Buildings, additions and improvements	1,495,059		69,800		-	1,564,859
Machinery and equipment	 5,242,582	_	306,830		62,707	 5,486,705
Total accumulated depreciation	 183,045,066	_	7,417,151		1,603,955	 188,858,262
Net capital assets being depreciated	 123,489,168		(3,573,324)		1,274,998	 118,640,846
Business-type capital assets, net	\$ 124,573,643	\$	(2,617,730)	\$	1,459,873	\$ 120,496,040

Capital asset activity of the City's component units for the year ended June 30, 2018, is as follows:

	Beginning Balance		Increases		Decreases		Ending Balance
Component Units Capital assets not being depreciated							
Land	\$ 1,634,795	\$	-	\$	-	\$	1,634,795
Construction-in-progress	 2,943,465	_	127,439	_	1,541	_	3,069,363
Total capital assets not being depreciated	 4,578,260		127,439		1,541		4,704,158
Capital assets being depreciated							
Land improvements	45,952		-		-		45,952
Infrastructure	17,330,362		-		-		17,330,362
Buildings, additions and improvements	28,604,148		288,298		-		28,892,446
Machinery and equipment	 979,260	_	33,821	_	19,340	_	993,741
Total capital assets being depreciated	 46,959,722		322,119		19,340		47,262,501
Less accumulated depreciation for							
Land improvements	9,771		3,680		-		13,451
Infrastructure	5,659,756		796,205		-		6,455,961
Buildings, additions and improvements	24,230,457		750,203		13,793		24,966,867
Machinery and equipment	 30,527		2,387		5,500		27,414
Total accumulated depreciation	 29,930,511		1,552,475		19,293		31,463,693
Net capital assets being depreciated	 17,029,211		(1,230,356)		47		15,798,808
Component unit capital assets, net	\$ 21,607,471	\$	(1,102,917)	\$	1,588	\$	20,502,966

Depreciation expense is charged to the functions/programs of the primary government as follows:

Governmental activities		
General government	\$	125,796
Public safety		142,264
Public works		2,950,072
Health and welfare		213,640
Community and economic development		225,329
Capital assets held by the government's		
internal service funds are charged to the		
various functions based on their usage		
of the assets		1,021,799
Total governmental activities		4,678,900
Business-type activities		
Electric		2,652,926
Water		677,443
Sewer		3,906,311
Other business-type activities		180,471
Total business-type activities		7,417,151
Total primary government	\$	12,096,051
	-	_
Component units	\$	1,552,475
•		

### Note 7 - Interfund Receivables, Payables, and Transfers

Outstanding balances between funds are reported in the fund financial statements as "due to/from other funds". These amounts result from short-term lending from one fund to another. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

The composition of interfund balances is as follows:

		Oue from ther Funds		Due to Other Funds
General Fund Major Streets Fund Electric Fund Water Fund Sewer Fund Internal service funds Nonmajor funds	\$	642,241 - - - 696 131,198 -	\$	52,961 4,351 26,620 11,863 17,254 6,330 654,756
	<u>\$</u>	774,135	\$	774,135
		vance from ther Funds	_	Advance to Other Funds
Electric Fund Internal service funds	\$	- 1,960,588	\$	1,960,588 -
	\$	1,960,588	\$	1,960,588

The above balances generally resulted from a time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

The advance was to provide funding to purchase a new building, to be held in an internal service fund, for the Electric Department and Department of Public Works. It will be repaid as follows:

Fiscal Year	Principal					
2020 2021 2022 2023 2024 2025-2029	\$ 196,059 196,059 196,059 196,059 196,059 980,293					
	\$ 1,960,588					

The composition of interfund transfers is as follows:

	Transfers To												
	General Fund			jor Streets	Rehabilitation Fund			Nonmajor Funds	Int	ernal Service Funds		Total	
Transfers from													
General Fund	\$	-	\$	99,285	\$	-	\$	413,446	\$	133,800	\$	646,531	
Rehabilitation Fund		-		-		-		101,206		-		101,206	
Nonmajor Funds		213,798		-		489,743		-		140,700		844,241	
Electric Fund		-		-		-		-		140,436		140,436	
Sewer Fund		-		-		-		-		27,921		27,921	
Water Fund		-		-		-		-		27,921		27,921	
Internal Service Funds		7,500		<del>-</del>		-	_			<del>-</del>		7,500	
Total	\$	221,298	\$	99,285	\$	489,743	\$	514,652	\$	470,778	\$	1,795,756	

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; or to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### Note 8 - Long-Term Debt

The City issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. Contractual agreements and installment purchase agreements are also general obligations of the government. Revenue bonds involve a pledge of specific income derived from the acquired or constructed assets to pay debt service.

Long-term debt obligation activity can be summarized as follows:

	Amount of Issue	Maturity Date	Interest Rate Ranges	Principal Maturity Ranges		Beginning Balance		Additions	ns Reductions			Ending Balance		Oue Within One Year
Governmental activities														
Bonds and notes payable														
General obligation bonds														
Street Improvement Capital Appreciation	\$ 10,599,932	2021	6.4 - 7.15%	\$2,022,500 - \$2,281,595	\$	8,277,934	\$	603,827	\$	2,426,400	\$	6,455,361	\$	2,281,595
Limited Tax Series 2012A	1,630,000	2031	2.3 - 3.65%	\$75,000 - \$110,000		1,305,000		-		70,000		1,235,000		75,000
Loans and notes														
HUD Section 108 Note	2,000,000	2022	4.62 - 5.13%	\$210,000 - \$265,000		1,385,000		-		200,000		1,185,000		210,000
Brownfield Redevelopment MDEQ Loan	1,000,000	2027	1.5%	\$84,294 - \$96,382		1,000,000		-		97,826		902,174		84,294
Total bonds and notes payable						11,967,934		603,827		2,794,226		9,777,535		2,650,889
Capital leases														
Fire Truck	985,739	2027	3.54%	\$65,759 - \$242,387		-		985,739		-		985,739		78,535
Landfill remediation liability						1,401,772		-		505,101		896,671		72,077
Compensated absences					_	2,509,846	_	1,279,099	_	1,294,518		2,494,427		1,449,496
Total account to the Star					¢.	15 070 FF0	<b>c</b>	2 200 665	¢.	4 502 045	¢.	44 454 070	œ.	4 250 007
Total governmental activities					Ф	15,879,552	\$	2,868,665	\$	4,593,845	\$	14,154,372	\$	4,250,997

	Amount of Issue	Maturity Date	Interest Rate Ranges	Principal Maturity Ranges	Beginning Balance		Additions	ditions Reductions		 Ending Balance		Oue Within One Year
Business-type activities												
Bonds and notes payable												
Sewer Fund												
General obligation bonds												
2015 Limited Tax Refunding	\$ 3,455,000	2025	3.0% - 4.0%	\$310,000 - \$400,000	\$	3,155,000	\$ -	\$	310,000	\$ 2,845,000	\$	310,000
2008 Capital Improvement	2,166,181	2028	4%	\$0		99,275	-		99,275	-		-
2010A Capital Improvement	2,498,600	2020	3.5% - 4.0%	\$120,873 - \$131,233		1,925,100	-		1,548,668	376,432		120,873
2011 Improvement Refunding	884,000	2020	3.261%	\$105,000 - \$112,000		320,000	-		103,000	217,000		105,000
2016 Limited Tax Refunding	1,392,000	2028	3%	\$118,000 - \$150,000		1,364,000	-		14,000	1,350,000		118,000
2017 Capital Improvement Refunding	1,574,796	2030	2.34%	\$3,454 - \$172,675		-	1,574,796		-	1,574,796		17,268
Revolving loans												
State Revolving Fund	42,435,000	2023	2.5%	\$2,405,000 - \$2,655,000		14,990,000	-		2,345,000	12,645,000		2,405,000
Premiums						76,550	172,233		45,947	202,836		24,111
Discounts						(35,925)			(35,925)	 		
Total Sewer Fund						21,894,000	1,747,029		4,429,965	19,211,064		3,100,252
Electric Fund												
Revenue bonds												
2013 Electric Utility System	13,830,000	2033	3.90%	\$190,000 - \$1,115,000		13,345,000	-		185,000	13,160,000		190,000
2008 Electric Utility System	9,770,000	2018	3.75%	\$0		445,000	-		445,000	-		-
Total Electric Fund	-, -,			• •		13,790,000	-		630,000	13,160,000		190,000
Water Fund							-			 		
General obligation bonds												
2008A Capital Improvement	3,030,000	2018	4%	\$0		350,000	_		350.000	_		_
2008B Capital Improvement	3,288,819	2028	4%	\$0		150,725	_		150.725	_		_
2016 Limited Tax Refunding	2,088,000	2028	3%	\$177,000 - \$225,000		2,046,000	_		21,000	2,025,000		177,000
Revolving loans	2,000,000	_0_0	0,0	Ψ,σσσ Ψ==σ,σσσ		2,0 .0,000			,000	_,0_0,000		,000
State Revolving Fund 7165-01	6,000,000	2026	2.125%	\$0		3,010,000	_		3,010,000	-		_
DWRF 7393-01	3,575,167	2035	2.5%	\$145,000 - \$215,167		3,657,615	_		427,448	3,230,167		180,000
Premiums	-,, -			· -, · -, -		86,322	-		11,712	74,610		7,461
Total Water Fund						9,300,662			3,970,885	5,329,777		364,461
Total Water Fund						0,000,002			0,010,000	 0,020,111	-	001,101
Total bonds and notes payable						44,984,662	1,747,029		9,030,850	37,700,841		3,654,713
Compensated absences						1,039,819	604,293		673,997	 970,115		575,594
Total business-type activities					\$	46,024,481	\$ 2,351,322	\$	9,704,847	\$ 38,670,956	\$	4,230,307

	Amount of Issue	Maturity Date	Interest Rate Ranges	Principal Maturity Ranges		Beginning Balance	Additions	Reductions	Ending Balance		Oue Within One Year
Component units Bonds and notes payable											
Water Street DDA											
General obligation bonds											
2015 Limited Tax Refunding	\$ 100,500	2018	2.0% - 3.0%	\$0	\$	365,000	\$ -	\$ 365,000	\$ -	\$	_
2015 Limited Tax Capital Improvements	1,585,000	2025	2.0% - 4.0%	\$95,000 - \$475000	Ψ	1,585,000	-	-	1,585,000		95,000
Premiums	,,			****		88,158	-	17,871	70,287		10,041
Total Water Street DDA						2,038,158	-	382,871	1,655,287	,	105,041
Midland Street TIFA								-	•	_	·
General obligation bonds											
2010A Capital Improvement	1,118,456	2020	3.5% - 4.5%	\$54,128 - \$58,767		861,738	=	693,170	168,568	3	54,127
2017 Capital Improvement Refunding	705,204	2030	2.34%	\$1,547 - \$77,325		<u> </u>	705,204		705,204	<u> </u>	7,733
Total Midland Street TIFA						861,738	705,204	693,170	873,772	2	61,860
Brownfield Redevelopment Authority									-		_
General obligation bonds											
2010A Capital Improvement	412,944	2030	2.625% - 4.5%	\$0		318,162	-	318,162	-		-
Revenue bonds				A							
2013 Tax Increment	9,200,000	2043	3.0% - 5.5%	\$15,000 - \$870,000		9,200,000	=	-	9,200,000		15,000
2014 Tax Increment	7,085,000	2042	2.00% - 4.25%	\$25,000 - \$700,000		7,085,000 (398,822)	- (0)	200,000	6,885,000 (398,830		25,000 (15,578)
Discounts	••						(8)		· <del></del>		
Total Brownfield Redevelopment Author	rity					16,204,340	(8)	518,162	15,686,170	<u> </u>	24,422
Total bonds and notes payable						19,104,236	705,196	1,594,203	18,215,229	)	191,323
Compensated absences - Housing Commission	n					161,647	_	60,870	100,777	,	_
Compensated absences - other component uni						5,190	8,352	5,097	,		5,504
Total component units					\$	19,271,073	\$ 713,548	\$ 1,660,170	\$ 18,324,451	\$	196,827
						Beginning			Ending		
						Balance	Additions	Reduction	9		
					_	24141100	7100110110	1100001011	<u> </u>		
Deferred amount on refunding - business-type					\$	( )	,	,	06) \$ (336,6	,	
Deferred amount on refunding - component un	IIIS					(6,847	') (46,56	67) (10,1	73) (43,2	241)	

Debt service requirements for the various bonds and loans outstanding of the governmental activities, business type activities, and component units is as follows. Governmental activities has interest of \$6,544,705 including capital appreciation of \$4,432,861, which is included in the outstanding bonds and notes payable balance above.

Year Ending	Governmen	ntal Activities	Business-ty	pe Activities	Compon	ent Units
June 30,	Principal	Interest	Principal Interest		Principal	Interest
2019 2020 2021	\$ 447,829 627,945 2,485,101	\$ 2,745,356 2,718,304 713,199	\$ 3,623,141 4,139,780 4,149,687	\$ 1,139,353 1,026,666 906,641	\$ 196,861 262,221 300,314	\$ 846,201 843,620 836,520
2022 2023	484,232 502,893	82,944 63,752	4,263,140 4,376,594	788,002 667,171	256,860 398,407	828,828 821,947
2024-2028 2029-2033 2034-2038	1,288,103 494,310 -	187,463 33,687 -	8,678,224 6,447,665 1,745,164	2,096,412 778,706 23,887	2,091,777 3,032,336 4,535,000	3,844,684 3,373,904 2,491,535
2039-2043 2044		<u>-</u>			6,600,000 869,996	1,161,859 23,925
	6,330,413	6,544,705	37,423,395	7,426,838	18,543,772	15,073,023
Capital appreciation	4,432,861 \$ 10,763,274	(4,432,861) \$ 2,111,844	<u> </u>	- \$ 7,426,838	- \$ 18,543,772	<u>-</u> \$ 15,073,023

As of June 30, 2018, Bay County, Michigan assumed the debt and the remaining principal payments of \$2,705,000 (State Revolving Fund 7165-01). During the fiscal year ended June 30, 2018, certain transmission assets were transferred to the County. The County will reimburse the City for all future debt payments of \$3,230,167 (DWRF 7393-01) and \$2,025,000 (2016 Limited Tax Refunding).

## **Refunding Bond**

During fiscal year 2018, the City issued \$2,280,000 of refunding bonds to partially advance refund the Capital Improvement Bonds, Series 2010A to provide resources to purchase U.S. government securities that were placed in an irrevocable trust to generate resources for all future debt service payments. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the business-type activities and component units. The defeased debt will be paid out of escrow through October 1, 2020. The remaining balance as of June 30, 2018 was \$2,525,082. The refunding resulted in a savings of \$571,225 and an economic gain of \$170,512.

## Note 9 - Risk Management

The City is exposed to various risks of loss related to claims, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is self-funded for liability and property insurance, health and dental insurance, and workers' compensation.

## **Liability and Property Insurance**

The self-insurance program for liability and property is accounted for in the liability/property self- insurance fund (an internal service fund). Presently, the City insures the first \$1,000 on property and 10% of the remaining claim up to \$100,000 of loss and the first \$250,000 for all other claims. The City maintains stop-loss coverage on the excess (up to \$15,000,000) with an external risk management pool. There were no reductions of insurance coverage from the prior year. For the past several years, the City has engaged special legal counsel to assist in the review of liability and property insurance. This review is to ensure adequate coverage and comprehensive pricing. All funds of the City participate in this program and make payments based on estimates of the amounts needed to pay prior year and current year claims and to establish a reserve for losses relating to catastrophes.

Losses, damages, and administrative expenses are all paid from this fund. The claim liability for known claims and incurred but not reported claims is estimated by management and the insurance administrators. Settled claims have not exceeded insurance coverage in any of the past three years.

The changes in the claims liability for the years ended June 30, 2017 and 2018, are as follows:

			Cu	ırrent Year							
	Claims and										
	Be	ginning of	Cl	nanges in		Claim	Ε	nd of Year			
	Ye	ar Liability	E	stimates	Payments			Liability			
2017	\$	345,700	\$	463,878	\$	60,532	\$	749,046			
2018		749,046		134,686		256,101		627,631			

### **Health and Dental Insurance**

The self-insurance program for health and dental insurance is accounted for as part of the benefits program (an internal service fund). An independent administrator (Blue Cross) is hired to process the daily claims. The City is responsible for individual claims up to \$125,000 and Blue Cross is responsible for paying claims above this amount up to \$5,000,000. There were no reductions of insurance coverage from the prior year. The City is also responsible for paying administrative charges. The revenues for this Fund's operation are reimbursements from various funds and employee payroll withholdings. The liability at the end of the year is based on claims already incurred and reported as provided by Blue Cross and on estimates of incurred but not reported claims as estimated by management. Settled claims have not exceeded insurance coverage in any of the past three years.

The changes in the claims liability for the years ended June 30, 2017 and 2018, are as follows:

			С	urrent Year				
			C	laims and				
	Begi	nning of	C	hanges in		Claim	Er	nd of Year
	Year	Liability	6	Estimates Payment		Payments		Liability
2017	\$	95,911	\$	4,464,615	\$	4,496,392	\$	64,134
2018	•	64,134		3,749,553		3,610,958	•	202,729

## **Workers' Compensation**

The self-insurance program for workers' compensation is accounted for within the benefits program (an internal service fund). An independent administrator is hired to process the daily claims and to perform auditing and management duties. Presently, the City is responsible for individual claims up to \$350,000 for each occurrence. The City maintains stop-loss coverage on the excess (up to \$5,000,000) through a reinsurance policy. All funds of the City participate in this program and make payments based on estimates of the amounts needed to pay prior year and current year claims and to establish a reserve for losses relating to catastrophes. The liability at the end of the year is based on claims already incurred and reported as provided by the administrator and on estimates of incurred but not reported claims as estimated by management. Settled claims have not exceeded insurance coverage in any of the past three years.

The changes in the claims liability for the years ended June 30, 2017 and 2018, are as follows:

				ent Year ms and				
	Beg	inning of		nges in		Claim	Er	nd of Year
	Year	Liability	Est	imates	Payments			Liability
2017 2018	\$	306,085 373,319	\$	283,754 (47,878)	\$	216,520 110,976	\$	373,319 214,465

## Note 10 - Employee Retirement and Benefit Systems

# Agent Multiple-Employee Plan (MERS) - Defined benefit pension plan

Plan description – The City participates in the Municipal Employees' Retirement System (MERS) of Michigan, a defined benefit pension plan providing certain retirement, disability and death benefits to plan members and beneficiaries. MERS is an agent multiple-employer, statewide public employee pension plan established by the Michigan Legislature under Public Act 135 of 1945 and administered by a nine member Retirement Board. Public Act 427 of 1984, as amended, establishes and amends the benefit provisions of the participants in MERS. MERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained accessing the MERS website at www.mersofmich.com.

Benefits provided – Pension benefits vary by division/bargaining unit and are calculated as final average compensation (based on a 3 or 5 year period) and multipliers ranging from 2.25% to 2.5%. Participants are considered to be fully vested in the plan after 10 years. Normal retirement age is 60 with early retirement at varying ages and years of service, depending on division/bargaining unit.

Employees Covered by Benefit Terms – As of the most recent valuation date, plan membership consisted of the following:

Inactive employees or beneficiaries	
currently receiving benefits	292
Inactive employees entitled to, but not	
yet receiving benefits	13
Active employees	35
	340

Contributions – The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by the MERS Retirement Board. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer may establish contribution rates to be paid by its covered employees. During the fiscal year, employer contributions were 13.06% of annual payroll for the open division. Closed divisions had monthly employer contributions ranging from \$0 to \$149,172. Member contributions range from 0% to 5.5%. Six of the seven divisions are closed to new entrants.

Net pension liability – The employer's net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an annual actuarial valuation as of that date.

Actuarial assumptions – The total pension liability in the December 31, 2017 annual actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement include: 1) Inflation 2.5%; 2) Salary increases 3.75% in the long-term; 3) Investment rate of return of 7.75%, net of investment expense, including inflation.

Although no specific price inflation assumptions are needed for the valuation, the 3.75% long-term wage inflation assumption would be consistent with a price inflation of 2.5%.

Mortality rates used were based on the 2014 Group Annuity Mortality Table of a 50% male and 50% female blend. For disabled retirees, the regular mortality table is used with a 10-year set forward in ages to reflect the higher expected mortality rates of disabled members.

The actuarial assumptions used in valuation were based on the results of the most recent actuarial experience study.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Target allocation	Long-term expected real rate of return
55.5%	8.65%
18.5%	3.76%
13.5%	9.72%
12.5%	7.50%
	allocation 55.5% 18.5% 13.5%

Discount rate – The discount rate used to measure the total pension liability is 8.00% for the December 31, 2017 valuation. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates

agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The components of the change in the net pension liability are summarized as follows:

Total Pension Liability		
Service cost	\$	240,463
Interest on the total pension liability		5,613,810
Experience differences		100,986
Benefit payments and refunds		(6,081,903)
Net change in total pension liability		(126,644)
Total pension liability - beginning		73,093,322
Total pension liability - ending (a)	\$	72,966,678
Plan Fiduciary Net Position		
Employer contributions	\$	5,379,964
Employee contributions		97,748
Pension plan net investment income		6,493,186
Benefit payments and refunds		(6,081,903)
Pension plan administrative expense		(102,730)
Net change in plan fiduciary net position		5,786,265
Plan fiduciary net position - beginning		49,234,657
Plan fiduciary net position - ending (b)	\$	55,020,922
Net pension liability (a-b)	\$	17,945,756
Plan fiduciary net position as a percentage of total pension liability		75.41%
Covered payroll	\$	1,947,137
Net pension liability as a percentage of covered employee payroll	Ψ	921.65%
rict pension hability as a percentage of covered employee paylon		JZ 1.UJ /0

The General Fund and certain special revenue funds have typically been used to liquidate the MERS net pension liability in the governmental funds.

Sensitivity of the net pension liability to changes in the discount rate – The following presents the net pension liability of the City, calculated using the discount rate of 8.0%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1% lower (7.0%) or 1% higher (9.0%) than the current rate:

	1	% Decrease	Di	scount Rate	_1	% Increase
Total pension liability Fiduciary net position	\$	79,566,956 55,020,922	\$	72,966,678 55,020,922	\$	67,282,994 55,020,922
Net pension liability	\$	24,546,034	\$	17,945,756	\$	12,262,072

Pension Plan Fiduciary Net Position – Detailed information about the pension plan's fiduciary net position is available in the separately issued Plan financial statements.

Pension expense and deferred outflows of resources and deferred inflows of resources related to pensions – For the year ended June 30, 2018 the City recognized pension expense of \$2,293,322. The City reported deferred outflows and deferred inflows of resources related to the MERS pension plan from the following sources:

	C	Deferred Outflows of Resources		Deferred Inflows of Resources		Total		Total to Amortize
Net difference between projected and actual earnings on plan investments Contributions subsequent to the	\$	-	\$	(1,015,232)	\$	(1,015,232)	\$	(1,015,232)
measurement date		2,446,034	_		_	2,446,034	_	-
Total	\$	2,446,034	\$	(1,015,232)	\$	1,430,802	\$	(1,015,232)

The amount reported as deferred outflows of resources resulting from contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability for the year ending June 30, 2019. Other amounts reported as pension-related deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ended,	
2019	\$ 243,577
2020	75,128
2021	(817,399)
2022	 (516,538)
	\$ (1,015,232)

## **Police and Fire Retirement System**

Plan Description – The City has provided a single-employer defined benefit pension plan for all eligible police officers and firefighters, which assets are included in the Bay City Police and Fire Retirement System, (the "System"). The System operates under the authority of the City Charter. The System is administered by a 5-member

appointed Board of Trustees that is comprised of one police representative, one fire representative, two citizen representatives and the City Manager of the City of Bay City, Michigan.

The City issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the City of Bay City, 301 Washington Ave., Bay City, MI 48708.

Summary of Significant Accounting Policies – The financial statements of the Bay City Police and Fire Retirement System are prepared on the accrual basis of accounting. Plan member contributions are recognized in the period they are due. The City's contributions to the System are recognized when due and they have made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the System.

Method Used to Value Investments – Investments are reported at fair value. Securities which are traded on a national securities exchange are valued at the last reported sales price on the last business day of the System's fiscal year. Investments traded in the over-the-counter market and listed securities for which no sale was reported on that date are valued at the last reported bid price. The difference between aggregate fair value and the cost of investments along with realized gains and losses on sales of investments are reflected in the statement of changes in plan net position as net appreciation or depreciation in the fair value of investments.

Investment Policy – The System's policy regarding the allocation of invested assets is established and may be amended by a majority of the Board's voting members. The Board has determined that the strategic asset allocation policy is consistent with the achievement of the System's financial needs and overall investment objectives. Asset classes are selected based on their expected long-term returns,

individual reward / risk characteristics, correlation with other assets, classes, manager roles and fulfillment of the System's long-term financial needs.

Benefits Provided – All certified police officers and firefighters are eligible to participate in the System. All participants who retire at age 55 with 10 years of service or with 25 years of service regardless of age are entitled to a regular retirement benefit, payable monthly, of total service times 2.5% (for eligible employees retiring with less than 25 years of credited service) or 2.8% (for eligible employees retiring with 25 years or more of credited service) of the final average salary. The final average salary is determined as the highest 3 years of the last 10 years of average monthly pay. The plan also provides death and disability benefits. The City Commission has the authority to amend and establish benefit provisions.

Employees Covered by Benefit Terms – At June 30, 2018, plan membership consisted of the following:

Inactive employees or beneficiaries	
currently receiving benefits	175
Inactive employees entitled to, but not	
yet receiving benefits	13
Active employees	68
	256

Contributions – All plan members are required to contribute 10%, subject to collective bargaining, of their annual salary to the System. The City is required to contribute the remaining amounts necessary to fund the System, based upon actuarial valuations as required by State statute. The City's contribution rate for the year ended June 30, 2018 was 41.45% of covered payroll for firefighters, 26.10% for police patrol, and 34.09% for police command.

Reserves – In accordance with the Plan policy, the City establishes reserves for various purposes. The reserves are adjusted annually based on recommendations from the City's actuaries. The policy for creating and adjusting reserves was established and can be amended by the Plan Board of Trustees. A summary of the Plan reserves at June 30, 2018 is as follows:

Reserve / Group		Balance			
Employee contributions Police	\$	6,710,117			
Fire	•	2,119,146			
Employer contributions					
Police		(7,556,122)			
Fire		(6,618,118)			
Retiree benefit payments		59,862,938			
Excess interest		261,473			
Total reserves	\$	54,779,434			

Net Pension Liability – The City's net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018.

Actuarial Assumptions – The total pension liability was determined by an annual actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial cost method Entry-age

Amortization method Level percentage of payroll, closed

Remaining amortization period 23 years

Asset valuation method 5 years smoothed market

Inflation 3.5% beginning with the 6/30/17 valuation, 4.0% prior

Salary increases 3.5% - 26.3%, including inflation Cost of living adjustments 3.5% to 5% depending on contract

Investment rate of return 7.5%, net of expenses

Mortality rates were based on the RP 2000 Combined Healthy Mortality table projected to 2014.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of the most recent actuarial experience study, which was for the period July 1, 2010 through June 30, 2016.

The long-term expected rate of return on the System's investments was determined using a building-block method, in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return at June 30, 2018 for each major asset class included in the System's target asset allocation as disclosed above are summarized as follows:

		Long-term	Expected
		Expected	Money-
	Target	Real Rate	Weighted Rate
Asset Class	Allocation	of Return	of Return
U.S. Fixed Income	20%	1.25%	0.25%
Global Fixed Income	5%	1.00%	0.05%
Large Cap Equity	28%	7.35%	2.06%
Small / Mid Cap Equity	24%	9.35%	2.24%
International Equity	10%	5.45%	0.55%
Alternatives	13%	7.95%	1.03%
	100%	:	6.18%
Inflation			4.00%
Risk adjustments			-2.68%
Investment rate of return			7.50%

Discount Rate - The discount rate used to measure the total pension liability was 6.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially

determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability – the components of the changes in the net pension liability are summarized as follows:

Total Pension Liability	
Service cost	\$ 965,593
Interest on the total pension liability	4,527,037
Experience differences	712,218
Changes in assumptions	928,112
Benefit payments and refunds	 (5,705,932
Net change in total pension liability	1,427,028
Total pension liability - beginning	 72,884,757
Total pension liability - ending (a)	\$ 74,311,785
Plan Fiduciary Net Position	
Employer contributions	\$ 1,406,290
Employee contributions	480,790
Pension plan net investment income	4,060,322
Benefit payments and refunds	(5,705,932)
Pension plan administrative expense	(149,975
Other	 1
Net change in plan fiduciary net position	91,496
Plan fiduciary net position - beginning	 54,689,794
Plan fiduciary net position - ending (b)	\$ 54,781,290
Net pension liability (a-b)	\$ 19,530,495
Plan fiduciary net position as a percentage of total pension liability	73.72%
Covered payroll	\$ 4,056,629
Net pension liability as a percentage of covered employee payroll	481.45%

The General Fund and certain special revenue funds have typically been used to liquidate the System's net pension liability in the governmental funds.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the net pension liability of the City, calculated using the discount rate of 6.30%, as well as what the City's

net pension liability would be if it were calculated using a discount rate that is 1% lower (5.30%) or 1% higher (7.30%) than the current rate:

	Current					
	1% Decrease Discount Rate		_1	% Increase		
Total pension liability Fiduciary net position	\$	82,860,988 54,781,290	\$	74,311,785 54,781,290	\$	67,127,847 54,781,290
Net pension liability	\$	28,079,698	\$	19,530,495	\$	12,346,557

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – For the year ended June 30, 2018, the City recognized pension expense of \$5,938,188. At June 30, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred Outflows of Resources	I	Deferred nflows of Resources	Total
Differences in experience Differences in assumptions	\$	717,318 2,642,796	\$	-	\$ 717,318 2,642,796
Net difference between projected and actual earnings on plan investments				(320,815)	 (320,815)
Total	\$	3,360,114	\$	(320,815)	\$ 3,039,299

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended,	
2019	\$ 3,370,573
2020	435,233
2021	(631,178)
2022	 (135,329)
	\$ 3,039,299

### **Defined Contribution Pension Plan**

The City of Bay City Employees Defined Contribution Pension Plan is a single employer defined contribution pension plan created by the City and administered by MERS. The City is responsible for establishing and amending all provisions of the Plan. All City employees with the exception of police officers and firefighters hired after September 1, 1997 are required to participate. A defined contribution pension plan provides pension benefits in return for services rendered, an individual account for each participant and specifies how contributions to the individual's account are to be determined instead of specifying the amount of benefits the individual is to receive. Under the defined contribution pension plan, the benefits a participant will receive depend solely on the amount contributed to the participant's account. All returns earned on investments of these contributions are allocated to such participant's account.

The contribution requirements of the City are established and may be amended by the City Commission. Currently, there are two plans available to the employees. Plan A offers the employee the option of contributing between 0.0% and 2.5% and requires between 2.5% and 5.0% contribution by the City. There is immediate vesting with Plan A. Plan B allows the employee to contribute between 3.0% and 5.5% while the City contributes between 6.0% and 8.5%. With Plan B, the

employee is 50.0% vested after two years and 100.0% vested after four years. For the fiscal year ended June 30, 2018, the City's required and actual contributions amounted to \$535,752. Employees made contributions amounting to \$388,981. There were 156 active employees in the Plans.

### **Note 11 - Other Postemployment Benefits**

## **Postemployment Healthcare**

Plan administration – As authorized by the City Commission, the City has elected to provide postemployment healthcare benefits to certain retirees and their beneficiaries. Substantially all of the City's employees become eligible for postemployment health care benefits if they reach normal retirement age and are eligible for retirement benefits from the City. However, depending on the union contract, some employees hired after July 1, 2007 are not eligible for City provided healthcare benefits upon retirement. Instead the City has established a Retirement Health Savings (RHS) Plan in which the City contributes 6% of their salary on an annual basis. The benefits a participant will receive within the RHS plan depend solely on the amount contributed to each participant's account and the returns earned on the investments of those contributions. This is a single employer defined benefit plan administered by the City. The RHS Plan does not issue a separate stand-alone financial statement. Administrative costs are paid by the Plan through employer contributions.

Plan membership – Membership of the plan consisted of the following at June 30, 2017, the date of the latest actuarial valuation:

Retiree and beneficiaries currently receiving benefits	413
Active plan members	193
Total membership	606

Benefits provided – The Plan provides healthcare benefits for retirees and their dependents. Benefits are provided through a third-party insurer, and the full cost of benefits is covered by the plan. The City Commission has the authority to establish and amend benefit terms.

Contributions – The cost of retiree health care benefits is recognized as an expense as claims are paid. The City pays the full cost of these benefits for most retirees. Most retirees are currently not required to contribute. However, depending upon the union contract under which they retire, recent retirees will pay a portion of each monthly premium contribution, based on the subscription rates provided by Blue Cross/Blue Shield. The retiree's portion ranges from \$18 to \$60 per bi-weekly pay, depending upon the bargaining unit from which the individual retired and the healthcare plan selected. The City's contributions for retiree healthcare for the year ended June 30, 2018, were \$6,328,317. The City Commission has the authority to establish and amend contribution requirements.

Investment policy – The Plan's policy in regards to the invested assets is established and may be amended by the City Commission by a majority vote of its members. It is the policy of the Commission to pursue an investment strategy that provides liquidity needs to meet the operating requirements that may be reasonably anticipated and to seek an investment rate of return based on a benchmark index that measures the investment return of the overall stock and bond markets. The plan does not have an asset allocation policy.

Concentrations – The Plan has invested 24 percent of its funds in Vanguard Total Bond Market Index Admiral Shares and 76 percent of its funds in Vanguard 500 Index Fund Admiral Shares.

Rate of return – For the year ended June 30, 2018, the annual money-weighted rate of return on investments, net of investment expense, was 13.81%. The money-weighted rate of return expresses

investment performance, net of investment expenses, adjusted for the changing amounts actually invested.

Net OPEB liability – the components of the net OPEB liability as of June 30, 2018 were as follows:

Total OPEB liability	\$ 124,066,046
Plan fiduciary net position	 19,930,610
Net OPEB liability	\$ 104,135,436

Plan fiduciary net position as a percentage of the total OPEB liability is 16.1%.

Actuarial assumptions – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. Additional information as of the latest valuation follows:

Actuarial valuation date June 30, 2017, projected to June 30, 2018

Amortization method Level dollar

Remaining amortization period 21

Asset valuation method 5-year smoothed market

Actuarial assumptions:

Investment rate of return 7.0%

Projected salary increases 4.05% to 14.75% Inflation rate 3.75% per year

Healthcare inflation rate 9.0% initial decreasing .5% annually

to a final rate of 4.5%

Mortality rates were based on the RPH-2016 Total Dataset Mortality Table and the RPH-2016 Disabled Mortality Table.

Discount rate – The discount rate used to measure the total OPEB liability was 5.2%. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Changes in Net OPEB Liability		1% Decrease Discount Rate 1% Increase
Total OPEB Liability Service cost	\$ 1,651,710	4.2% 5.2% 6.2% Net OPEB liability \$ 124,325,822 \$ 104,135,436 \$ 88,116,202
Interest on the total OPEB liability Experience differences Changes in assumptions Benefit payments and refunds	6,572,757 (7,746,934) (3,664,637) (5,039,104)	Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates – The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if were calculated using healthcare cost trend rates that are 1% lower (8%) or
Net change in total OPEB liability Total OPEB liability - beginning	(8,226,208) 132,292,254	1% higher (10%) than the current healthcare cost trend rates:
Total OPEB liability - ending (a)	\$ 124,066,046	Healthcare Cost  1% Decrease Trend Rates 1% Increase
Plan Fiduciary Net Position Employer contributions OPEB plan net investment income Benefit payments and refunds	\$ 6,328,317 1,675,971 (5,039,104)	8% 9% 10% Net OPEB liability \$ 86,772,429 \$ 104,135,436 \$ 126,003,291
OPEB plan administrative expense  Net change in plan fiduciary net position  Plan fiduciary net position - beginning	(36,171) 2,929,013 17,001,597	OPEB expense and deferred inflows of resources related to OPEB – For the year ended June 30, 2018 the employer recognized OPEB expense of \$1,233,076. The employer reported deferred inflows of
Plan fiduciary net position - ending (b)	<u>\$ 19,930,610</u>	resources related to OPEB from the following sources:
Net OPEB liability (a-b)	\$ 104,135,436	Deferred
Plan fiduciary net position as a percentage of total OPEB liability Covered payroll	16.06% \$ 10,884,537	Inflows of Resources
Net OPEB liability as a percentage of covered payroll	956.73%	Differences in experience \$ (3,873,467) Differences in assumptions (1,832,318)
Sensitivity of the net OPEB liability to changes in the The following presents the net OPEB liability of the OPEB liability to changes in the OPEB liability of the OPEB liabili		Net difference between projected and actual earnings on plan investments (354,195)
what the City's net OPEB liability would be if it were c a discount rate that is 1% lower (4.2%) or 1% higher (current discount rate.	9	Total \$ (6,059,980)

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended,	_	
2019	\$	(5,794,334)
2020		(88,549)
2021		(88,549)
2022		(88,548)
	\$	(6,059,980)

The General Fund and certain special revenue funds have typically been used to liquidate the net OPEB liability in the governmental funds.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrences of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedules of funding progress, presented as required supplementary information following the notes to the financial statements, present multiyear trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

## **Note 12 - Contingent Liabilities**

### **Environmental**

Various properties owned or formerly owned by the City are subject to environmental clean-up. The sites include property at the former Middlegrounds Landfill, former Surath scrap yard and the former Industrial Brownhoist site commonly known as Uptown Bay City. Various actions are in process for each property.

The Middleground Landfill is a former municipal landfill that ceased operations in 1984. Approximately 40 acres in size, only a portion of the site was used for municipal waste. The U.S. Army Corps of Engineers utilized the north end of the landfill to deposit dredge spoils. The landfill has a 5' clay cap and engineered controls have been put in place. GM, Honeywell and the City are principal responsible parties for this site. A Remedial Action Plan ("RAP") is complete and was approved by the Michigan Department of Environmental Quality (MDEQ) in November, 2012. Important components to closing out the RAP at the landfill was the installation of required signage to inform the general public to avoid entering the property, to advise authorized personnel who need to access the property, and to provide safe access routes to emergency and authorized personnel. In addition, to adding new signage around the perimeter of the landfill, the City also extended surface drives on the site to provide controlled access to the west side of the landfill that will enable emergency personnel to respond to any emergencies in that area. The new signage and extended surface drives were completed in September, 2012. The objective is to help to insure the public health, to minimize the potential for exposure or injuries that may occur in the future, and that all of the engineering controls that are in place on the site are not inadvertently compromised in any way.

Going forward, the site will require regular monitoring, including ground water, landfill gas and engineered controls as part of the ongoing due care obligation. These holding costs were estimated in 2015 to be \$1.8 million over the next 31 years. GM was a responsible party at 61.25%, along with the City (30%) and Honeywell (8.75%). The City worked with the Michigan Attorney General and United States Environmental Protection Agency ("EPA") regarding the proposed GM Bankruptcy "Environmental Response Trust" participating in these holding costs. With the bankruptcy, the 61.25% shifted to the City and Honeywell. The City Commission approved on February 7, 2011 a resolution that authorized the City to establish a fund for placement of funds obtained from any settlement with, or

payment from the estate of, General Motors, Inc. and its successor entities. To date, the City received stocks and warrants and with their liquidation received \$152,998 from the GM bankruptcy settlement. As a result of the settlement, the City's total exposure is 60.25% and Honeywell is 39.75%.

The former Surath scrap yard is considered an orphaned site by the Department of Environmental Quality. The DEQ has provided grant dollars to the City in the past to deal with environmental concerns. The site is currently fenced and there is a topsoil cap on the site. There are no current or pending environmental actions on the former Surath scrap yard site. The DEQ has provided technical assistance to the City to help market this site for redevelopment. The former Surath scrap yard has been substantially cleaned up with the City incurring approximately \$600,000 in costs.

The City acquired 43 acres of Riverfront property in Bay City, known as Uptown Bay City. The EPA and the MDEQ have determined that the City is not a liable party for the existing contamination at the site. Further, the EPA has awarded the City four grants totaling \$1,600,000 to primarily aid the City in addressing the environmental legacy of industry on this site. Three large buildings were demolished in 2009 and the remaining structures were demolished in 2012. An EPA grant funded contract to excavate an area of environmental concern (a former coal gasification facility) was completed. The property is fenced and has a 5" gravel cap. Uptown was purchased October 2, 2012 by Bay Riverfront Development, LLC and is intended to become a multi-purpose development site.

### **Commitments**

The City's electric department, along with other Michigan municipal utilities, is a member of the Michigan Public Power Agency (MPPA). The agency was formed to acquire interests in certain electric generating plants and related transmission lines. MPPA has acquired a 4.8% undivided interest in the Consumers Power Campbell 3 plant and 18.61% undivided interest in the Detroit Edison Company Belle River project. The City's electric department has entered into power supply and project support contracts with MPPA. Under the agreement, the City's electric department will purchase 13.18% of the energy generated by the Campbell 3 plant and 3.71% of the energy generated by the Belle River plant. Under the terms of the contract, the City's electric department must make annual payments to cover their share of annual debt service requirements and fixed operation costs of the Campbell and Belle River projects. During the fiscal year ended June 30, 2009, the final payment was made on the Campbell project. In 2012, MPPA issued AFEC project bonds, of which the City is responsible for 19.59%. The estimated cumulative annual debt payments with interest included of \$4,515,838 on the Belle River Project and AFEC projects are as follows:

Fiscal Year Ending	B	Belle River Project		EC Project
2019	\$	1 504 247	Φ	400 047
	Ф	1,504,247	\$	408,917
2020		-		408,261
2021		-		408,363
2022		-		408,510
2023		-		408,314
2024-2028		-		2,042,218
2029-2033		-		2,042,698
2034-2038		-		2,041,474
2039-2043		-		2,041,768
	\$	1,504,247	\$	10,210,523

On January 30, 2013, the City entered into a Water Supply Agreement with the County, the Charter Township of Hampton, the City of Essexville, the Charter Township of Bangor, the Township of Beaver, the Township of Frankenlust, the Township of Fraser, the Township of Kawkawlin, the Township of Monitor, the City of Pinconning, the Charter Township of Portsmouth, and the Charter Township of Williams, which obligates the County to enter into an Agreement with the Saginaw-Midland Municipal Water Supply Corporation on behalf of the above parties to furnish raw, untreated water at a capacity up to 22 million gallons per day. The City will operate, maintain, and repair the existing transmission system providing treated water from the new Bay Area Water Treatment Plant to the above parties.

### Other

The City is engaged in other routine litigation incidental to the conduct of its municipal and utilities affairs. In the opinion of legal counsel, no legal proceedings are pending against the City, not covered by insurance, which would inhibit the City's ability to perform its operations or materially affect its financial condition.

## **Note 13 - Net Investment in Capital Assets**

The City's net investment in capital assets at June 30, 2018 is as follows:

	Governmental Activities		Business-type Activities		(	Component Units
Capital assets Capital assets not being depreciated Capital assets - net of accumulated depreciation Deferred outflows of	\$	18,273,930 61,290,086	\$	1,855,194 118,640,846	\$	4,704,158 15,798,805
resources (capital related)  Total capital assets		79,564,016		336,695 120,832,735		43,241 20,546,204
Related debt: Bonds and notes payable Capital appreciation Unspent bond proceeds Non-capital debt		(10,763,274) 4,432,861 - -		(37,700,841)		(18,215,249) - 3,426,864 1,655,287
Net investment in capital assets	\$	73,233,603	\$	83,131,894	\$	7,413,106

### Note 14 - Tax Abatements

The Government enters into property tax abatement agreements with local businesses under several programs as authorized under Public Act 198 of 1974, as amended (PA 198) and Public Act 381 of 1996, as amended (PA 381).

PA 198 (Industrial Property Tax Abatement) allows abatements to encourage Michigan manufacturers to build new plans, expand existing plans, renovate aging plants, or add new machinery and equipment. High technology operations are also eligible for the abatement. Once approved the firm pays an Industrial Facilities Tax (IFT), instead of property taxes, which reflects the abatement savings. The exemption covers only the specific project that is the subject of the application. Any buildings and equipment that existed prior to the

construction of a new facility are not exempt. Likewise, any structures or equipment added after completion of the project are fully taxable. The IFT on new plant and non-industrial personal property is computed at half the local property mileage rate, resulting in a reduction of property taxes of approximately 50%. For an obsolete plant or machinery that is being replaced or restored, the IFT is frozen at the assessed value of the plant prior to improvement, resulting in a 100% exemption from property tax on the value of the improvements. A speculative building would be eligible for a reduction in property taxes of approximately 50%. Commercial personal property will receive an automatic reduction of 12 mills for local school on their property tax bill. The City abated \$159,548 related to PA 198 during fiscal year 2018.

PA 381 (Brownfield Redevelopment Abatement) encourages the purchase and revitalization of properties in which redevelopment or reuse may be complicated by the presence or perception of contamination. Revitalizing and redeveloping these properties protects the environment, reuses existing infrastructure, minimizes urban sprawl and creates economic opportunities. The City abated \$689,144 related to PA 381 during fiscal year 2018.

## **Note 15 - Change in Accounting Principle**

As indicated in Note 1, Governmental Accounting Standards Board Statement 75 has been adopted. This statement requires the net OPEB liability and OPEB expense to be recorded. The standard requires this change be applied retroactively. The impact of this change is to reduce beginning net position in the statement of activities as of July 1, 2017 for the governmental activities by \$50,341,190, restating it from \$40,584,392 to \$(9,756,798) and in the business-type activities by \$40,783,546, restating it from \$114,585,629 to \$73,802,083. The impact also changed the Electric Fund by \$16,452,817, restating it from \$38,031,262 to \$21,578,445; the Water Fund by \$7,476,686, restating it from \$11,218,405 to

\$3,741,719; the Sewer Fund by \$16,738,752, restating it from \$54,850,422 to \$38,111,670; the non-major enterprise funds by \$115,291, restating them from \$4,134,681 to \$4,019,390; and the internal service funds by \$4,971,157, restating them from \$13,148,757 to \$8,177,600.

# City of Bay City Required Supplementary Information Budgetary Comparison Schedule General Fund

	Budgeted Amounts							
		Original		Final		Actual		Final Budget
Revenues		_						<u> </u>
Taxes	\$	11,043,049	\$	11,376,458	\$	10,996,316	\$	(380,142)
Licenses and permits		25,775		95,775		162,188		66,413
Federal grants		17,500		12,380		2,679		(9,701)
Other - intergovernmental		4,335,884		4,707,714		4,467,280		(240,434)
Contributions and donations		-		-		-		-
Charges for services		3,255,905		3,203,198		3,221,221		18,023
Fines and forfeitures		72,011		72,011		74,834		2,823
Interest income		45,000		45,000		52,882		7,882
Other revenue		183,894		227,326		247,036		19,710
Transfers in		167,500		221,298		221,298		
Total revenues		19,146,518		19,961,160		19,445,734		(515,426)

# City of Bay City Required Supplementary Information Budgetary Comparison Schedule General Fund

		Budgeted	l Am	ounts			C	Actual Over (Under) Final
	Original Final				Actual		Budget	
Expenditures General government Legislative and executive	\$	727,259	\$	734,535	\$	712,366	\$	(22,169)
Administration	·	1,476,175	•	1,803,143	•	1,315,566	•	(487,577)
Legal counsel		150,000		150,000		153,213		3,213
Finance		1,142,905		1,156,355		1,159,570		3,215
Planning and zoning		400,430		405,937		363,776	_	(42,161)
Total general government		3,896,769		4,249,970		3,704,491		(545,479)
Public safety								
Police		6,546,202		6,630,994		6,512,970		(118,024)
Fire		5,010,206		5,020,290		4,866,670		(153,620)
Community policing		339,878		377,200		362,911	_	(14,289)
Total public safety		11,896,286		12,028,484		11,742,551		(285,933)
Public works		1,301,895		1,614,445		1,282,072		(332,373)

# City of Bay City Required Supplementary Information Budgetary Comparison Schedule General Fund

	Budgete	d Amounts		Actual Over (Under) Final
	Original	Final	Actual	Budget
Economic development	\$ 253,079	\$ 253,079	\$ 225,343	\$ (27,736)
Parks and recreation	1,059,590	1,051,590	1,002,374	(49,216)
Capital outlay	224,022	116,122	15,126	(100,996)
Transfers out	514,877	648,677	646,531	(2,146)
Total expenditures	19,146,518	19,962,367	18,618,488	(1,343,879)
Excess (deficiency) of revenues over expenditures	-	(1,207)	827,246	828,453
Fund balance - beginning of year	3,913,718	3,913,718	3,913,718	
Fund balance - end of year	\$ 3,913,718	\$ 3,912,511	\$ 4,740,964	\$ 828,453

# City of Bay City Required Supplementary Information Budgetary Comparison Schedule Major Streets For the Year Ended June 30, 2018

		Budgete	d An	nounts		Actual Over (Under) Final
	Original Final			Final	Actual	Budget
Revenues		_		_		
Taxes	\$	485,118	\$	485,118	\$ 476,647	\$ (8,471)
Federal grants		2,562,988		2,562,988	-	(2,562,988)
Other - intergovernmental		3,246,550		3,591,381	5,239,684	1,648,303
Contributions and donations		300,000		300,000	300,000	-
Fines and forfeitures		-		-	466	466
Interest income		3,500		11,000	22,270	11,270
Other revenue		835,556		2,000	, 75	(1,925)
Transfers in		274,756		274,756	99,285	(175,471)
				·	· · ·	
Total revenues		7,708,468		7,227,243	 6,138,427	(1,088,816)
Expenditures						
Current						
Public works		3,572,148		3,242,961	2,988,458	(254,503)
Capital outlay		4,136,320		4,146,507	2,381,992	(1,764,515)
•						
Total expenditures		7,708,468		7,389,468	 5,370,450	(2,019,018)
Excess (deficiency) of revenues over expenditures		-		(162,225)	767,977	930,202
Fund balance, beginning of year		492,796		492,796	492,796	_
Fund balance - beginning of year		432,130		432,130	 432,130	
Fund balance - end of year	\$	492,796	\$	330,571	\$ 1,260,773	\$ 930,202

# City of Bay City Required Supplementary Information Budgetary Comparison Schedule Rehabilitation Fund For the Year Ended June 30, 2018

	Budgeted Amounts						Ov	Actual er (Under) Final
	Original Final				Actual	Budget		
Revenues		_		_		_		_
Federal grants	\$	261,112	\$	275,598	\$	90,007	\$	(185,591)
Interest income		7,400		14,400		7,886		(6,514)
Program income		42,600		116,600		120,681		4,081
Transfers in	_	1,126,495		1,126,495		489,743		(636,752)
Total revenues		1,437,607		1,533,093		708,317		(824,776)
Expenditures								
Current  Footpario development		1,387,607		1 402 002		607,111		(704 002)
Economic development Transfers out		50,000		1,402,093 131,000		101,206		(794,982) (29,794)
Transiers out		30,000		101,000		101,200	-	(23,734)
Total expenditures		1,437,607		1,533,093		708,317		(824,776)
Deficiency of revenues over expenditures		-		-		-		-
Fund balance - beginning of year								
Fund balance - end of year	<u>\$</u>		\$	-	\$	-	\$	-

# Required Supplementary Information Municipal Employees Retirement System of Michigan Schedule of Changes in Net Pension Liability and Related Ratios June 30, 2018

Fiscal year ended June 30,	2018	2017	2016	2015
Total Pension Liability Service cost Interest on the total pension liability Experience differences Other changes Benefit payments and refunds	\$ 240,4\\ 5,613,8\\ 100,9\\ -\ (6,081,9\)	10 5,596,371 86 349,317 (1)	5,563,471 (689,557) 3,216,511	\$ 353,816 5,554,640 - 1 (5,719,505)
Net change in total pension liability  Total pension liability - beginning	(126,6/ 73,093,3	•	2,560,867 70,200,762	188,952 70,011,810
Total pension liability - ending (a)	\$ 72,966,6	<u>78</u> <u>\$ 73,093,322</u>	\$ 72,761,629	\$ 70,200,762
Plan Fiduciary Net Position Employer contributions Employee contributions Pension plan net investment income (loss) Benefit payments and refunds Pension plan administrative expense	\$ 5,379,9 97,7 6,493,1 (6,081,9 (102,7)	48 139,768 86 5,056,837 03) (5,906,656)	,	\$ 3,944,723 218,513 2,802,123 (5,719,505) (102,890)
Net change in plan fiduciary net position Plan fiduciary net position - beginning	5,786,2 49,234,6	·	(1,511,191) 46,146,571	1,142,964 45,003,607
Plan fiduciary net position - ending (b)	\$ 55,020,9	22 \$ 49,234,657	\$ 44,635,380	\$ 46,146,571
Net pension liability (a-b)	<u>\$ 17,945,7</u>	<u>\$ 23,858,665</u>	\$ 28,126,249	\$ 24,054,191
Plan fiduciary net position as a percentage of total pension liability Covered payroll Net pension liability as a percentage of covered employee payroll	75.41 <u>\$ 1,947,13</u> 921.65	<u>\$ 2,349,701</u>	61.34% \$ 2,615,210 1,075.49%	65.74% \$ 2,860,664 840.86%

Notes: The amounts presented for each fiscal year were determined as of December 31 of the preceding year.

GASB Statement No. 68 was implemented in fiscal year 2015. This schedule is being built prospectively. Data will be added as information is available until 10 years of such data is available.

# Required Supplementary Information Municipal Employees Retirement System of Michigan Schedule of Employer Contributions June 30, 2018

Fiscal Year Ending June 30,	Annual Determined Contribution	 Actual Contribution	Actual Contribution as a % of Covered Payroll		
2015	\$ 3,209,721	\$ 4,305,622	\$ (1,095,901)	\$ 2,855,351	150.79%
2016	4,027,365	5,123,265	(1,095,900)	2,805,693	182.60%
2017	4,598,968	5,694,856	(1,095,888)	2,372,397	240.05%
2018	4,742,266	4,987,535	(245,269)	2,171,932	229.64%

Notes: The amounts presented for each fiscal year were determined as of December 31 of the preceding year.

Data will be added as information is available until 10 years of such data is available.

## **Notes to Schedule of Employer Contributions**

Valuation date Actuarially determined contribution rates are calculated as of December 31 that is 18 months prior to the

beginning of the fiscal year for which the contributions are reported.

Other information There were no benefit changes during the year.

## Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age normal

Amortization method Level percentage of payroll, closed

Remaining amortization period 22

Asset valuation method Open; 10-year smoothed market

Inflation 2.5%

Salary increases 3.75% including inflation

Investment rate of return 7.75% net of pension plan investment expense, including inflation

Retirement age 50 to 60 dependent on years of service

Mortality Table - 50% male and 50% female blend

# Required Supplementary Information City of Bay City Police and Fire Retirement System Schedule of Changes in Net Pension Liability and Related Ratios June 30, 2018

Fiscal year ended June 30,	-	2018		2017		2016		2015		2014
Total Pension Liability Service cost Interest on the total pension liability Change of benefit terms Experience differences Changes in actuarial assumptions Benefit payments and refunds	\$	965,593 4,527,037 - 712,218 928,112 (5,705,932)	\$	970,300 4,609,895 - 1,118,519 8,045,729 (5,679,596)	\$	959,969 4,634,815 - (737,134) - (4,710,583)	\$	1,035,976 4,711,503 - (1,732,221) - (5,288,925)	\$	1,170,628 4,728,988 (301,242) (734,651) - (4,770,135)
Net change in total pension liability Total pension liability - beginning		1,427,028 72,884,757		9,064,847 63,819,910		147,067 63,672,843		(1,273,667) 64,946,510		93,588 64,852,922
Total pension liability - ending (a)	\$	74,311,785	\$	72,884,757	\$	63,819,910	\$	63,672,843	<u>\$</u>	64,946,510
Plan Fiduciary Net Position Employer contributions Employee contributions Pension plan net investment income Benefit payments and refunds Pension plan administrative expense Other	\$	1,406,290 480,790 4,060,322 (5,705,932) (149,975)	\$	1,521,054 456,986 6,256,577 (5,679,596) (160,372)	\$	1,720,011 469,924 288,900 (4,710,583) (142,325) 15,999	\$	1,925,400 562,736 2,840,467 (5,288,925) (167,467)	\$	1,808,810 834,201 8,500,184 (4,770,135) (141,341) 11,063
Net change in plan fiduciary net position Plan fiduciary net position - beginning		91,496 54,689,794		2,394,649 52,295,145		(2,358,074) 54,653,219		(127,789) 54,781,008		6,242,782 48,538,226
Plan fiduciary net position - ending (b)	\$	54,781,290	\$	54,689,794	\$	52,295,145	\$	54,653,219	\$	54,781,008
Net pension liability (a-b)	\$	19,530,495	\$	18,194,963	\$	11,524,765	\$	9,019,624	\$	10,165,502
Plan fiduciary net position as a percentage of total pension liability Covered payroll Net pension liability as a percentage of covered employee payroll	<u>\$</u>	73.72% 4,056,629 481.45%	<u>\$</u>	75.04% 4,204,892 432.71%	<u>\$</u>	81.94% 4,380,402 263.10%	<u>\$</u>	85.83% 4,308,434 209.35%	<u>\$</u>	84.35% 4,523,121 224.75%

GASB Statement No. 67 was implemented in fiscal year 2014. This schedule is being built prospectively. Data will be added as information is available until 10 years of such data is available.

# Required Supplementary Information City of Bay City Police and Fire Retirement System Schedule of Employer Contributions June 30, 2018

Fiscal Year Ending June 30,	 Annual Determined Contribution	 Actual Contribution	 Contribution Deficiency (Excess)	Deficiency Covered		Actual Contribution as a % of Covered Payroll
2014	\$ 1,808,810	\$ 1,808,810	\$ -	\$	4,523,121	39.99%
2015	1,925,400	1,925,400	-		4,308,434	44.69%
2016	1,720,011	1,720,011	-		4,380,402	39.27%
2017	1,521,054	1,521,054	-		4,204,892	36.17%
2018	1,406,290	1,406,290	-		4,056,629	34.67%

GASB Statement No. 67 was implemented in fiscal year 2014. This schedule is being built prospectively. Data will be added as information is available until 10 years of such data is available.

## **Notes to Schedule of Employer Contributions**

Valuation date June 30, 2018

## Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry age

Amortization method Level percentage of payroll, closed

Remaining amortization period 23 years

Asset valuation method 5 year smoothed market

Inflation 3.5% beginning 6/30/17; 4.00% prior Salary increases 3.50% - 26.30%, including inflation

Investment rate of return 7.50%, net of investment expenses, including inflation Mortality RP 2000 Combined Healthy Mortality projected to 2014

# Required Supplementary Information City of Bay City Police and Fire Retirement System Schedule of Investment Returns June 30, 2018

Fiscal Year Ending June 30,	Annual Return (1)
2014	14.79%
2015	5.93%
2016	-1.09%
2017	10.82%
2018	5.48%

(1) Annual money-weighted rate of return, net of investment expenses.

GASB Statement No. 67 was implemented in fiscal year 2014. This schedule is being built prospectively. Data will be added as information is available until 10 years of such data is available.

# Required Supplementary Information Other Post Employment Benefits

# Schedule of Changes in Net OPEB Liability and Related Ratios June 30, 2018

Fiscal year ended June 30,	2018	2017
Total OPEB Liability Service cost Interest Differences between expected and actual experience Changes in assumptions Benefit payments	\$ 1,651,710 6,572,757 (7,746,934) (3,664,637) (5,039,104)	5,760,654
Net change in total OPEB liability Total OPEB liability - beginning	(8,226,208) 132,292,254	8,632,520 123,659,734
Total OPEB liability - ending (a)	\$ 124,066,046	<u>\$ 132,292,254</u>
Plan Fiduciary Net Position Employer contributions Net investment income Benefit payments and refunds Administrative expense Other	\$ 6,328,317 1,675,971 (5,039,104) (36,171)	1,661,536 (4,821,533)
Net change in plan fiduciary net position Plan fiduciary net position - beginning	2,929,013 17,001,597	2,018,390 14,983,208
Plan fiduciary net position - ending (b)	\$ 19,930,610	\$ 17,001,598
Net OPEB liability (a-b)	\$ 104,135,436	\$ 115,290,656
Plan fiduciary net position as a percentage of total OPEB liability Covered payroll Net OPEB liability as a percentage of covered employee payroll	16.06% \$ 10,884,537 956.73%	12.85% \$ 10,567,512 1,090.99%

GASB Statement No. 74 was implemented in fiscal year 2017. This schedule is being built prospectively.

## Required Supplementary Information Other Post Employment Benefits Schedule of Employer Contributions June 30, 2018

Fiscal Year Ending June 30,	Annual Determined Contribution	 Contribution  Actual Deficiency Covered  Contribution (Excess) Payroll				Actual Contribution as a % of Covered Payroll	
2017 2018	\$ 7,788,653 8,722,029	\$ 5,213,485 6,328,317	\$	2,575,168 2,393,712	\$	10,567,512 10,884,537	49.34% 58.14%

Notes: Actuarially determined contribution amounts are calculated as of June 30 each year, which is 12 months prior to the beginning of the fiscal year in which contributions are reported.

## Methods and assumptions used to determine contribution rates:

Actuarial valuation date June 30, 2017 projected to June 30, 2018

Actuarial cost method Entry-age normal level % of salary

Amortization method Level dollar

Remaining amortization period 22

Asset valuation method 5-year smoothed market

Actuarial assumptions:

Investment rate of return 7.0%

Projected salary increases 4.05% to 14.75% Inflation rate 3.75% per year

Healthcare inflation rate 9.0% initial decreasing .5% annually

to a final rate of 4.5%

## Required Supplementary Information Other Post Employment Benefits Schedule of Investment Returns June 30, 2018

Fiscal Year	
Ending	Annual
June 30,	Return (1)
2017	17.41%
2018	13.81%

(1) Annual money-weighted rate of return, net of investment expenses.

Note: GASB 74 was implemented in fiscal year 2017. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

## **Nonmajor Governmental Funds**

### **Special Revenue Funds**

Special revenue funds are used to account for revenues derived from specific taxes or other "earmarked" revenue sources. The City of Bay City utilizes the following special revenue funds:

Local Streets Fund - This fund is used to account for local streets maintenance funds received from the State of Michigan.

Parking Enforcement Fund - This fund is used to account for activities relative to downtown parking enforcement.

Solid Waste Management Fund - This fund is used to account for all activities relative to sanitation, recycling, and the landfill.

Community Development Block Grant Fund - This fund is used to account for revenues received from the U.S. Department of Housing and Urban Development (H.U.D.) relative to the CDBG program.

Building Inspection Fund - This fund is used to account for all activities relative to building inspections and code enforcement services.

Neighborhood Opportunity Fund - This fund is used to account for revenues and expenditures related to acquiring and/or demolishing blighted land and/or structures within specific neighborhoods of the City.

Drug Law Enforcement Fund - This fund is used to account for revenues received from Federal and State drug forfeitures restricted for law enforcement purposes.

City Loans and Collections Fund - This fund is used to account for the collection of outstanding loans owed to the City.

Wenonah Park Fund - This fund is used to account for contributions/donations made by businesses and citizens for the purpose of park cleanup and improvements.

### **Debt Service Fund**

The debt service fund was created to account for the payments of principal and interest on long-term, general obligation debt other than that payable from special assessments and debt issued for and serviced by a governmental enterprise. In the City of Bay City, this fund provides for the debt service on the 1991 Street Improvement Bonds. All other long-term debt is serviced directly from the fund responsible for the debt, since a debt service fund is not required and financial resources are not being accumulated for principal and interest payments maturing in future years.

### **Capital Projects Funds**

Capital projects funds are created to account for the financial resources to be used for the acquisition or construction of major capital facilities by a governmental unit, except those financed by special assessment and proprietary funds. The City of Bay City utilizes the following capital projects funds:

Riverfront Redevelopment Fund - This fund is used to account for revenues from EPA grants, other federal, state, and local sources, and City funds for the redevelopment of the City's Downtown Riverfront.

Economic Opportunities Fund - This fund is used to account for various economic development projects throughout the City and to provide assistance to other funds relative to economic development.

Public Improvement Fund - This fund is used to account for monies set aside for public improvement projects.

Playscape Fund - This fund will be utilized to account for the revenues and expenditures for the purchase and construction of the City's play scape.

# Other Supplementary Information

# Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2018

	Special Revenue Funds													
		Local Streets	Parking Enforcement			olid Waste anagement	D	Community evelopment Block Grant	Building Inspection		Neighborhood Opportunity		Drug Law Enforcement	
Assets	•	4 004 074	•	0.070	•		•		•		•	4.45.400	Φ.	70.400
Cash and cash equivalents Receivables	\$	1,061,971	\$	6,673	\$	-	\$	-	\$	-	\$	145,422	\$	78,482
Taxes		_		_		_		_		_		_		_
Accounts		2,201		-		436,203		-		428,636		-		_
Special assessments		-		-		27,958		-		18,563		-		-
Accrued interest and other		834		-		-		-		-		77		101
Notes and accrued interest		-		-		-		-		-		-		-
Less allowance for uncollectible accounts		-		-		-		-		-		-		-
Due from other units of government	_	167,207		<del>-</del>		1,200	_	84,268	_	<u>-</u>	_	<del>-</del>		<del>-</del>
Total assets	\$	1,232,213	\$	6,673	\$	465,361	\$	84,268	\$	447,199	\$	145,499	\$	78,583
Liabilities														
Accounts payable	\$	84,782	\$	6,673	\$	217,761	\$	32,440	\$	2,556	\$	-	\$	3,543
Accrued and other liabilities		5,837		-		15,677		754		14,049		-		-
Due to other funds		2,332		-		408,240		51,074		143,120		1 000		-
Deposits payable Unearned revenue		287,066		-		-		-		45,563		1,000		-
Total liabilities		380,017		6,673		641,678		84,268	_	205,288		1,000		3,543
Deferred inflows of resources		000,017	-	0,070		011,010	-	01,200		200,200	_	1,000		0,0 10
Unavailable revenue		-		-		27,958		-		18,223		-		-
Fund Balances														
Restricted														
Local Streets		852,196		-		-		-		-		-		-
Building Inspection		-		-		-		-		223,688		-		-
Neighborhood Opportunity		-		-		-		-		-		144,499		-
Drug Law Enforcement		-		-		-		-		-		-		75,040
Wenonah Park Debt service		-		-		-		-		-		-		-
Capital projects		- -		-		-		- -		-		-		-
Unassigned (deficit)	_	<u>-</u>				(204,275)		<u>-</u>	_					
Total fund balances		852,196		-		(204,275)		-		223,688		144,499		75,040
Total liabilities, deferred inflows of														
resources and fund balances	\$	1,232,213	\$	6,673	\$	465,361	\$	84,268	\$	447,199	\$	145,499	\$	78,583

# Other Supplementary Information

# Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2018

		Special Rev	/enue	Funds	D	ebt Service Fund	Capital Projects Funds							
		City Loans and Collections		Wenonah Park		Bond Sinking Fund	Economic Opportunities		Public Improvement		Playscape			Total Nonmajor overnmental Funds
Assets	•		_		_		_		_					
Cash and cash equivalents Receivables	\$	-	\$	1,017	\$	255,871	\$	114,820	\$	5,079	\$	198	\$	1,669,533
Taxes		_		_		10,129		_		_		_		10,129
Accounts		_		_		-		_		_		_		867,040
Special assessments		-		-		-		-		-		-		46,521
Accrued interest and other		-		2		1,488		120		5		1		2,628
Notes and accrued interest		4,533,041		-		-		-		-		-		4,533,041
Less allowance for uncollectible accounts	(-	4,533,041)		-		-		-		-		-		(4,533,041)
Due from other units of government	<del></del>		_		_	<del>-</del>	_		_	-				252,675
Total assets	\$	-	\$	1,019	\$	267,488	\$	114,940	\$	5,084	\$	199	\$	2,848,526
Liabilities														
Accounts payable	\$	-	\$	-	\$	-	\$	4,573	\$	-	\$	-	\$	352,328
Accrued and other liabilities		-		-		-		-		-		-		36,317
Due to other funds		-		-		-		-		-		-		604,766
Deposits payable Unearned revenue		-		_		-		-		-		-		46,563 287,066
Total liabilities								4,573						1,327,040
Deferred inflows of resources								.,0.0					-	.,02.,0.0
Unavailable revenue		_		_		10,127		_		-		_		56,308
Fund Balances														
Restricted														
Local Streets		-		-		-		-		-		-		852,196
Building Inspection		-		-		-		-		-		-		223,688
Neighborhood Opportunity		-		-		-		-		-		-		144,499
Drug Law Enforcement		-		-		-		-		-		-		75,040
Wenonah Park Debt service		-		1,019		- 257,361		-		-		-		1,019 257,361
Capital projects		-		-		237,301		110,367		5,084		199		115,650
Unassigned (deficit)		-		-		-		-		-		-		(204,275)
Total fund balances				1,019		257,361		110,367		5,084		199		1,465,178
Total liabilities, deferred inflows of			-						-					
resources and fund balances	\$		\$	1,019	\$	267,488	\$	114,940	\$	5,084	\$	199	\$	2,848,526

# Other Supplementary Information

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

	Special Revenue Funds													
		Local Streets		Parking Enforcement		Solid Waste Management		Community Development Block Grant		Building nspection	Neighborhood Opportunity			rug Law forcement
Revenues					_				_		_		_	
Taxes	\$	-	\$	-	\$	-	\$	-	\$	- 875,663	\$	-	\$	-
Licenses, permits and registration Federal grants		-		-		-		1,200,945		875,003		-		-
Other state grants	1	.385,926		-		1,200		1,200,943		_		-		24,292
Local contributions and donations		-		37,566		-		_		_		118,103		-
Charges for services		-		-		2,489,711		_		_		-		-
Fines and forfeitures		100		26,308		27,721		-		1,564		-		43,830
Investment income (loss)		8,539		2		, -		-		(2)		795		1,013
Other revenue	-	550				5,262		149		51,083				<u> </u>
Total revenues	1	,395,115		63,876		2,523,894		1,201,094		928,308		118,898		69,135
Expenditures														
Current														
Public safety		-		63,876		-		-		774,273		-		9,140
Public works	1	,370,574		-		-		-		-		-		-
Environmental		-		-		2,384,979		-		-		-		-
Economic development		-		-		-		274,590		-		27,167		-
Capital outlay		19,205		-		146,023		117,793		-		-		-
Debt service														
Principal retirement		-		-		-		200,000		-		-		-
Interest and fiscal charges					_	<del>-</del>		63,095						<u> </u>
Total expenditures	1	,389,779		63,876		2,531,002		655,478		774,273		27,167		9,140
Excess (deficiency) of revenues over expenditures		5,336				(7,108)		545,616		154,035		91,731		59,995
Other financing sources (uses)														
Transfers in		198,569		-		-		101,206		-		-		-
Transfers out		-		-		(140,000)		(646,822)		(700)		-		(56,719)
Total other financing sources and uses		198,569		-		(140,000)		(545,616)		(700)		-		(56,719)
Net change in fund balance		203,905		-		(147,108)		-		153,335		91,731		3,276
Fund balance - beginning of year		648,291		-		(57,167)		-		70,353		52,768		71,764
	\$	852,196	\$		\$	(204,275)	\$		\$		\$	144,499	\$	75,040
Fund balance - end of year	Ψ	032,130	φ		Ψ	(204,273)	Ψ		Ψ	223,000	Ψ	144,433	Ψ	13,040

## Other Supplementary Information

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

	Sp	ecial Rev	/enue F	unds	D	ebt Service Fund		Capital Projects Funds		
	a	Loans nd ctions		enonah Park		Bond Sinking Fund	Economic Opportunities	Public Improvement	Playscape	Total Nonmajor Governmental Funds
Revenues	_				_		_	_	_	
Taxes	\$	-	\$	-	\$	2,578,508	\$ -	\$ -	\$ -	\$ 2,578,508
Licenses, permits and registration		-		-		-	-	-	-	875,663
Federal grants		-		-		-	-	-	-	1,200,945 1,411,418
Other state grants Local contributions and donations		-		-		97,826	-	-	-	253,495
Charges for services		-		-		91,020	3,800	_	-	2,493,511
Fines and forfeitures		_		_		_	3,000	_	_	99,523
Investment income (loss)		_		11		14,981	1,207	47	4	26,597
Other revenue		-		<u> </u>		-	4,935			61,979
Total revenues				11		2,691,315	9,942	47	4	9,001,639
Expenditures										
Current										
Public safety		-		-		-	-	-	-	847,289
Public works		-		-		-	-	-	-	1,370,574
Environmental		-		-		-	-	-	-	2,384,979
Economic development		-		-		-	48,735	-	-	350,492
Capital outlay		-		-		-	-	-	-	283,021
Debt service										
Principal retirement		-		-		2,594,226	-	-	-	2,794,226
Interest and fiscal charges						48,117				111,212
Total expenditures		-		-		2,642,343	48,735			8,141,793
Excess (deficiency) of revenues over expenditures		-		11		48,972	(38,793)	47	4	859,846
Other financing sources (uses)										
Transfers in		-		-		109,170	-	-	-	408,945
Transfers out		-		-						(844,241)
Total other financing sources and uses						109,170				(435,296)
Net change in fund balance		-		11		158,142	(38,793)	47	4	424,550
Fund balance - beginning of year				1,008		99,219	149,160	5,037	195	1,040,628
Fund balance - end of year	\$	-	\$	1,019	\$	257,361	\$ 110,367	\$ 5,084	\$ 199	\$ 1,465,178

# City of Bay City Other Supplementary Information Budgetary Comparison Schedule Local Streets Fund For the Year Ended June 30, 2018

		Budgeted	d Am	ounts			0	Actual ver (Under) Final
		Original		Final		Actual		Budget
Revenues								
Other state grants	\$	1,045,012	\$	1,599,882	\$	1,385,926	\$	(213,956)
Fines and forfeitures	•	-	*	-	*	100	*	100
Investment income		_		_		8,539		8,539
Other revenue		229,513		_		550		550
Transfers in		200,000		200,000		198,569		(1,431)
Total revenues		1,474,525		1,799,882		1,593,684		(206,198)
Expenditures Current								
Public works		1,461,525		2,016,395		1,370,574		(645,821)
Capital outlay		13,000		13,000		19,205		6,205
Total expenditures		1,474,525		2,029,395		1,389,779		(639,616)
Excess (deficiency) of revenues over expenditures		-		(229,513)		203,905		433,418
Fund balance - beginning of year		648,291		648,291		648,291		
Fund balance - end of year	<u>\$</u>	648,291	\$	418,778	\$	852,196	\$	433,418

# City of Bay City Other Supplementary Information Budgetary Comparison Schedule Parking Enforcement Fund For the Year Ended June 30, 2018

		Budgeted	l Amou	nts			0	Actual ver (Under) Final
	0	riginal		Final	Д	ctual		Budget
Revenues Local contributions Fines and forfeitures Interest income	\$	32,730 33,800 20	\$	32,730 33,800 20	\$	37,566 26,308 2	\$	4,836 (7,492) (18)
Total revenues		66,550		66,550		63,876		(2,674)
Expenditures Current Public safety		66,550		66,550		63,876		(2,674)
Excess of revenues over expenditures		-		-		-		-
Fund balance - beginning of year								<u>-</u>
Fund balance - end of year	\$		\$		\$		\$	

City of Bay City
Other Supplementary Information
Budgetary Comparison Schedule
Solid Waste Management Fund
For the Year Ended June 30, 2018

		Budgeted	d Am	ounts		0	Actual ver (Under) Final
		Original		Final	 Actual		Budget
Revenues Other state grants Local contributions	\$	300,000	\$	300,000	\$ 1,200	\$	1,200 (300,000)
Charges for services		2,910,517		2,910,517	2,489,711		(420,806)
Fines and forfeitures		40,000		40,000	27,721		(12,279)
Other revenue		2,000		2,000	5,262		3,262
Bond/note proceeds		1,440,000		1,440,000	 -		(1,440,000)
Total revenues		4,692,517		4,692,517	 2,523,894		(2,168,623)
Expenditures Current							
Environmental		2,699,600		2,459,184	2,384,979		(74,205)
Capital outlay		1,740,000		1,745,000	146,023		(1,598,977)
Debt service							
Principal retirement		55,317		55,317	-		(55,317)
Interest and fiscal charges		57,600		57,600	-		(57,600)
Transfers out		140,000		140,000	 140,000		
Total expenditures		4,692,517		4,457,101	 2,671,002		(1,786,099)
Excess (deficiency) of revenues over expenditures		-		235,416	(147,108)		(382,524)
Fund balance (deficit) - beginning of year		(57,167)		(57,167)	(57,167)		<u>-</u>
Fund balance (deficit) - end of year	<u>\$</u>	(57,167)	\$	178,249	\$ (204,275)	\$	(382,524)

# City of Bay City Other Supplementary Information Budgetary Comparison Schedule Community Development Block Grant Fund For the Year Ended June 30, 2018

	Budgeted	d Amounts		Actual Over (Under) Final
	Original	Final	Actual	Budget
Revenues				
Federal grants	\$ 2,652,777	\$ 2,618,781	\$ 1,200,945	\$ (1,417,836)
Other revenue	· · · · · · -	-	149	149
Transfers in	50,000	131,000	101,206	(29,794)
Total revenues	2,702,777	2,749,781	1,302,300	(1,447,481)
Expenditures				
Current				
Economic development	561,430	577,430	274,590	(302,840)
Capital outlay	417,000	450,925	117,793	(333,132)
Debt service				
Principal retirement	250,376	200,000	200,000	-
Interest and fiscal charges	12,720	63,096	63,095	(1)
Transfers out	1,461,251	1,458,330	646,822	(811,508)
Total expenditures	2,702,777	2,749,781	1,302,300	(1,447,481)
Excess of revenues over expenditures	-	-	-	-
Fund balance - beginning of year	<u> </u>			
Fund balance - end of year	<u>\$</u>	\$ -	\$ -	\$ -

# City of Bay City Other Supplementary Information Budgetary Comparison Schedule Building Inspection Fund For the Year Ended June 30, 2018

		Budgeted	d Amounts	S			Ove	octual r (Under) Final
		Original	Fir	nal	Ac	tual	B	udget
Revenues	•	700.005			•		•	00 700
Licenses and permits Fines and forfeitures	\$	786,865 5,000	\$ 7	786,865 5,000	\$	875,663 1,564	\$	88,798
Investment income (loss)		5,000		5,000		(2)		(3,436) (2)
Other revenue		61,115		61,115		51,083		(10,032)
Total revenues		852,980	8	352,980		928,308		75,328
Expenditures								
Current		055 005	_		_			(0.4.0.40)
Public safety Transfers out		855,695	8	366,115 700		774,273 700		(91,842)
Transfers out				700		700		
Total expenditures		855,695	8	<u>866,815</u>		774,973		(91,842)
Excess (deficiency) of revenues over expenditures		(2,715)	(	(13,835)		153,335		167,170
Fund balance - beginning of year		70,353		70,353		70,353		
Fund balance - end of year	\$	67,638	\$	56,518	\$ 2	223,688	\$	167,170

City of Bay City
Other Supplementary Information
Budgetary Comparison Schedule
Neighborhood Opportunity Fund
For the Year Ended June 30, 2018

	Budgeted	Budgeted Amounts					
	Original	Final	Actual	Final Budget			
Revenues Investment income Other revenue	\$ - 2,575	\$ - 43,672	\$ 795 118,103	\$ 795 74,431			
Total revenues	2,575	43,672	118,898	75,226			
Expenditures Current							
Economic development	20,046	45,891	27,167	(18,724)			
Excess (deficiency) of revenues over expenditures	(17,471)	(2,219)	91,731	93,950			
Fund balance - beginning of year	52,768	52,768	52,768				
Fund balance - end of year	\$ 35,297	\$ 50,549	\$ 144,499	\$ 93,950			

City of Bay City
Other Supplementary Information
Budgetary Comparison Schedule
Drug Law Enforcement Fund
For the Year Ended June 30, 2018

	 Budgeted	d Amounts			Ove	Actual er (Under) Final
	 Original	Final		Actual	E	Budget
Revenues						
Other state grants	\$ 40,000	\$ 40	,000	\$ 24,292	\$	(15,708)
Fines and forfeitures	5,000	5	,000	43,830		38,830
Investment income	350		350	1,013		663
Other revenue	 5,000	5	,000			(5,000)
Total revenues	 50,350	50	<u>,350</u>	69,135		18,785
Expenditures						
Current						
Public safety	50,350		,248	9,140		(17,108)
Transfers out	 	56	<u>,719</u>	56,719		<u> </u>
Total expenditures	 50,350	82	,967	65,859		(17,108)
Excess (deficiency) of revenues over expenditures	-	(32	,617)	3,276		35,893
Fund balance - beginning of year	 71,764	71	<u>,764</u>	71,764		
Fund balance - end of year	\$ 71,764	\$ 39	,147	\$ 75,040	\$	35,893

City of Bay City
Other Supplementary Information
Budgetary Comparison Schedule
City Loans and Collections Fund
For the Year Ended June 30, 2018

	E	Actual Over (Under) Final							
Expenditures Transfers out Fund balance - beginning of year	Original			Final		Actual		Budget	
	\$	-	\$	-	\$	-	\$	-	
Fund balance - beginning of year		-		-		-			
Fund balance - end of year	\$	-	\$	-	\$	-	\$		

# City of Bay City Other Supplementary Information Budgetary Comparison Schedule Wenonah Park Fund For the Year Ended June 30, 2018

		Budgeted	d Amo	unts		C	Actual Over (Under) Final
	C	)riginal		Final	Actual		Budget
Revenues Investment income	\$	-	\$	-	\$ 11	\$	11
Fund balance - beginning of year		1,008		1,008	1,008		
Fund balance - end of year	\$	1,008	\$	1,008	\$ 1,019	\$	11

#### **Nonmajor Enterprise Funds**

Enterprise Funds are established to account for the financing of self-supporting municipal activities which render services on a user charge basis to the general public. The significant characteristic of an enterprise fund is that the accounting system allows for the determination of whether the activity is operated at a profit or loss. All accounts of enterprise funds are self contained, providing a means for creditors, legislators, and the general public to evaluate the performance of the municipal enterprise on a comparable basis with investor-owned enterprises in the same industry. The City of Bay City has the following nonmajor enterprise funds:

Oak Ridge Cemetery Fund - This fund is used to account for the operation and maintenance of a sixty acre cemetery within the City.

James Clements Airport Fund - This fund is used to account for the operation and maintenance of the City's municipal airport facilities.

Liberty Harbor Marina Fund - This fund is used to account for the operation and maintenance of the City's municipal marina facilities.

### Other Supplementary Information Combining Statement of Net Position Nonmajor Enterprise Funds

Accounts receivable, net Accrued interest and other Inventories Prepaid items  Total current assets  Capital assets not being depreciated Capital assets, net of accumulated depreciation 33, Total noncurrent assets  Current liabilities  Current liabilities  Current liabilities  Due to other funds Compensated absences, current Total current liabilities  Compensated absences, net of current portion Net OPEB liability  Total noncurrent liabilities  Deferred Inflows of Resources Deferred amount relating to net OPEB liability	James Clements Airport	Liberty Harbor Marina	Total
Cash and investments Accounts receivable, net Accrued interest and other Inventories Prepaid items  Total current assets  Capital assets not being depreciated Capital assets, net of accumulated depreciation Total noncurrent assets  Current liabilities  Current liabilities  Current liabilities  Accounts payable Accrued and other liabilities  Due to other funds Compensated absences, current  Total current liabilities  Noncurrent liabilities  Noncurrent liabilities  Our pensated absences, net of current portion Net OPEB liability  Total noncurrent liabilities  Deferred Inflows of Resources  Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  9,  Net Position			
Accounts receivable, net Accrued interest and other Inventories Prepaid items  Total current assets  Capital assets not being depreciated Capital assets, net of accumulated depreciation Total noncurrent assets  Current liabilities  Current liabilities  Current liabilities  Current liabilities  Compensated absences, current Total current liabilities  Compensated absences, net of current portion Net OPEB liability  Total noncurrent liabilities  Deferred Inflows of Resources  Deferred amount relating to net OPEB liability Total liabilities and deferred inflows of resources  Person of the securic securi	79 \$	- \$ 9,46	1 \$ 183,840
Inventories Prepaid items  Total current assets  Total current assets  Capital assets not being depreciated Capital assets, net of accumulated depreciation 33, Total noncurrent assets  Total assets  Total assets  Current liabilities  Current liabilities  Current liabilities  Accounts payable Accrued and other liabilities  Due to other funds Compensated absences, current  Total current liabilities  Compensated absences, net of current portion Net OPEB liability  Total noncurrent liabilities  Deferred Inflows of Resources  Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  9,  Net Position		,397 14	
Prepaid items Total current assets  Noncurrent assets Capital assets not being depreciated Capital assets, net of accumulated depreciation 33, Total noncurrent assets Total assets  Current liabilities  Current liabilities  Accounts payable Accrued and other liabilities Due to other funds Compensated absences, current Total current liabilities  Noncurrent liabilities  Compensated absences, net of current portion Net OPEB liability Total noncurrent liabilities  Deferred Inflows of Resources Deferred amount relating to net OPEB liability Total liabilities and deferred inflows of resources  Personurces  Net Position	57		5 173
Total current assets  Noncurrent assets Capital assets not being depreciated 144, Capital assets, net of accumulated depreciation 33, Total noncurrent assets 178, Total assets 357,  Liabilities Current liabilities Accounts payable 9, Accrued and other liabilities Due to other funds Compensated absences, current Total current liabilities  Noncurrent liabilities Compensated absences, net of current portion Net OPEB liability Total noncurrent liabilities  Deferred Inflows of Resources Deferred amount relating to net OPEB liability Total liabilities and deferred inflows of resources  9, Net Position		-,631 -	24,631
Noncurrent assets Capital assets not being depreciated 144, Capital assets, net of accumulated depreciation 33, Total noncurrent assets 178, Total assets 357,  Liabilities Current liabilities Accounts payable 9, Accrued and other liabilities Due to other funds Compensated absences, current Total current liabilities 9, Noncurrent liabilities Compensated absences, net of current portion Net OPEB liability Total noncurrent liabilities Deferred Inflows of Resources Deferred amount relating to net OPEB liability Total liabilities and deferred inflows of resources 9, Net Position			2,269
Capital assets not being depreciated Capital assets, net of accumulated depreciation 33, Total noncurrent assets 178, Total assets 357,  Liabilities Current liabilities Accounts payable Accrued and other liabilities Due to other funds Compensated absences, current Total current liabilities  Noncurrent liabilities Compensated absences, net of current portion Net OPEB liability Total noncurrent liabilities Deferred Inflows of Resources Deferred amount relating to net OPEB liability Total liabilities and deferred inflows of resources  9, Net Position	06 87	9,61	1 276,425
Capital assets, net of accumulated depreciation  Total noncurrent assets  Total assets  357.  Liabilities  Current liabilities  Accounts payable Accrued and other liabilities  Due to other funds Compensated absences, current  Total current liabilities  Compensated absences, net of current portion Net OPEB liability  Total noncurrent liabilities  Total liabilities  Deferred Inflows of Resources  Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  9.  Net Position			
Total noncurrent assets Total assets 357,  Liabilities Current liabilities Accounts payable Accrued and other liabilities Due to other funds Compensated absences, current Total current liabilities  Someones and of the description Net OPEB liability Total noncurrent liabilities Total liabilities  Peferred amount relating to net OPEB liability Total liabilities and deferred inflows of resources  Net Position		- -,716 1,454,34	483,791 8 3,220,532
Total assets 357,  Liabilities  Current liabilities  Accounts payable 9, Accrued and other liabilities Due to other funds Compensated absences, current  Total current liabilities 9, Noncurrent liabilities Compensated absences, net of current portion Net OPEB liability Total noncurrent liabilities  Total liabilities 9,  Deferred Inflows of Resources Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources 9,  Net Position		· ·	
Liabilities Current liabilities Accounts payable 9, Accrued and other liabilities Due to other funds Compensated absences, current Total current liabilities 9, Noncurrent liabilities Compensated absences, net of current portion Net OPEB liability Total noncurrent liabilities Total liabilities 9, Deferred Inflows of Resources Deferred amount relating to net OPEB liability Total liabilities and deferred inflows of resources 9, Net Position		<del></del>	_
Current liabilities Accounts payable Accrued and other liabilities Due to other funds Compensated absences, current Total current liabilities  Someones at the following of the	72 2,158	,917 1,463,95	9 3,980,748
Accounts payable Accrued and other liabilities Due to other funds Compensated absences, current  Total current liabilities  Noncurrent liabilities Compensated absences, net of current portion Net OPEB liability  Total noncurrent liabilities  Total liabilities  Deferred Inflows of Resources Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  9,  Net Position			
Accrued and other liabilities Due to other funds Compensated absences, current  Total current liabilities  Compensated absences, net of current portion Net OPEB liability  Total noncurrent liabilities  Total liabilities  Deferred Inflows of Resources Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  Net Position			- 0.1-0.1
Due to other funds Compensated absences, current  Total current liabilities  Noncurrent liabilities Compensated absences, net of current portion Net OPEB liability  Total noncurrent liabilities  Total liabilities  9,  Deferred Inflows of Resources Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  9,  Net Position	56 5	,868 9,17 - 23	
Compensated absences, current Total current liabilities  Noncurrent liabilities Compensated absences, net of current portion Net OPEB liability Total noncurrent liabilities Total liabilities  Peferred Inflows of Resources Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  9,  Net Position	40	- 23 ,910 8	
Total current liabilities  Noncurrent liabilities  Compensated absences, net of current portion  Net OPEB liability  Total noncurrent liabilities  Total liabilities  9,  Deferred Inflows of Resources  Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  9,  Net Position	43	- 1,07	
Compensated absences, net of current portion Net OPEB liability  Total noncurrent liabilities  Total liabilities  9,  Deferred Inflows of Resources Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  9,  Net Position	56 55	10,56	6 76,000
Net OPEB liability  Total noncurrent liabilities  Total liabilities  9,  Deferred Inflows of Resources  Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  9,  Net Position			
Total noncurrent liabilities  Total liabilities  9,  Deferred Inflows of Resources  Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  9,  Net Position		- 30	
Total liabilities 9,  Deferred Inflows of Resources Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources 9,  Net Position		- 104,13	5 104,135
Deferred Inflows of Resources Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  Net Position		- 104,43	5 104,435
Deferred amount relating to net OPEB liability  Total liabilities and deferred inflows of resources  Net Position  Total liabilities and deferred inflows of resources	56 55	,778 115,00	1 180,435
Net Position		- 6,06	0 6,060
	<u> </u>	7,778 121,06	1 186,495
		· · · · · · · · · · · · · · · · · · ·	
	66 2,071	,609 1,454,34	8 3,704,323
Unrestricted (deficit) 169,		,530 (111,45)	
Total net position \$ 348,		,139 \$ 1,342,89	8 \$ 3,794,253

## Other Supplementary Information

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position Nonmajor Enterprise Funds

	Oak Ridge Cemetery	James Clements Airport	Liberty Harbor Marina	Total
Operating revenue Charges for services Sales	\$ 75,204			•
Rents Other revenue	- 221	58,097 1,477	126,638	184,735 1,698
Total operating revenue	75,425	158,255	129,404	363,084
Operating expenses Cost of sales and service Repairs and maintenance Depreciation	133,960 5,885 1,902	221,707 - 118,838	157,701 - 59,731	513,368 5,885 180,471
Total operating expenses	141,747	340,545	217,432	699,724
Operating loss	(66,322)	(182,290)	(88,028)	(336,640)
Nonoperating revenue (expenses) Federal grant State grant Investment income	- - 1,639	3,795 211 105	- - 46	3,795 211 1,790
Total nonoperating revenues (expenses)	1,639	4,111	46	5,796
Loss before transfers	(64,683)	(178,179)	(87,982)	(330,844)
Transfers in	95,707		10,000	105,707
Change in net position	31,024	(178,179)	(77,982)	(225,137)
Net position - beginning of year	317,192	2,281,318	1,536,171	4,134,681
Prior period adjustment			(115,291)	(115,291)
Net position - beginning of year (restated)	317,192	2,281,318	1,420,880	4,019,390
Net position - end of year	\$ 348,216	\$ 2,103,139	\$ 1,342,898	\$ 3,794,253

## Other Supplementary Information Combining Statement of Cash Flows

### Nonmajor Enterprise Funds

	Oak Ridge Cemetery		James Clements Airport	Liberty Harbor Marina		 Total
Cash flows from operating activities Receipts from customers Receipts from other funds Payments to suppliers Payments to employees	\$ 76,388 - (139,847)	\$	154,800 49,910 (224,796)	\$	130,072 20 (160,362) (344)	\$ 361,260 49,930 (525,005) (344)
Net cash used by operating activities	 (63,459)		(20,086)		(30,614)	 (114,159)
Cash flows from noncapital financing activities Transfer from other funds Federal grant State grant Net cash provided by noncapital financing activities	 95,707 - - - 95,707		3,795 211 4,006		10,000	 105,707 3,795 211 109,713
Net cash provided by horicapital financing activities	 93,707	-	4,000		10,000	 109,713
Cash flows from capital and related financing activities Purchases/construction of capital assets	 		(6,352)			(6,352)
Cash flows from investing activities Interest received	 1,639		105		46	1,790
Net change in cash and cash equivalents	33,887		(22,327)		(20,568)	(9,008)
Cash and cash equivalents - beginning of year	 140,492		22,327		30,029	 192,848
Cash and cash equivalents - end of year	\$ 174,379	\$		\$	9,461	\$ 183,840
Reconciliation of operating income (loss) to net cash provided (used) by operating activities  Operating loss  Adjustments to reconcile operating income to net cash from operating activities	\$ (66,322)	\$	(182,290)	\$	(88,028)	\$ (336,640)
Depreciation and amortization expense Changes in assets and liabilities	1,902		118,838		59,731	180,471
Receivables (net) Inventories Prepaid items Accounts payable Accrued and other liabilities Due to other funds Deposits payable Compensated absences Net OPEB liability and related deferrals	963 - (2) - - - -		(3,455) (2,323) (1,289) 773 - 49,910 (250)		668 - 2,435 (51) 20 - (293) (5,096)	(1,824) (2,323) (1,289) 3,206 (51) 49,930 (250) (293) (5,096)
Net cash used by operating activities	\$ (63,459)	\$	(20,086)	\$	(30,614)	\$ (114,159)

#### Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other governments, on a cost reimbursement basis. The City of Bay City has the following internal service funds:

Motor Equipment Revolving Fund - This fund is used to account for all activities relative to the maintenance and replacement of all City vehicles and large equipment.

Information Systems Fund - This fund accounts for all activities necessary to provide technology services to all City departments.

Property/Liability Self-Insurance Fund - The function of this fund is to provide liability and property insurance to all City departments.

Site Remediation Fund - This fund accounts for the expenses relative to the cleanup and remediation of the Middlegrounds Landfill.

Benefits Program Fund - This fund accounts for the healthcare, life insurance, workers compensation, unemployment, and retirement benefits provided to all City employees and retirees.

Security Cameras Fund - This fund accounts for the expenses relative to the City's security cameras.

DPW/Electric Building Fund - This fund accounts for the activities necessary to operate the DPW and Electric building.

#### Other Supplementary Information

#### **Combining Statement of Net Position**

#### Internal Service Funds June 30, 2018

Assets	Motor Equipment Pool	Information Systems	Property/ Liability Self- Insurance	Site Remediation	Benefits Program	Security Cameras	DPW/Electric Building	Total
Current assets								
Cash and investments	\$ 1,400,963	\$ 150,352	\$ 1,097,442	\$ 115,954	\$ 6,342,141	\$ 182,478	\$ 93,740	\$ 9,383,070
Accounts receivable, net	1,975	-	-	179	409	-	-	2,563
Accrued interest and other	1,529	154	1,250	67	4,626	63	5	7,694
Due from other units of government	246,435	-	-	-	-	-	-	246,435
Due from other funds	-	-	-	-	131,198	-	-	131,198
Inventories	56,309	29,130	-	-	-	-	-	85,439
Prepaid items	-	2,305	<u>-</u>	-	247,065	-	-	249,370
Deposits			312,684		222,500			535,184
Total current assets	1,707,211	181,941	1,411,376	116,200	6,947,939	182,541	93,745	10,640,953
Noncurrent assets Capital assets not being depreciated Capital assets, net of accumulated depreciation	- 8,972,490	- 420,741	<u> </u>	<u> </u>	<u>-</u>	2,538 176,167	117,635 1,809,161	120,173 11,378,559
Total noncurrent assets	8,972,490	420,741				178,705	1,926,796	11,498,732
Total assets	10,679,701	602,682	1,411,376	116,200	6,947,939	361,246	2,020,541	22,139,685
Deferred Outflows of Resources Deferred amount relating to net pension liability - MERS	120,345	133,553						253,898
Total assets and deferred outflows of resources	10,800,046	736,235	1,411,376	116,200	6,947,939	361,246	2,020,541	22,393,583

#### Other Supplementary Information

## **Combining Statement of Net Position**

#### Internal Service Funds June 30, 2018

Liabilities	Motor Equipment Pool	Information Systems	Property/ Liability Self- Insurance	Site Remediation	Benefits Program	Security Cameras	DPW/Electric Building	Total
Current liabilities								
Accounts payable	\$ 147,637	\$ 18,938	\$ 10,800	\$ 24,393	\$ 13,227	<b>c</b>	\$ 59	\$ 215,054
Accounts payable Accrued and other liabilities	48,754	10.166	φ 10,600 -	Ф 24,393	1,780	φ -	φ 59 -	60.700
Due to other funds	3,518	2,649	_	_	163	_	_	6,330
Due to other units of government	5,510	2,049	_	_	19,268	_	_	19,268
Current portion of long-term debt	78,535	_	_	_	10,200	_	_	78,535
Claims payable	70,555	_	627,631	_	417,194	_	_	1,044,825
Compensated absences, current	45,907	34,857	-	-	4,985	-	-	85,749
Total current liabilities	324,351	66,610	638,431	24,393	456,617		59	1,510,461
Noncurrent liabilities								
Long-term debt, net of current portion	907,204	-	-	_	_	-	-	907,204
Advances from other funds	-	-	-	_	_	-	1,960,588	1,960,588
Compensated absences, net of current portion	43,956	35,195	-	-	699	-	-	79,850
Net pension liability - MERS	882,931	979,838	-	-	-	-	-	1,862,769
Net OPEB liability	2,894,965	2,207,671						5,102,636
Total noncurrent liabilities	4,729,056	3,222,704			699		1,960,588	9,913,047
Total liabilities	5,053,407	3,289,314	638,431	24,393	457,316		1,960,647	11,423,508
Deferred Inflows of Resources								
Deferred amount relating to net pension liability - MERS	49,949	55,432	-	-	-	-	-	105,381
Deferred amount relating to net OPEB liability	168,467	128,472					<u> </u>	296,939
Total deferred inflows of resources	218,416	183,904					<u> </u>	402,320
Net Position								
Net investment in capital assets	8,972,490	420,741	-	-	-	176,167		9,535,606
Unrestricted (deficit)	(3,444,267)	(3,157,724)	772,945	91,807	6,490,623	185,079	93,686	1,032,149
Total net position	\$ 5,528,223	\$ (2,736,983)	\$ 772,945	\$ 91,807	\$ 6,490,623	\$ 361,246	\$ 59,894	\$ 10,567,755

#### **Other Supplementary Information**

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds

	Motor Equipment Revolving	Information Systems	Property/ Liability Self- Insurance	Site Remediation	Benefits Program	Security Cameras	DPW/Electric Building	Total
Operating revenue Charges for services Other revenue	\$ 3,728,546 164,671	\$ 1,492,644 1,103	\$ 517,652 159,062	\$ - 3,315	\$ 11,558,712 193,063	\$ - -	\$ - -	\$ 17,297,554 521,214
Total operating revenue	3,893,217	1,493,747	676,714	3,315	11,751,775			17,818,768
Operating expenses Administration Cost of sales and service Claims and benefits Depreciation	2,477,733 - 850,903	- 1,383,725 - 127,582	60,124 - 1,309,591 -	116,002 - -	235,452 - 9,480,523 -	- - - 9,523	- - 6,363 33,791	295,576 3,977,460 10,796,477 1,021,799
Total operating expenses	3,328,636	1,511,307	1,369,715	116,002	9,715,975	9,523	40,154	16,091,312
Operating income (loss)	564,581	(17,560)	(693,001)	(112,687)	2,035,800	(9,523)	(40,154)	1,727,456
Nonoperating revenue (expenses) Investment income Gain on sale of assets Loss on disposal of assets Interest expense	14,968 18,501 (154,352) (37,291)	1,561 - - -	12,539 - - - -	675 - - -	46,807 - - -	656 - - - -	48 - - -	77,254 18,501 (154,352) (37,291)
Total nonoperating revenues (expenses)	(158,174)	1,561	12,539	675	46,807	656	48	(95,888)
Income (loss) before transfers	406,407	(15,999)	(680,462)	(112,012)	2,082,607	(8,867)	(40,106)	1,631,568
Capital contributions Transfers in Transfers out	246,435 - 	104,778 	- - -	140,000	- - (7,500)	48,874 126,000 	100,000	295,309 470,778 (7,500)
Change in net position	652,842	88,779	(680,462)	27,988	2,075,107	166,007	59,894	2,390,155
Net position - beginning of year	7,595,409	(574,633)	1,453,407	63,819	4,415,516	195,239	-	13,148,757
Prior period adjustment	(2,720,028)	(2,251,129)						(4,971,157)
Net position - beginning of year (restated)	4,875,381	(2,825,762)	1,453,407	63,819	4,415,516	195,239		8,177,600
Net position - end of year	\$ 5,528,223	\$ (2,736,983)	\$ 772,945	\$ 91,807	\$ 6,490,623	\$ 361,246	\$ 59,894	\$ 10,567,755

## City of Bay City Other Supplementary Information **Combining Statement of Cash Flows**

#### **Internal Service Funds**

	Motor Equipment Revolving	Information Systems	Property/ Liability Self- Insurance	Site Remediation	Benefits Program	Security Cameras	DPW/Electric Building	Total
Cash flows from operating activities Receipts from customers Receipts from interfund users Payments to other funds Payments to suppliers Payments to employees	\$ 164,671 3,727,106 - (2,442,858) (83,340)	\$ 1,041 1,492,644 (181) (1,376,010) (91,820)	\$ 158,890 813,178 - (1,423,858) (60,124)	\$ 3,118 - - (104,194) -	\$ 191,249 11,532,794 (40) (74,152) (9,714,822)	\$ - - (63)	\$ 54 - - - (6,363)	\$ 519,023 17,565,722 (221) (5,421,135) (9,956,469)
Net cash provided (used) by operating activities	1,365,579	25,674	(511,914)	(101,076)	1,935,029	(63)	(6,309)	2,706,920
Cash flows from noncapital financing activities Transfer from other funds Transfers to other funds	<u>-</u>	104,778	<u>-</u>	140,000	(7,500)	126,000	100,000	470,778 (7,500)
Net cash provided (used) by noncapital financing activities		104,778		140,000	(7,500)	126,000	100,000	463,278
Cash flows from capital and related financing activities Capital contributions Advances from other funds Purchases/construction of capital assets Principal and interest paid on long-term debt Proceeds from sale of capital assets	- (1,920,306) (37,290) 18,501	- - (115,858) - -	- - - -	- - - -	- - - -	48,874 - (2,538) - -	1,960,588 (1,960,587) -	48,874 1,960,588 (3,999,289) (37,290) 18,501
Net cash provided (used) by capital and related financing activities	(1,939,095)	(115,858)				46,336	1	(2,008,616)
Cash flows from investing activities Interest received	14,968	1,561	12,539	675	46,807	656	48	77,254
Net change in cash and cash equivalents	(558,548)	16,155	(499,375)	39,599	1,974,336	172,929	93,740	1,238,836
Cash and cash equivalents - beginning of year	1,959,511	134,197	1,596,817	76,355	4,367,805	9,549		8,144,234
Cash and cash equivalents - end of year	\$ 1,400,963	\$ 150,352	\$ 1,097,442	\$ 115,954	\$ 6,342,141	\$ 182,478	\$ 93,740	\$ 9,383,070

## City of Bay City Other Supplementary Information **Combining Statement of Cash Flows**

#### **Internal Service Funds**

		Motor Equipment Revolving		Equipment I		Information Systems		Property/ ability Self- nsurance	Site Remediation		Benefits Program		Security Cameras		DPW/Electric Building		Total	<u> </u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities  Operating income (loss)  Adjustments to reconcile operating income to net cash from operating activities	\$	564,581	\$	(17,560)	\$	(693,001)	\$	(112,687)	\$	2,035,800	\$	(9,523)	\$	(40,154) \$	1,727	,456		
Depreciation and amortization expense		850,903		127,582		-		-		-		9,523		33,791	1,021	,799		
Changes in assets and liabilities		(755)		(00)		(470)		(407)		(4.04.4)		(00)		(5)	(0	000)		
Receivables (net)		(755)		(62)		(172)		(197)		(1,814)		(63)		(5)	•	,068)		
Due from other funds		-		-		-		-		(19,000)		-		-		,000)		
Deposits		-		-		295,526		-		(6,918)		-		-	288	,608		
Inventories		46,318		(2,429)		-		-		-		-		-	43	,889		
Prepaid items		-		(2,305)		-		-		430,396		-		-	428	,091		
Accounts payable		(44,218)		13,453		7,148		11,808		(476,730)		-		59	(488	,480)		
Accrued and other liabilities		32,775		(1,004)		-		-		176		-		-	31	,947		
Due to other funds		(685)		(181)		-		-		(40)		-		-		(906)		
Due to other units of government		`- ´		`- ´		_		-		(7,735)		-		-	(7	,735)		
Claims payable		-		-		(121,415)		-		(20,259)		-		-	(141	,674)		
Net pension liability and related deferrals		48,416		40,682		-		-		- ,		-		-	•	,098		
Net OPEB liability and related deferrals		(141,648)		(108,019)		_		-		-		-		-		,667)		
Compensated absences		9,892		(24,483)		-		-		1,153		-		<u> </u>		,438 <u>)</u>		
Net cash provided (used) by operating activities	\$	1,365,579	\$	25,674	\$	(511,914)	\$	(101,076)	\$	1,935,029	\$	(63)	\$	(6,309) \$	2,706	,920		

#### **Fiduciary Funds**

Fiduciary funds are set up to account for the assets held by the government in a trustee capacity for other individuals, governmental entities, and non-public organizations. Use of these funds facilitates the discharge of responsibilities placed upon the City by virtue of law or other authority. In the City of Bay City, the trust funds are used to account for the Police and Fire Retirement System and retiree healthcare. Agency funds include Trust and Agency, Current Tax Collection, and Imprest Payroll.

# Other Supplementary Information Combining Statement of Fiduciary Net Position Pension and Other Postemployment Benefits Trust Funds June 30, 2018

		lice & Fire nsion Trust Fund	lealth Care Frust Fund		Total
Assets					_
Cash and cash equivalents	\$	821,092	\$ 3,218,151	\$	4,039,243
Investments, at fair value					
Fixed income		8,775,575	-		8,775,575
Equities	;	30,648,217	16,709,453		47,357,670
Other investments		14,375,927	-		14,375,927
Accounts receivable		165,237	-		165,237
Interest receivable		75,893	3,008		78,901
Total assets		54,861,941	19,930,612	_	74,792,553
Liabilities					
Accounts payable		82,507	 	_	82,507
Net Position					
Restricted for employees' pension benefits	;	54,779,434	-		54,779,434
Restricted for postemployment health care benefits			 19,930,612	_	19,930,612
Total net position	\$	54,779,434	\$ 19,930,612	\$	74,710,046

# Other Supplementary Information Combining Statement of Changes in Fiduciary Net Position Pension and Other Postemployment Benefits Trust Funds For the Year Ended June 30, 2018

	Police & Fire Pension Trust Fund			lealth Care Trust Fund		Total
Additions Contributions Employer Plan member	\$	1,406,290 480,790	\$	6,328,317 192,827	\$	7,734,607 673,617
Total contributions	_	1,887,080		6,521,144	_	8,408,224
Investment income Interest and dividends Net appreciation in fair value of investments Investment expense	_	843,848 3,399,277 (256,936)		1,589,901 1,632		2,433,749 3,400,909 (256,936)
Net investment income		3,986,189		1,591,533	_	5,577,722
Other additions	_	71,133		84,439	_	155,572
Total additions		5,944,402		8,197,116		14,141,518
Deductions Retiree healthcare premiums payments Benefits and refunds paid to participants Administrative expenses	_	5,705,932 148,829		5,218,581 13,350 36,171		5,218,581 5,719,282 185,000
Total deductions		5,854,761		5,268,102		11,122,863
Change in net position		89,641		2,929,014		3,018,655
Net position - beginning of year	_	54,689,793		17,001,598	_	71,691,391
Net position - end of year	<u>\$</u>	54,779,434	\$	19,930,612	\$	74,710,046

## City of Bay City Other Supplementary Information Combining Statement of Assets and Liabilities

### **Agency Funds** June 30, 2018

	rust and Agency	Current Tax Collection		Imprest Payroll	Total		
Assets Cash and cash equivalents Due from other funds	\$ 177,767 <u>-</u>	\$	<u>.</u>	\$ 120,747 507,659	\$	298,514 507,659	
Total assets	\$ 177,767	\$		\$ 628,406	\$	806,173	
Liabilities Due to others Due to other units of governmental units Deposits payable	\$ 174,843 - 2,924	\$	- - -	\$ 559,212 69,194 -	\$	734,055 69,194 2,924	
Total liabilities	\$ 177,767	\$	-	\$ 628,406	\$	806,173	

# City of Bay City Other Supplementary Information Combining Statement of Changes in Assets and Liabilities Agency Funds

Toursel and American Found	Beginning Balance			Additions		Deductions		Ending Balance
Trust and Agency Fund Assets Cash and cash equivalents	\$	1,916	<u>\$</u>	249,440	\$	73,589	<u>\$</u>	177,767
Liabilities Due to others Deposits	\$	- 1,916	\$	176,775 249,470	\$	1,932 248,462	\$	174,843 2,924
Total Liabilities	\$	1,916	\$	426,245	\$	250,394	\$	177,767
Current Tax Collection Fund Assets								
Cash and cash equivalents	\$	-	\$	28,357,732	<u>\$</u>	28,357,732	<u>\$</u>	-
Liabilities Due to others Due to other governmental units	\$	- -	\$	19,944,963 8,696,534	\$	19,944,963 8,696,534	\$	- -
Total Liabilities	\$		\$	28,641,497	\$	28,641,497	\$	-
Imprest Payroll Fund Assets								
Cash and cash equivalents Due from others	\$	63,575 513,250	\$	30,054,743 563,660	\$	29,997,571 569,251	\$	120,747 507,659
Total Assets	\$	576,825	\$	30,618,403	\$	30,566,822	\$	628,406
Liabilities Due to others Due to other governmental units	\$	486,929 89,896	\$	9,192,882 3,949,764	\$	9,120,599 3,970,466	\$	559,212 69,194
Total Liabilities	\$	576,825	\$	13,142,646	\$	13,091,065	<u>\$</u>	628,406

# Other Supplementary Information Combining Statement of Changes in Assets and Liabilities Agency Funds

	Beginning Balance Addi					Deductions_	 Ending Balance
Total - All Agency Funds							
Assets Cash and cash equivalents Due from others	\$	65,491 513,250	\$	58,661,915 563,660	\$	58,428,892 569,251	\$ 298,514 507,659
Total Assets	\$	578,741	\$	59,225,575	\$	58,998,143	\$ 806,173
Liabilities Due to others Due to other governmental units Deposits	\$	486,929 89,896 1,916	\$	29,314,620 12,646,298 249,470	\$	29,067,494 12,667,000 248,462	\$ 734,055 69,194 2,924
Total Liabilities	\$	578,741	\$	42,210,388	\$	41,982,956	\$ 806,173

#### **Component Units**

The component units provide economic development and financing services to specific geographic areas within the City limits. These entities are legally separate from the City. However, they are fiscally dependent on the City because the City Commission is responsible for approving their annual operating budgets and any debt issuance. The component units that have reconciling items between government-wide and fund financial statements within the City of Bay City are: Downtown Development Authority, Midland Street TIFA, Kresge's DDA, Marquette District TIFA, Water Street DDA, Marina Development TIFA, Allen Healthcare DDA, Knepp's DDA, and Brownfield Redevelopment Authority.

# City of Bay City Other Supplementary Information Statement of Net Position and Governmental Fund Balance Sheet Component Units

	Downtown Development Authority					Mic	dland Street TIF.	A	Kresge's DDA				
	Bala	ance Sheet	Adjustments	Statement of Net Position	Bal	lance Sheet	Adjustments	Statement of Net Position	Balance Sheet	Adjustments		tement of t Position	
Assets Cash and cash equivalents Receivables:	\$	8,216	\$ -	\$ 8,216	\$	117,796	\$ -	\$ 117,796	\$ 46,943	\$ -	\$	46,943	
Taxes, net Customers		480 44,655	-	480 44,655		-	-	-	-	-		-	
Accrued interest and other Prepaid items		69	-	69		278 -	- -	278 -	45 -	-		45 -	
Capital assets not being depreciated Capital assets being depreciated, net		-	108,389	108,389		- -	24,000 1,030,292	24,000 1,030,292	<u> </u>	- 14,419		- 14,419	
Total assets		53,420	108,389	161,809		118,074	1,054,292	1,172,366	46,988	14,419		61,407	
<b>Deferred outflows of resources</b> Deferred loss on refunding					. <u> </u>	<u>-</u> _	43,241	43,241					
Total assets and deferred outflows of resources	\$	53,420	108,389	161,809	\$	118,074	1,097,533	1,215,607	\$ 46,988	14,419		61,407	
Liabilities Accounts payable Accrued and other liabilities Due to other units of government	\$	2,670 - -	- - -	2,670 - -	\$	855 - -	- 4,599 -	855 4,599	\$ - - -	- - -		- - -	
Long-term debt: Compensated absences, current		-	-	-		-	-	-	-	-		-	
Compensated absences, net of current portion Due within one year Due in more than one year		- -	- -			- - -	61,860 811,912	61,860 811,912		- - -		- - -	
Total liabilities		2,670	_	2,670		855	878,371	879,226		-	_		
Deferred inflows of resources Unavailable revenue - delinquent property taxes		5,388	(5,388		. <u> </u>							-	
Fund Balance Non-spendable													
Inventory Prepaid items Restricted for		-	-	-		-	-	-	- -	-		-	
Water Street DDA Committed for community and economic development		-	-	-		-	-	-	-	-		-	
Unassigned	-	45,362	(45,362			117,219	(117,219)		46,988	(46,988)		-	
Total fund balances		45,362	(45,362			117,219	(117,219)		46,988	(46,988)			
Total liabilities, deferred inflows and fund balances	\$	53,420			\$	118,074			\$ 46,988				
Net Position  Net investment in capital assets  Restricted			108,389	108,389			223,761	223,761		14,419		14,419	
Unrestricted (deficit)			50,750	50,750			112,620	112,620		46,988		46,988	
Total net position			\$ 159,139	\$ 159,139			\$ 336,381	\$ 336,381		\$ 61,407	\$	61,407	

# City of Bay City Other Supplementary Information Statement of Net Position and Governmental Fund Balance Sheet Component Units

		Mar	quette District T	IFA		Water Street DDA	<b>\</b>	Marina Development TIFA			
	Ва	lance Sheet	Adjustments	Statement of Net Position	Balance Shee	Adjustments	Statement of Net Position	Balance Sheet	Adjustments	Statement of Net Position	
Assets Cash and cash equivalents Receivables: Taxes, net	\$	2,113,717	\$ -	\$ 2,113,717 -	\$ 17,35	5 \$ -	\$ 17,355 -	\$ - -	\$ -	\$ -	
Customers Accrued interest and other Prepaid items Capital assets not being depreciated		1,908 - -	- - - 30,136	1,908 - 30,136	- 75 - -	- - - 1,300	756 - 1,300	- - -	- - -	- - -	
Capital assets being depreciated, net		-	870,541	870,541		1,373,712	1,373,712		336,760	336,760	
Total assets		2,115,625	900,677	3,016,302	18,11	1,375,012	1,393,123		336,760	336,760	
Deferred outflows of resources Deferred loss on refunding											
Total assets and deferred outflows of resources	\$	2,115,625	900,677	3,016,302	\$ 18,11	1,375,012	1,393,123	\$ -	336,760	336,760	
Liabilities Accounts payable Accrued and other liabilities Due to other units of government Long-term debt: Compensated absences, current Compensated absences, net	\$	2,406 1,582 -	- - - 5,421 2,942	2,406 1,582 - 5,421 2,942	\$ 253,10	7 - 13,128 - -	253,107 13,128 -	\$ - - -	:	:	
Due within one year Due in more than one year						105,041 1,550,246	105,041 1,550,246			<u>-</u>	
Total liabilities		3,988	8,363	12,351	253,10	1,668,415	1,921,522				
Deferred inflows of resources Unavailable revenue - delinquent property taxes											
Fund Balance Non-spendable Inventory Prepaid items Restricted for Water Street DDA Committed for community and economic development Unassigned		- - - 2,111,637	- - - (2,111,637)	- - - -	- - 26,25: - (261,25	- '	- - - -		- - - -	- - - - -	
Total fund balances		2,111,637	(2,111,637)		(261,25	1) 261,251					
Total liabilities, deferred inflows and fund balances	\$	2,115,625			\$ (8,14	<u>1</u> )		\$ -			
Net Position  Net investment in capital assets Restricted Unrestricted (deficit)			900,677 - 2,103,274 \$ 3,003,951	900,677 - 2,103,274 \$ 3,003,951		1,375,012 26,255 (1,929,666) \$ (528,399)	1,375,012 26,255 (1,929,666) \$ (528,399)		336,760 - - - \$ 336,760	336,760 - - \$ 336,760	
Total net position			ψ 3,003, <del>3</del> 51	ψ 3,003,951		ψ (526,399)	<u>ψ (526,399)</u>		ψ 330,700	ψ 330,160	

## City of Bay City Other Supplementary Information Statement of Net Position and Governmental Fund Balance Sheet **Component Units**

	Al	en Healthcare D	DA		Knepp's DDA		Brownfield Redevelopment Authority			
	Balance Sheet	Adjustments	Statement of Net Position	Balance Sheet	Adjustments	Statement of Net Position	Balance Sheet	Adjustments	Statement of Net Position	
Assets Cash and cash equivalents Receivables: Taxes, net	\$ 4,230 -	\$ -	\$ 4,230 -	\$ 3,441	\$ - -	\$ 3,441	\$ 6,593,835	\$ -	\$ 6,593,835	
Customers Accrued interest and other Prepaid items Capital assets not being depreciated Capital assets being depreciated, net	- - - -	- - - -	- - - -	- - 2,400 - -	- - - - 121,834	- 2,400 - 121,834	- 6,038 - - -	- - 3,016,178 7,061,361	- 6,038 - 3,016,178 7,061,361	
Total assets	4,230	-	4,230	5,841	121,834	127,675	6,599,873	10,077,539	16,677,412	
Deferred outflows of resources Deferred loss on refunding	<del>-</del>			<del>-</del>			<u>-</u>		<u> </u>	
Total assets and deferred outflows of resources	\$ 4,230		4,230	\$ 5,841	121,834	127,675	\$ 6,599,873	10,077,539	16,677,412	
Liabilities Accounts payable Accrued and other liabilities Due to other units of government Long-term debt:	\$ 4,207 - -	- - -	4,207 - -	\$ 3,440 - -	- - -	3,440 - -	\$ 23,265 - 4,690	- 193,622 -	23,265 193,622 4,690	
Compensated absences, current Compensated absences, net Due within one year Due in more than one year	- - -	- - - -	- - - -	- - -	- - - -	- - -	- - -	83 - 24,422 15,661,748	83 - 24,422 15,661,748	
Total liabilities	4,207		4,207	3,440		3,440	27,955	15,879,875	15,907,830	
Deferred inflows of resources Unavailable revenue - delinquent property taxes		<u> </u>								
Fund Balance Non-spendable Inventory Prepaid items Restricted for Water Street DDA Committed for community and economic development Unassigned	- - - - 23	- - - - (4,230)	- - - - (4,207)	- 2,400 - - 2,401	- - - (2,401)	- 2,400 - - -	- - 5,326,663 1,245,255	- - (5,326,663) (1,245,255)	- - - - -	
Total fund balances	23	(4,230)	(4,207)	2,401	(2,401)		6,571,918	(6,571,918)		
Total liabilities, deferred inflows and fund balances	\$ 4,230	:		\$ 5,841			\$ 6,599,873			
Net Position Net investment in capital assets Restricted Unrestricted (deficit) Total net position		- - 23 \$ 23	- - 23 \$ 23		121,834 - 2,401 \$ 124,235	121,834 - 2,401 \$ 124,235		(2,181,767) - - 2,951,349 \$ 769,582	(2,181,767) - 2,951,349 \$ 769,582	
. State for production		<u>, 10</u>	<u></u>						,	

## City of Bay City Other Supplementary Information Statement of Activities and Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances **Downtown Development Authority and Midland Street TIFA**

		Downtow	wn Development Authority					Midland Street TIFA					
	Reve Expend Char	ment of enues, itures and iges in Balance	Adju	stments	S	Statement of Activities	R Expe Ch	atement of evenues, nditures and nanges in nd Balance	_Ac	ljustments		atement of Activities	
Revenues													
Tax increment	\$	-	\$	-	\$	-	\$	73,376	\$	-	\$	73,376	
Special assessments		68,073		(15,245)		52,828		-		-		-	
Other state grants		-		-		-		12,629		-		12,629	
Investment income		682		-		682		2,768		-		2,768	
Rental income		70,289		-		70,289		-		-		-	
Other revenue		450		(450)		-		-		-		-	
Sale of fixed assets		-		450		450		-		-		-	
Issuance of debt								705,204		(705,204)			
Total revenues		139,494		(15,245)		124,249		793,977		(705,204)		88,773	
Expenditures													
Current													
Economic development		218,448		-		218,448		361,772		(43,245)		318,527	
Depreciation		-		6,895		6,895		-		79,398		79,398	
Debt service													
Principal retirement		-		-		-		693,170		(693,170)		-	
Interest and fiscal charges								25,355		(4,164)		21,191	
Total expenditures / expense		218,448		6,895		225,343		1,080,297		(661,181)		419,116	
Excess (deficiency) of revenues over expenditures / expense		(78,954)		(22,140)		(101,094)		(286,320)		(44,023)		(330,343)	
Fund balance / net position - beginning of year		124,316		135,917		260,233		403,539		263,185		666,724	
Fund balance / net position - end of year	\$	45,362	\$	113,777	\$	159,139	\$	117,219	\$	219,162	\$	336,381	

## City of Bay City Other Supplementary Information Statement of Activities and Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances **Kresge's DDA and Marquette District TIFA**

	Kresge's Dov	vntown Developme	ent Authority	Marquette District TIFA					
	Statement of Revenues, Expenditures and Changes in Fund Balance	Adjustments	Statement of Activities	Statement of Revenues, Expenditures and Changes in Fund Balance	Adjustments	Statement of Activities			
Revenues									
Tax increment	\$ 3	\$ -	\$ 3	\$ 122,529	\$ -	\$ 122,529			
Special assessments	-	-	-	-	-	-			
Other state grants	141	-	141	204,708	-	204,708			
Investment income	455	-	455	19,327	-	19,327			
Rental income	-	-	-	-	-	-			
Other revenue	-	-	-	-	-	-			
Sale of fixed assets	-	-	-	-	-	-			
Issuance of debt	-								
Total revenues	599		599	346,564		346,564			
Expenditures									
Current									
Economic development	158	-	158	72,656	3,265	75,921			
Depreciation	-	1,586	1,586	-	107,147	107,147			
Debt service									
Principal retirement	-	-	-	-	-	-			
Interest and fiscal charges	<u> </u>		<del>-</del>						
Total expenditures / expense	158	1,586	1,744	72,656	110,412	183,068			
Excess (deficiency) of revenues over expenditures / expense	441	(1,586)	(1,145)	273,908	(110,412)	163,496			
onpendicular on onpendo		(1,000)	(.,. 10)	2. 3,000	(1.0,112)	. 55, 100			
Fund balance / net position - beginning of year	46,547	16,005	62,552	1,837,729	1,002,726	2,840,455			
Fund balance / net position - end of year	\$ 46,988	\$ 14,419	\$ 61,407	\$ 2,111,637	\$ 892,314	\$ 3,003,951			

### **Other Supplementary Information**

# Statement of Activities and Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances Water Street DDA and Marina Development TIFA, Allen Healthcare DDA, and Knepp's DDA

	W	ater Street DDA		Marina Development TIFA				
	Statement of Revenues, Expenditures and Changes in		Statement of	Statement of Revenues, Expenditures and Changes in		Statement of		
	Fund Balance	Adjustments	Activities	Fund Balance	Adjustments	Activities		
Revenues		<u> </u>			7 tajasas			
Tax increment	\$ 301,346	\$ -	\$ 301,346	\$ -	\$ -	\$ -		
Other state grants	14,597	-	14,597	· -	-	· -		
Local contributions	942,515	-	942,515	-	-	-		
Investment income (loss)	7,453	-	7,453	-	-	-		
Other revenue	7,420		7,420					
Total revenues	1,273,331		1,273,331					
Expenditures								
Current								
Community and economic development	2,110,330	6,847	2,117,177	-	-	-		
Depreciation	-	180,143	180,143	-	18,745	18,745		
Capital outlay	200	(200)	-	-	-	-		
Debt service								
Principal retirement	365,000	(365,000)	-	-	-	-		
Interest and fiscal charges	63,460	(20,608)	42,852					
Total expenditures / expense	2,538,990	(198,818)	2,340,172		18,745	18,745		
Excess (deficiency) of revenues over								
expenditures / expenses	(1,265,659)	198,818	(1,066,841)	-	(18,745)	(18,745)		
Fund balance (deficit) / net position - beginning of year	1,030,663	(492,221)	538,442		355,505	355,505		
Fund balance (deficit) / net position - end of year	\$ (234,996)	\$ (293,403)	\$ (528,399)	\$ -	\$ 336,760	\$ 336,760		

## City of Bay City Other Supplementary Information Statement of Activities and Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances Allen Healthcare DDA and Knepp's DDA

		Alle	n Health	ncare DD	Α				Knepp's DDA			
	Statem Rever Expendite Chang Fund B	ues, ures and es in	Adjus	tments		tement of	Reve Expendit Chan	ures and	Adjustr	nents		tement of ctivities
Revenues												
Tax increment	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Other state grants		-		-		-		-		-		-
Charges for services		-		-		-		-		-		-
Investment income (loss)		-		-		-		-		-		-
Other revenue	-			-		=		-			_	
Total revenues												
Expenditures Current												
Community and economic development		4,207		_		4,207		1,040		_		1,040
Depreciation		4,201		_		4,207		1,040		3,600		3,600
Capital outlay		_		_		_		_		-		-
Debt service												
Principal retirement		_		_		_		_		_		_
Interest and fiscal charges				-		-		-		-		-
Total expenditures / expense		4,207				4,207		1,040		3,600		4,640
Excess (deficiency) of revenues over												
expenditures / expenses		(4,207)		-		(4,207)		(1,040)		(3,600)		(4,640)
Fund balance / net position - beginning of year		4,230				4,230		3,441	1	25,434		128,875
Fund balance / net position - end of year	\$	23	\$	-	\$	23	\$	2,401	\$ 1	21,834	\$	124,235

## Other Supplementary Information Statement of Activities and Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances **Brownfield Redevelopment Authority**

	Brownfield Redevelopment Authority							
	Statement Revenues Expenditures Changes i Fund Balan	and า	nd			tatement of Activities		
Revenues						_		
Tax increment	\$ 2,023	,793	\$	-	\$	2,023,793		
Investment income		,084		-		61,084		
Other revenue	1	,042				1,042		
Total revenues	2,085	<u>,919</u>				2,085,919		
Expenditures Current								
Economic development	208	,325		_		208,325		
Depreciation		-		404,758		404,758		
Capital outlay	75	,354		(75,354)		-		
Debt service				,				
Principal retirement		,162		(518,162)		-		
Interest and fiscal charges	808	,406		(4,255)		804,151		
Total expenditures / expenses	1,610	,247		(193,013)		1,417,234		
Excess (deficiency) of revenues over expenditures / expenses	475	,672		193,013		668,685		
Fund balance / net position (deficit) - beginning of year	6,096	,246	(5	5,995,349)		100,897		
Fund balance / net position (deficit) - end of year	\$ 6,571	<u>,918</u>	\$ (5	5,802,336)	\$	769,582		

# Other Supplementary Information Combining Balance Sheet

# Brownfield Redevelopment Authority Component Unit June 30, 2018

	Brownfield Redevelopmen General Fund	edevelopment Revolving		Uptown Debt Service Fund	Total Brownfield Redevelopment
Assets Cash and cash equivalents Accrued interest and other	\$ 1,257,860 1,197	· ·	\$ 5,326,157 4,832	\$ - -	\$ 6,593,835 6,038
Total assets	\$ 1,259,057	\$ 9,827	\$ 5,330,989	\$ -	\$ 6,599,873
Liabilities Accounts payable Due to other units of government Total liabilities	\$ 9,112 4,690 13,802	<del>-</del>	\$ 14,153 - 14,153	\$ - - -	\$ 23,265 4,690 27,955
Fund Balances Committed Unassigned	- 1,245,255	9,827	5,316,836 	<u>.</u>	5,326,663 1,245,255

1,245,255

1,259,057

Total fund balances

Total liabilities and fund balance

9,827

9,827

5,316,836

5,330,989 \$

6,571,918

6,599,873

### **City of Bay City**

## Other Supplementary Information Combining Statement of Revenues, Expenditures and Changes in Fund Balance **Brownfield Redevelopment Authority Component Unit**

### For the Year Ended June 30, 2018

	Re	Brownfield development eneral Fund		Local Site Remediation Revolving Fund	town Capital oject Fund	town Debt	Eliminations	Total Brownfield development
Revenues Tax increment Investment income (loss) Other revenue Transfers in	\$	354,895 12,157 1,042 84,247	\$	- 94 - -	\$ 1,668,898 48,903 - -	\$ - (70) - 978,555	\$ - - (1,062,802)	\$ 2,023,793 61,084 1,042
Total revenues		452,341	_	94	 1,717,801	 978,485	(1,062,802)	 2,085,919
Expenditures Current Economic development		42,975		<u>-</u>	165,350	_	_	208,325
Capital outlay Debt service		-		-	75,354	-	-	75,354
Principal retirement Interest and fiscal charges Transfers out		318,162 28,912 -		- - -	- - 1,062,802	 200,000 779,494 -	- - (1,062,802)	 518,162 808,406 -
Total expenditures		390,049	_		1,303,506	 979,494	(1,062,802)	1,610,247
Excess (deficiency) of revenues over expenditures		62,292		94	414,295	(1,009)	-	475,672
Fund balance - beginning of year		1,182,963	_	9,733	 4,902,541	 1,009		 6,096,246
Fund balance - end of year	\$	1,245,255	\$	9,827	\$ 5,316,836	\$ 	\$ -	\$ 6,571,918

### Statistical Section

This part of the City of Bay City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

**Financial Trends** - These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

**Revenue Capacity** - These schedules contain information to help the reader assess the factors affecting the City's ability to generate its property taxes.

**Debt Capacity** - These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

**Demographic and Economic Information** - These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.

**Operating Information** - These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.

# City of Bay City Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

					Jun	e 30,				
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Governmental activities Net investment in capital assets Restricted Unrestricted (deficit) Total governmental activities net position	\$ 70,688,130	\$ 58,517,259	\$ 59,245,396	\$ 69,853,228	\$ 70,001,070	\$ 70,245,428	\$ 69,057,762	\$ 68,753,612	\$ 68,308,363	\$ 73,233,603
	2,228,927	2,053,986	1,758,988	1,746,583	34,813	11,226,225	10,827,652	9,654,415	7,372,266	6,299,674
	1,990,740	12,282,722	10,271,923	(1,970,352)	(3,777,530)	(16,042,766)	(33,884,105)	(33,637,328)	(35,096,237)	(83,286,382)
	\$ 74,907,797	\$ 72,853,967	\$ 71,276,307	\$ 69,629,459	\$ 66,258,353	\$ 65,428,887	\$ 46,001,309	\$ 44,770,699	\$ 40,584,392	\$ (3,753,105)
Business-type activities  Net investment in capital assets  Restricted  Unrestricted  Total business-type activities net position	\$ 82,703,164	\$ 85,223,708	\$ 84,043,144	\$ 87,016,755	\$ 91,958,470	\$ 85,045,532	\$ 94,808,608	\$ 81,173,544	\$ 79,855,097	\$ 83,131,894
	-	-	11,901,344	10,898,600	8,569,445	9,869,290	2,083,275	2,042,275	1,999,775	955,275
	39,161,140	36,689,700	33,221,986	34,339,690	33,321,454	43,486,135	20,431,532	24,615,784	32,730,757	(269,194)
	\$ 121,864,304	\$ 121,913,408	\$ 129,166,474	\$ 132,255,045	\$ 133,849,369	\$ 138,400,957	\$ 117,323,415	\$ 107,831,603	\$114,585,629	\$ 83,817,975
Primary government Net investment in capital assets Restricted Unrestricted (deficit) Total primary government net position	\$ 153,391,294	\$ 143,740,967	\$ 143,288,540	\$ 156,869,983	\$ 161,959,540	\$ 155,290,960	\$ 163,866,370	\$ 149,927,156	\$ 148,163,460	\$ 156,365,497
	2,228,927	2,053,986	13,660,332	12,645,183	8,604,258	21,095,515	12,910,927	11,696,690	9,372,041	7,254,949
	41,151,880	48,972,422	43,493,909	32,369,338	29,543,924	27,443,369	(13,452,573)	(9,021,544)	(2,365,480)	(83,555,576)
	\$ 196,772,101	\$ 194,767,375	\$ 200,442,781	\$ 201,884,504	\$ 200,107,722	\$ 203,829,844	\$ 163,324,724	\$ 152,602,302	\$ 155,170,021	\$ 80,064,870

## City of Bay City Changes in Net Position Last Ten Fiscal Years

### (accrual basis of accounting)

(amounts expressed in thousands)

	June 30,																			
		2009		2010		2011		2012		2013	201	4		2015		2016	_	2017		2018
Expenses											·-									
Governmental activities:																				
Public safety	\$	12,808	\$	12,811	\$	12,115	\$	12,606	\$	13,499	\$ 11,	533	\$	12,829	\$	13,159	\$	16,214	\$	15,129
Community and economic development		1,903		1,819		2,408		2,833		3,581	1,9	962		2,082		3,265		1,188		1,340
Public works		10,919		11,437		13,836		12,083		9,863	10,2			10,629		9,948		10,375		9,625
General government		2.730		3,087		1,098		982		1,516		214		1,129		875		1,581		587
Recreation and culture		1,074		1,178		783		924		1,092	1,0	094		1,262		1,097		1,177		1,058
Interest on long-term debt		1,267		1,223		1,195		1,283		1,160		038		1,082		965		853		758
Total governmental activities expenses		30,701		31,555		31,435		30,711		30,711	28,0			29,013		29,308		31,388		28,497
Business-type activities:		,		,		,		,		,										
Electric		30,419		30,184		30,285		32,375		33,545	34,4	456		32,047		34,498		33,632		32,432
Water		8,746		8,705		8,193		9,077		9,215	,	929		11,160		10,279		8,267		8,792
Sewer		12,573		12,511		11,909		11,748		11,612	11,			11,224		12,948		12,566		11,535
Public works		524		528		558		590		604		593		605		768		668		696
Total business-type activities expenses		52,262		51,928		50,945		53,790		54,976	55,			55,035		58,493		55,133		53,455
Total primary government expenses	\$	82,963	\$	83,483	\$	82,380	\$	84,501	\$	85,687	\$ 83,4		\$	84,048	\$	87,801	\$	86,521	\$	81,952
Program Revenues																				
Governmental activities:																				
Charges for services																				
Public safety	\$	727	\$	837	\$	922	\$	845	\$	914	\$ 8	386	\$	1,193	\$	1,017	\$	928	\$	1,446
General government		677		845		940		837		815	;	547		751		1,048		736		620
Public works		2,065		2,052		2,049		2,528		2,112	2,2	267		2,009		2,064		2,135		2,527
Recreation and culture		23		61		59		67		120		52		56		91		62		68
Other		(138)	)	(263)		(141)	)	50		485	2	275		9		4		4		4
Operating grants and contributions		7,760		6,346		5,589		7,967		4,757	4,	540		6,194		6,096		6,110		8,401
Capital grants and contributions		1,461		706		1,484		171		1,303	1,4	403		486		13		7		2,923
Total governmental activities program revenues		12,575		10,584		10,902		12,465		10,506	9,9	970		10,699		10,333		9,982		15,989
Business-type activities:																				
Charges for services																				
Electric		30,270		29,870		32,263		32,240		32,933	34,3	367		35,175		35,417		38,148		35,910
Water		7,540		8,193		8,928		9,501		9,394	11,	195		10,179		7,093		8,996		8,310
Sewer		11,761		12,826		14,715		13,667		13,421	13,4	451		13,106		12,924		13,430		12,814
Public works		194		223		231		220		220		321		299		337		339		361
Operating grants and contributions		51		225		128		359		397		30		291		207		30		4
Capital grants and contributions		98		-		-		-		-		_		-		-		-		5,565
Total business-type activities program revenues		49.914		51.337		56.265		55.987		56.365	59.3	364		59.050		55.980		60.943		62,964
Total primary government program revenues	\$	-,-	\$	61,921	\$	67,167	\$	68,452	\$	66,871	\$ 69,		\$	69,749	\$	66,313	\$	70,925	\$	78,953
Net (expense)/revenue																				
Governmental activitites	\$	(18,126)	\$	(20,971)	\$	(20,533)	\$	(18,246)	\$	(20,205)	\$ (18.	103)	\$	(18,314)	\$	(18,975)	\$	(21,406)	\$	(12,508
Business-type activities	•	(2,348)		(591)	*	5,320	*	2,197	•	1,389		034	•	4,015	*	(2,513)	,	5,810	*	9,509
Total primary government net expense	\$			(21,562)	\$		\$	, -	\$				\$		\$		\$		\$	(2,999

## City of Bay City Changes in Net Position Last Ten Fiscal Years

## (accrual basis of accounting) (amounts expressed in thousands)

	June 30,																			
	_	2009	_	2010	_	2011	_	2012		2013	20	014		2015		2016		2017		2018
General Revenues and Other Changes in																				
Net Position																				
Governmental activities:																				
Property taxes	\$	14,249	\$	14,012	\$	12,728	\$	12,357	\$	12,379	\$ 1	2,389	\$	12,288	\$	12,559	\$	12,539	\$	13,592
Unrestricted grants and contributions		5,104		4,383		4,614		3,904		4,113		4,158		4,256		4,244		4,410		4,458
Investment earnings		709		462		114		182		103		171		62		66		72		187
Gain on sale of capital assets		-		-		-		-		-		5		-		-		28		136
Miscellaneous		107		92		655		766		241		590		143		587		129		48
Transfers		(18)		(32)		(125)		(610)		(41)		(39)		(109)		288		42		91
Total governmental activities		20,151		18,917		17,986		16,599		16,795	1	7,274		16,642		17,744		17,220		18,512
Business-type activities:																				
Investment earnings		1,048		580		152		213		91		256		128		130		144		354
Miscellaneous		72		28		59		69		208		223		364		855		842		243
Transfers		18		32		125		610		41		39		109		(288)		(42)		(90)
Special item - loss on disposal		-		=		-		-		-		-		-		(7,676)		-		
Total business-type activities		1,138		640		336		892		340		518		601		(6,979)		944		507
Total primary government	\$	21,289	\$	19,557	\$	18,322	\$	17,491	\$	17,135	\$ 1	7,792	\$	17,243	\$	10,766	\$	18,164	\$	19,019
Change in Net Position																				
Governmental activities	\$	2,025	\$	(2,054)	\$	(2,547)	\$	(1,647)	\$	(3,411)	\$	(830)	\$	(1,675)	\$	(1,231)	\$	(4,186)	\$	6,004
Business-type activities	Ψ	(1,210)	-	49	Ψ	5,656	Ψ	3,089	Ψ	1,729		4,552	Ψ	4,615	Ψ	(9,492)	Ψ	6,754	Ψ	10,016
Total primary government	\$	815	\$	(2,005)	\$	3,109	\$	1,442	\$	(1,681)		3,722	\$	2,940	\$	(10,722)	\$	2,568	\$	16,020

### **City of Bay City**

### Fund Balances of Governmental Funds Last Ten Fiscal Years

## (modified accrual basis of accounting) (amounts expressed in thousands)

June 30, 2010 2011 2012 2015 2016 2009 2013 2014 2017 2018 General fund \$ \$ Reserved 268 \$ 300 \$ \$ \$ \$ 5,440 Unreserved 5,677 Nonspendable 2 Restricted 38 9 22 22 9 307 41 9 Committed 4,441 3,978 3,160 Assigned 99 99 Unassigned (deficit) 5.874 1.783 382 (23)2.995 3,423 3.905 4.732 Total general fund 5,945 5,740 6,181 6,264 \$ 4,369 \$ 3,179 3,116 3,544 3,914 4,741 All other governmental funds Reserved \$ 41 \$ 157 \$ Unreserved, reported in: Special revenue funds 2,368 2,903 Capital projects funds 1,486 1,218 Debt service fund 743 836 Nonspendable 201 187 108 129 76 39 174 99 Restricted 3,031 3,881 2,830 3,766 3,398 2,073 1,416 2,831 Assigned Unassigned (deficit) (41)(297)(204)(57)Total all other governmental funds 3,139 2,260 4.638 5,114 4.010 2,865 \$ 3,508 3,599 1,533 2,726

## City of Bay City Changes in Fund Balances of Governmental Funds

### **Last Ten Fiscal Years**

### (modified accrual basis of accounting) (amounts expressed in thousands)

					Jun	e 30	),				
	 2009	 2010	2011	 2012	2013	_	2014	2015	 2016	 2017	 2018
Revenues											
Property taxes and other taxes	\$ 13,271	\$ 13,020	\$ 11,757	\$ 11,459	\$ 11,496	\$	11,535	\$ 11,390	\$ 11,625	\$ 11,547	\$ 14,051
Licenses and permits	498	515	454	415	577		515	714	547	575	1,038
Federal grants	3,473	3,618	2,603	3,411	4,339		3,796	2,202	1,629	2,451	1,293
State shared revenues and grants	10,725	7,606	9,063	8,555	5,904		6,332	8,445	8,707	8,062	11,118
Local contributions	1,502	1,489	1,457	1,598	1,437		1,349	1,698	1,475	1,531	553
Interest, rents and royalities	427	246	67	87	55		88	28	38	41	110
Charges for services	6,215	6,466	6,366	6,684	4,539		4,789	5,266	5,285	5,147	5,715
Fines and forfeits	165	149	167	103	90		82	111	105	99	175
Reimbursements, refunds and other revenue	348	520	1,015	1,579	604		1,279	556	980	372	430
Total revenues	36,624	33,629	32,949	33,891	29,041		29,765	30,410	30,391	29,825	34,483
Expenditures											
General government	5,007	5,183	4,659	4,570	2,716		2,653	3,485	3,506	3,647	3,705
Public safety	12.419	12,071	11.700	11,928	12,354		10.746	12,427	12,115	12,422	12,590
Public works	6,979	6,735	6,693	6,688	6,199		6,599	7,150	7,404	7,152	8,026
Community and economic development	1,773	2,221	2,093	2,633	2,568		1,702	1,271	952	924	1,183
Recreation and culture	830	838	813	836	781		795	941	940	988	1,002
Post-retirement benefits	2,077	1,894	2,108	2,490	2,356		2,700	-	-	-	-
Capital outlay	5,193	2,662	4,170	4,052	4,104		2,417	2,187	3,312	2,079	2,680
Debt service:	0,100	2,002	1,110	1,002	1,101		_,	2,101	0,012	2,010	2,000
Principal	1,690	1,711	1,725	1,748	2,326		2,441	2,555	2,595	2,634	2,794
Interest and other fees	21	7	2	65	58		104	143	132	122	111
Total expenditures	 35,989	33,322	33,963	35,010	33,462		30,157	30,159	30,958	29,968	32,091
Excess of revenues											
	635	307	(1,014)	(1,119)	(4.404)		(392)	251	(567)	(4.42)	2 202
over (under) expenditures	 633	307	(1,014)	(1,119)	(4,421)		(392)	231	(307)	 (143)	2,392
Other financing sources (uses)											
Lease proceeds	-	4	-	-	-		-	=	-	-	-
Issuance of long-term debt	-	-	-	1,630	1,000		-	=	-	-	-
Proceeds from sale of assets	-	-	-	85	453		13	-	-	-	-
Transfers in	770	1,571	818	1,555	998		1,165	1,327	849	962	1,219
Transfers (out)	 (788)	(1,611)	(1,338)	(2,165)	(1,110)		(1,332)	(1,551)	(1,193)	 (1,176)	(1,592)
Total other financing											
sources (uses)	 (18)	(36)	(520)	1,105	1,341		(154)	(224)	(344)	 (214)	(373)
Net change in fund balances	\$ 617	\$ 271	\$ (1,534)	\$ (15)	\$ (3,080)	\$	(546)	\$ 27	\$ (911)	\$ (357)	\$ 2,019
Debt service as a percentage of noncapital											
expenditures	5.56%	5.60%	5.80%	5.77%	7.88%		9.43%	9.65%	9.64%	9.88%	9.88%

# City of Bay City Revenue by Source Last Ten Fiscal Years (accrual basis of accounting)

Year Ended June 30,	Property Taxes	Electric Operating
2009	\$ 14,249,217	\$ 30,309,062
2010	14,012,116	29,876,398
2011	12,728,586	32,268,204
2012	12,357,132	32,246,928
2013	12,378,917	33,104,126
2014	12,389,299	34,476,491
2015	12,287,683	35,346,665
2016	12,559,193	35,614,353
2017	12,539,095	38,438,745
2018	13,591,855	36,043,574

# City of Bay City Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (in thousands of dollars)

Year Ended June 30	Re	sidential	l Property mmercial	Industrial	 Personal Property	 Total Assessed Value	Total Direct Tax Rate	Estimated Actual Assessed Value	Assessed Value as a Percentage of Actual Value
2009	\$	518,669	\$ 119,280	\$ 25,815	\$ 85,948	\$ 749,712	19.5503	\$ 1,499,424	50.00%
2010		486,359	116,320	26,201	85,895	714,775	19.5503	1,429,550	50.00%
2011		432,491	99,278	21,205	65,117	618,091	19.5503	1,236,182	50.00%
2012		440,003	96,855	25,924	57,217	619,999	20.0935	1,239,998	50.00%
2013		405,281	93,352	23,958	62,467	585,058	21.3365	1,170,116	50.00%
2014		367,702	100,629	23,227	63,091	554,649	21.3365	1,109,298	50.00%
2015		392,971	93,913	25,540	55,523	567,947	21.3365	1,135,894	50.00%
2016		399,808	104,261	26,128	38,961	569,158	21.1865	1,138,316	50.00%
2017		388,404	119,384	29,132	36,842	573,762	21.4085	1,147,524	50.00%
2018		396,717	114,219	27,529	35,114	573,579	21.4615	1,147,158	50.00%

Source: Bay City Assessor's Office

Note: Property in the City is reassessed annually. The City assesses property at approximately 50 percent of actual value for all types of real and personal property. Estimated actual value is calculated by dividing assessed value by those percentages. Tax rates are per \$1,000 of taxable value.

# City of Bay City Property Tax Rates Direct and Overlapping Governments Last Ten Fiscal Years

		Bay C	ity			Overlappin	g Rates	
Year Ended June 30, Year (1) (2)	Operating Millage	Special Millage	Debt Millage	Total City Millage	School District	Community College	County	Total Direct & Overlapping Rates
2009	16.9615	0.0000	2.5888	19.5503	31.2733	2.0427	10.8138	63.6801
2010	16.9615	0.0000	2.5888	19.5503	31.2733	2.0427	10.8138	63.6801
2011	16.9615	0.0000	2.5888	19.5503	31.9133	2.0427	10.8138	64.3201
2012	16.9615	0.0000	3.1320	20.0935	31.9133	2.0427	10.8138	64.8633
2013	16.9615	0.0000	4.3750	21.3365	31.9133	2.0427	10.8138	66.1063
2014	16.9615	0.0000	4.3750	21.3365	32.7157	2.0427	11.4638	67.5587
2015	16.9615	0.0000	4.3750	21.3365	31.9133	2.0427	11.4638	66.7563
2016	16.9615	0.0000	4.2250	21.1865	31.9133	2.0427	11.4638	66.6063
2017	16.9615	0.0000	4.4470	21.4085	31.9133	2.0427	11.6138	66.9783
2018	16.9615	0.0000	4.5000	21.4615	31.9133	2.0427	11.2138	66.6313

Source: Bay City Assessor's Office

(1) Rates reduced to comply with the Headlee Amendment.

<sup>(2)</sup> This is the year in which the tax is levied. 2012 refers to the 2013 tax collection, 2013 refers to the 2014 tax collection, and so on.

## City of Bay City Principal Property Taxpayers and Electric Customers June 30, 2018 and Ten Years Previous

		2018			2009	
Taxpayer	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
SSP Development, LLC	\$ 10,384,600	1	1.81%	\$ -		-
Consumers Energy Company	9,367,500	2	1.63%	5,123,904	2	0.79%
Charter Communications	4,436,200	3	0.77%	2,388,400	7	0.37%
SSP Development IV LLC	3,364,100	4	0.59%	-		-
Rivers Edge Medical Commons, LLC	3,335,450	5	0.58%	-		-
Bay City Hotels, LLC	3,118,250	6	0.54%	-		-
General Motors Corporation	2,709,750	7	0.47%	47,883,576	1	7.39%
SC Johnson	2,037,719	8	0.36%	-		-
Wenonah Park Properties	1,641,512	9	0.29%	3,954,250	3	0.61%
Port Fisher LLC	1,635,527	10	0.29%	-		-
Mersen USA (formerly Carbone)	-		-	2,390,200	6	0.37%
Arthur P Dore	-		-	2,937,039	4	0.45%
Bay City Housing Commission	-		-	2,547,550	5	0.39%
Northern Concrete	-		-	2,382,183	8	0.37%
Kerkau Manufacturing	-		-	2,256,010	9	0.35%
FP Horak Company	 <u>-</u> _		<u> </u>	 2,183,900	10	0.34%
Totals	\$ 42,030,608		7.33%	\$ 74,047,012		11.43%
		2018			2009	

		2010			2009	
Electric Customer	Usage kWh	Rank	Percentage of Total Usage	Usage kWh	Rank	Percentage of Total Usage
Mersen USA (Carbone)	19,060,251	1	6.24%	12,089,280	3	3.75%
McLlaren Bay Region (Bay Med)	12,464,492	2	4.08%	17,810,342	1	5.53%
Bay County	8,420,320	3	2.76%	7,632,483	4	2.37%
S.C. Johnson & Sons	6,774,328	4	2.22%	6,519,700	5	2.02%
City of Bay City	5,081,278	5	1.66%	15,583,127	2	4.84%
Doubletree Hotel	3,548,468	6	1.16%	3,855,947	7	1.20%
Kerkau Manufacturing	3,293,171	7	1.08%	3,468,800	8	1.08%
Valley Publishing	2,987,307	8	0.98%	-		-
Bay Cast Inc	2,933,691	9	0.96%	4,466,768	6	1.39%
Bay City Schools	2,900,674	10	0.95%	-		-
Bay City Housing Commission	-		-	3,351,905	9	1.04%
Menards	-		-	3,260,208	10	1.01%
Totals	67,463,980		22.09%	78,038,560		24.22%

Source: Bay City Assessor's Office and Electric Department

# City of Bay City Property Tax Levies and Collections Last Ten Fiscal Years

(amounts expressed in thousands)

			Collected w Fiscal Year o				 Total Collection	ons to Date
Year Ended June 30,	L	otal Tax .evy for scal Year	Amount	Percentage of Levy	in Sul	ections bsequent 'ears	 Amount	Percentage of Levy
2009	\$	13,072	\$ 12,176	93.15%	\$	864	\$ 13,040	99.76%
2010		12,832	11,835	92.23%		943	12,778	99.58%
2011		11,584	10,584	91.37%		918	11,502	99.29%
2012		11,259	10,310	91.57%		908	11,218	99.64%
2013		11,296	10,336	91.50%		946	11,282	99.88%
2014		11,468	10,525	91.78%		914	11,439	99.75%
2015		11,424	10,495	91.87%		875	11,370	99.53%
2016		11,556	10,661	92.26%		874	11,535	99.82%
2017		11,249	10,393	92.39%		837	11,230	99.83%
2018		11,396	10,505	92.18%		876	11,381	99.87%

Tax levy value as of June 30th of each fiscal year end as surrendered to Bay County

## City of Bay City Ratios of Outstanding Debt by Type Last Ten Fiscal Years

		G	overnment	al Ac	tivities			_	Bus	iness-type Ac	tivi	ities			
<u>June 30,</u>	General Obligation Bonds	P	stallment furchase contracts	_	Term Loans	_	apital .eases_		Revenue Bonds	General Obligation Bonds	<b>1</b>	Term Loans	Total Primary Government	Percentage of Personal Income (1)	Per pita (1)
2009	\$ 16,731,739	\$	195,027	\$	2,127,500	\$	9,375	\$	8,020,000	\$ 20,140,00	01	\$ 37,070,000	\$ 84,293,642	25.18%	\$ 2,495
2010	16,284,012		148,995		2,085,000		4,825		6,230,000	18,340,00	)1	34,885,000	77,977,833	22.73%	2,232
2011	15,794,946		101,192		2,042,500		2,720		4,360,000	18,983,60	00	32,645,000	73,929,958	20.46%	2,119
2012	16,870,889		51,551		2,000,000		1,760		2,420,000	17,047,70	01	30,350,000	68,741,901	18.49%	1,981
2013	15,659,562		-		3,000,000		800		2,055,000	14,852,70	)2	28,000,000	63,568,064	16.86%	1,841
2014	14,324,644		-		2,915,000		-		15,505,000	13,218,70	01	25,590,000	71,553,345	18.46%	2,079
2015	12,876,529		-		2,750,000		-		14,970,000	11,523,60	)3	23,120,000	65,240,132	16.20%	1,916
2016	11,292,069		-		2,575,000		-		14,390,000	10,342,40	)3	20,590,000	59,189,472	14.34%	1,755
2017	9,582,934		-		2,385,000		-		13,790,000	9,537,04	<b>47</b>	21,657,615	56,952,596	(2)	1,707
2018	7,690,361		-		2,087,174	!	985,739		13,160,000	8,665,67	74	15,875,167	48,464,115	(2)	1,460

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See Statistical Table Number 15 for personal income and population data.

<sup>(2)</sup> This information is not yet available.

# City of Bay City Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

(amounts expressed in thousands)

June 30,	 General Obligation Bonds (1)	Availab	Amounts le in Debt ce Fund	Total	Percentage of Estimated Actual Taxable Value of Property (2)	C	Per Capita (3)
2009	\$ 36,872	\$	743	\$ 36,129	4.82%	\$	1,070
2010	34,624		836	33,788	4.73%		967
2011	34,779		704	34,075	5.51%		976
2012	33,919		456	33,463	5.40%		964
2013	30,513		-	30,513	5.22%		884
2014	27,543		77	27,466	4.95%		798
2015	24,400		84	24,316	4.28%		712
2016	21,634		261	21,373	3.76%		630
2017	19,120		75	19,045	3.32%		571
2018	16,356		225	16,131	2.81%		486

Note: Details regarding the city's outstanding debt can be found in the notes to the financial statements. Taxable value provided by the Bay City Assessor's Office.

- (1) This is the general bonded debt of both governmental and business-type activities,
- (2) See Statistical Table Number 6 for taxable value of property data.
- (3) See Statistical Table Number 15 for population data.

## City of Bay City Direct and Overlapping Governmental Activities Debt As of June 30, 2018

Governmental Unit	<u>O</u>	Debt utstanding	Estimated Percentage Applicable	Estimated Share of verlapping Debt
Overlapping Debt:				
Bay County	\$	4,062,478	18.96%	\$ 770,246
Bay City School District		47,840,000	30.41%	14,548,144
Bangor Township Schools		7,738,333	0.87%	67,323
Bay-Arenac Intermediate School District		2,100,000	16.06%	 337,260
TOTAL OVERLAPPING DEBT				15,722,973
<u>Direct Debt:</u>				
City of Bay City		10,763,274	100.00%	 10,763,274
TOTAL DIRECT AND OVERLAPPING DEBT				\$ 26,486,247

Sources: Debt outstanding and estimated share of overlapping debt provided by Municipal Advisory Council of Michigan.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Bay City. This process recognizes that, when considering the government's ability to issue and repay long term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

# City of Bay City Legal Debt Margin Information Last Ten Fiscal Years

(amounts expressed in thousands)

	 2009	_	2010	 2011	2012		2013		2014		2015	_	2016		2017	2018
Debt limit	\$ 74,971	\$	71,478	\$ 62,586	\$ 62,000	\$	58,506	\$	54,755	\$	56,795	\$	56,916	\$	57,376	\$ 57,358
Total net debt applicable to limit_	36,129		33,788	34,075	33,463		30,513		27,466		24,316		21,373		19,045	16,131
Legal debt margin	\$ 38,842	\$	37,690	\$ 28,511	\$ 28,537	\$	27,993	\$	27,289	\$	32,479	\$	35,543	\$	38,331	\$ 41,227
Total net debt applicable to the limit as a percentage of debt limit	48.19%		47.27%	54.45%	53.97%		52.15% gal Debt∃	Mar	50.16% gin Calc	ulat	42.81% tion for Fi	sca	37.55% al Year 20	)18	33.19%	28.12%
						As	sessed va	ıluta	ition, Dec	em	ber 31, 20	17				\$ 573,579
						De	bt limit (10	0%	of assess	ed	valuation)					\$ 57,358
						Le:	bt applica ss: ssets in De vailable fo	ebt :	Service fu			\$	16,356 225			
						To	tal amoun	t of	debt app	ica	ble to deb	t lin	nit		,	16,131
						Le	gal debt m	narg	jin							\$ 41,227

# City of Bay City Pledged-Revenue Coverage Last Ten Fiscal Years

Year Ended			Operating	Net Available Debt Service					ice				
June 30,	F	Revenue (1)	E	xpenses (2)	_	Revenue	Revenue		Principal Interest		<u>Total</u>		Coverage
						Electric System	Re	evenue Bonds					
2009	\$	30,890,109	\$	28,101,504	\$	2,788,605	\$	1,750,000	\$	336,538	\$	2,086,538	1.34
2010		30,222,987		27,678,220		2,544,767		1,790,000		265,638		2,055,638	1.24
2011		32,324,760		28,068,721		4,256,039		1,870,000		192,638		2,062,638	2.06
2012		32,332,486		30,051,832		2,280,654		1,940,000		125,962		2,065,962	1.10
2013		33,125,115		31,372,020		1,753,095		365,000		85,625		450,625	3.89
2014		34,597,240		30,936,143		3,661,097		380,000		586,012		966,012	3.79
2015		35,420,455		28,975,124		6,445,331		535,000		591,492		1,126,492	5.72
2016		35,696,069		31,579,767		4,116,302		580,000		587,167		1,167,167	3.53
2017		38,501,727		30,629,611		7,872,116		600,000		529,355		1,129,355	6.97
2018		36,210,814		29,887,555		6,323,259		630,000		522,143		1,152,143	5.49

Note: Details regarding Bay City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> Includes interest earnings.

<sup>(2)</sup> Net of depreciation expense.

## City of Bay City Demographic and Economic Statistics Last Ten Fiscal Years

Year Ended June 30,			Personal ncome (2) ints expressed thousands)	Per Capita Personal Income	School Enrollment (3)	Unemployment Rate (4)
2009	33,780	\$	3,342,027	30,970	4,922	13.30%
2010	34,932		3,430,917	31,852	4,906	11.60%
2011	34,882		3,613,534	33,737	4,654	10.50%
2012	34,731		3,716,785	34,757	4,805	9.20%
2013	34,500		3,770,457	35,293	4,803	9.30%
2014	34,351		3,876,836	36,486	4,695	7.40%
2015	34,049		4,026,590	38,146	4,483	6.00%
2016	33,727		4,127,462	39,404	4,185	5.60%
2017	33,356		(5)	(5)	4,138	5.60%
2018	33,188		(5)	(5)	4,049	5.10%

### Data Sources:

- (1) Population Division, U.S. Census Bureau
- (2) Bureau of Economic Analysis, U.S. Department of Commerce
- (3) Local school districts
- (4) U.S. Department of Labor Bureau of Labor Statistics Data Unemployment rate information is a yearly average not seasonally adjusted.
- (5) This information is not yet available.

### City of Bay City Principal Employers 2017 and Eight Years Ago

		2017(3)	)		2009	
Employer	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
McLaren Bay Region (Bay Regional) (2)	2,083	1	4.01%	1,773	1	3.46%
Bay City Public Schools (1) (2)	875	2	1.68%	1,075	2	2.10%
Bay County (2)	593	3	1.14%	500	3	0.97%
General Motors Powertrain	392	4	0.75%	415	5	0.81%
SC Johnson (2)	340	5	0.65%	430	4	0.84%
City of Bay City	275	6	0.53%	371	6	0.72%
Do-All	268	7	0.52%	-	-	-
Bay Arenac Behavioral Health	245	8	0.47%	-	-	-
Go to Transport	167	9	0.32%	-	-	-
Labadie Auto Group	162	10	0.31%	148	8	0.29%
FP Horak Company	-		-	188	7	0.37%
Doubletree Hotel & Conference Center	-		-	143	9	0.28%
Independent Bank & Mortgage Co.	-		-	142	10	0.28%
Totals	5,400		10.39%	5,185		10.12%

### Source:

Bay Future, U.S. Department of Labor Bureau of Labor Statistics and the Bay City Times

- (1) Excludes substitute teachers.
- (2) Multiple locations within Bay County.
- (3) 2017 is the most current information available.

City of Bay City
Full-time Equivalent City of Bay City Employees by Function
Last Ten Fiscal Years

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function										
General government (1)	57	60	48	50	51	36	37	37	38	37
Public safety (2)	N/A	N/A	N/A	N/A	N/A	89	89	90	86	83
Police	59	58	62	62	60	N/A	N/A	N/A	N/A	N/A
Fire	54	53	41	47	44	N/A	N/A	N/A	N/A	N/A
Building Inspections	N/A	N/A	4	4	4	4	4	6	6	8
Public works	48	48	34	33	30	28	27	29	30	30
Recreation and culture	11	10	5	6	6	6	5	5	5	6
Community and economic development	10	9	12	13	13	10	10	9	8	8
Electric	43	45	42	44	41	49	49	50	51	50
Water	40	40	37	40	35	35	35	20	23	24
Sewer	38	38	33	31	28	34	35	38	38	37
Total	360	361	318	330	312	291	291	284	285	283

<sup>(1)</sup> Accounts Receivable and Meter Reader positions were incorporated into the three utility funds as of 2014.

Source: City of Bay City Accounting Department

<sup>(2)</sup> Police and Fire merged into Public Safety as of 2014.

### City of Bay City Operating Indicators by Function Last Ten Fiscal Years

Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General Government				<u></u>						
Elections										
Number of registered voters	24,947	23,452	23,338	22,897	23,674	23,692	23,438	23,620	23,161	22,605
Public safety										
Police Department										
Number of citations issued	3,190	3,568	2,792	3,382	3,723	2,579	2,861	1,517	2,294	2,088
Number of complaints filed	5,730	4,528	5,907	4,247	4,934	4,398	5,469	3,937	5,775	5,798
Number of calls for service	29,851	30,242	25,189	33,899	33,039	27,738	25,185	16,742	23,181	23,539
Number of DUI offenses	210	199	156	219	143	96	123	85	150	167
Fire Department										
Number of emergency runs	4,438	4,533	4,785	4,681	4,677	4,882	4,857	3,626	5,099	5,179
Number of fire prevention programs	187	187	111	128	115	195	183	81	81	10
Public works										
Streets -Tons of salt used	2,958	1,485	2,948	1,557	1,914	2,300	780	1,585	1,227	1,810
Recreation and culture										
Park acreage maintained	233	223	223	238	238	238	238	238	238	238
Special events	33	43	40	25	43	44	49	51	60	47
Shelter rentals	60	67	50	49	59	67	70	69	71	58
Community and Economic Development										
Housing units rehabilitated	6	-	-	-	-	-	-	2	2	4
Emergency housing units rehabilitated *	47	30	39	31	40	46	47	52	44	44
Electric Department										
Generating capacity	33,295	33,295	33,295	33,295	33,295	33,295	33,295	28,295	28,295	28,295
Street trees removed	209	167	101	253	134	115	340	635	530	475
Sewer System										
Sanitary and storm sewer (miles)	310	320	320	320	320	320	320	320	320	320
Daily average treatment (million gallons)	9	8	7	7	7	7	8	7	8	7
Maximum daily capacity (million gallons)	18	18	18	18	18	18	18	18	18	18
Water system										
Miles of water mains	196.87	196.87	196.87	194.50	194.50	195.00	195.77	195.77	195.77	194.77
Daily average consumption (million gallons)	8.03	7.46	7.47	7.41	7.87	7.86	7.90	-	-	-
Maximum daily treatment (million gallons)	13.85	10.12	14.45	14.00	14.00	14.00	12.00	-	-	-
Airport			20		20	00			00	00
Private hanger land leases	23	23	23	22	22	22	23	23	22	22
Public hanger lease	1	1	2	3	3	5	7	8	8	7
Aviation fuel sold (gallons)	-	12,599	14,665	13,756	13,000	16,616	13,687	14,016	20,621	26,605
Cemetery	E4		40	50	07	40	50	4.4	40	40
Interments	51	57	48	50	37	48	52	41	43	48
Grave sales	16	35	42	39	19	27	17	26	19	35
Foundations set	29	25	18	25	20	24	28	11	25	29
Right of 2nd Interment	5	5	5	1	2	4	7	1	3	6
Marina	40	50	50	50	50	4.4	45	F.4	F.4	-,
Seasonal Dock Leases	49	50	50	50	50	44	45	51	51	51
Transient Dock Rentals	542	419	337	364	340	306	271	330	287	173

 $<sup>^\</sup>star$  Emergency Housing Rehab transferred the program to Bay Area Housing 1/1/2015 Sources: Various city departments.

## City of Bay City Capital Asset Statistics by Function Last Ten Fiscal Years

Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Public safety (1)										
Stations	-	-	-	-	-	5	5	5	5	5
Vehicles	-	-	-	-	-	36	36	34	36	36
Police										
Stations	1	1	1	1	1	-	-	-	-	-
Vehicles	25	25	25	22	22	-	-	-	-	-
Fire										
Stations	4	3	3	3	3	-	_	_	_	_
Vehicles	13	12	14	14	12	-	-	-	-	-
Public works										
Bascule span bridges	2	2	2	2	2	2	2	2	2	2
Streets (miles) (2)	181	181	181	181	181	181	181	181	181	181
Recreation and culture										
Park areas	24	24	24	25	25	25	25	25	25	25

<sup>(1)</sup> Police and Fire merged into Public Safety as of 2014.

Sources: Various city departments.

Note: No capital asset indicators are available for the general government and economic development functions.

<sup>(2)</sup> Provided by the State of Michigan as certified Act 51 miles.